

TURBLE

Appropriations and Revenue Committee June 28, 2018

Charles George, Kentucky Society of CPAs Kevin Doyle, CPA, Congleton-Hacker Company Eric Scott, CPA, Ernst & Young

Statistics /

Background



- Limited liability entity tax (LLET) applies to all entities that offer limited liability to its owners
 - C corporations, S corporations, limited partnerships (LPs), limited liability corporations (LLCs), etc.
 - Type of "franchise" or "privilege" tax
- Became effective in 2007 tax year
- Replaced alternative minimum calculation (AMC) that was in effect during 2005 and 2006 tax years
 - AMC replaced business license tax

How it works



Two alternative calculations

- Gross receipts
- Gross profits
 - Gross receipts less cost of goods sold (i.e. costs incurred to produce and sell inventory)

| | < \$3 million | \$3 – 6 million | > \$6 million |
|----------------------------|---------------|-----------------|---------------|
| Gross receipts calculation | \$175 | Varies | 0.095% |
| Gross profits calculation | \$175 | Varies | 0.75% |

How it works



- Approximately 92% of the roughly 170,000 entities that file the LLET pay the minimum tax (\$175)
 - Note: Thousands of entities in Kentucky have minimal to no activity; disregarded entities do not pay LLET
- Entities that pay more than the minimum tax
 - Typically, low-volume, high-margin businesses use the gross receipts calculation while high-volume, low-margin businesses use the gross profits calculation
 - Examples of high-volume, low-margin businesses Contractors, gasoline retailers, auto dealers, manufacturers, etc.

Cost of goods sold



- Kentucky bases COGS definition on federal tax code, but with specific modifications KRS 141.0401(1)(d)
- In early 2013, Kentucky began disallowing various deductions in the COGS calculation, resulting in significant assessments for some businesses.
- Kentucky disallows all costs except for direct materials and direct labor, costs that are normally understood to be COGS at the federal level
 - EX. Construction supervisor vs. laborer; depreciation expenses
- Disparate treatment of COGS at state and federal levels creates compliance burden and increases cost of doing business in Kentucky
 - Kentucky is an outlier

What's allowed?

| Federal and KY income tax | KY LLET |
|--|-----------------------|
| Direct material costs | Direct material costs |
| Direct labor costs | Direct labor costs |
| Indirect labor costs | |
| Indirect material costs | |
| Management and supervisory compensation | |
| Cost recovery (Depreciation or amortization on equipment and facilities) | |
| Rent | |
| Insurance | |
| Utilities | |
| Repairs and maintenance | |
| Engineering and design costs | |
| Tools and equipment | |
| Quality control | |
| Bidding costs | |
| Pension and other related costs | |
| Employee benefit expenses | |
| Purchasing costs | |
| Handling costs | |
| Storage costs | |
| Depletion | |
| Taxes | |
| Spoilage | |
| Licensing and franchise costs | |
| Interest | |
| Capitalizable service costs | |
| Selling and distribution costs | |

1.00

LLET income tax credit



- Limited liability entity owner receives a nonrefundable Kentucky personal income tax credit equal to the owner's proportionate ownership share, less the \$175 minimum
- Similarly, a corporation receives a nonrefundable corporate income tax credit, less the \$175 minimum
- Because the credit is nonrefundable, it benefits profitable companies while hurting low- to noprofit companies

Revenue considerations



| LLET | Gross (millions) | Net (millions) |
|------|---------------------|-------------------|
| FY12 | \$214 | \$80 |
| FY13 | \$246 | \$82 |
| FY14 | \$199 | \$84 |
| FY15 | \$224 | |
| FY16 | \$203 | |
| FY17 | \$245 | |
| FY18 | \$235* | |

*Projected Source: KY State Budget Office / Dept. of Revenue

FY19 projection

- Gross: \$220 million
- Credits: \$135 million
 - \$125 million corporate income
 - \$10 million personal income
- Net: \$85 million
 - Approximately \$27 million from entities paying \$175
 - Approximately \$58 million from entities paying more than \$175

Who's paying the \$58 million?

Owners/businesses that *cannot* use the full LLET income tax credit

Surrounding states



How surrounding states tax business entities

(excluding the income tax)

- Indiana No entity-level tax
- Ohio Commercial activities tax (CAT) on gross receipts
- Tennessee Franchise tax on net worth (no personal income tax)
- Virginia No entity-level tax
- West Virginia No entity-level tax
- Illinois Personal property replacement tax on net income
- Missouri No entity-level tax





Repeal LLET

- Fixed tax considerations If each entity paid...
 - \$175 \$30 million
 - \$300 \$51 million
 - \$500 \$85 million

Fix COGS

- Mirror Kentucky's COGS definition with the federal definition
 - Projected revenue loss \$12-20 million*
- Legislation with bipartisan support filed in 2014 (HB 136), 2015 (HB 331), 2016 (HB 292)

Supporting organizations



KY Society of CPAs Associated General Contractors of KY Associated Builders and Contractors – IN/KY, OH Valley chapters KY Association of Highway Contractors Plantmix Asphalt Industry of KY **KY Crushed Stone Association** Home Builders Association of KY NIFB – KY Chapter **KY Chamber of Commerce Commerce Lexington** Greater Louisville Inc. **KY Retail Federation KY** Association of Manufacturers **KY** Beverage Association KY Thoroughbred Owners and Breeders

KY Trucking Association
KY Petroleum Marketers Association
KY Malt Beverage Council
Automotive Service Council of KY
KY Paint Council
KY Forest Industries Association
KY Auto & Truck Recyclers Association
KY Fire Sprinkler Contractors Association
KY Building Materials Association
KY Automobile Dealers Association
Independent Insurance Agents of KY