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<i>Emily B Caudill</i> REGULATIONS COMPILER

STATEMENT OF EMERGENCY
902 KAR 2:190E

This emergency administrative regulation is being promulgated to establish actions that the Department for Public Health may take in response to a declared national or state emergency. These actions include enhancing prevention of the spread of the infectious disease COVID-19 by wearing a face covering in public, subject to certain exceptions. This emergency administrative regulation is needed pursuant to KRS 13A.190(1)(a)1. and 4. to meet an imminent threat to public health, safety and welfare, and to protect human health. This emergency administrative regulation will not be replaced by an ordinary administrative regulation as these measures are in direct response to the declared state public health emergency.



Andy Beshear, Governor



Eric C. Friedlander, Secretary
Cabinet for Health and Family Services

1 CABINET FOR HEALTH AND FAMILY SERVICES

2 Department for Public Health

3 Division of Epidemiology

4 (New Emergency Administrative Regulation)

5 902 KAR 2:190E. Covering the Face in Response to Declared National or State
6 Public Health Emergency.

7 RELATES TO: KRS 39A.180, 211.180(1), 214.010, 214.645, 333.130

8 STATUTORY AUTHORITY: KRS 194A.010, KRS 194A.025, KRS 194A.050(1), KRS
9 211.025, KRS 211,180(1), KRS 214.020, KRS 39A.180, KRS 12.270(2)

10 NECESSITY, FUNCTION, AND CONFORMITY: KRS 214.020 requires the Cabinet
11 For Health and Family Services to take action, promulgate, adopt, and enforce rules
12 and regulations, it deems efficient in preventing the introduction or spread of infectious
13 or contagious disease within this state. KRS 211.025 requires the cabinet to perform
14 actions reasonable necessary to protect and improve the health of the people. KRS
15 211.180(1) requires the cabinet to enforce administrative regulations to control
16 communicable diseases. This administrative regulation establishes requirements for
17 face covering in response to a declared national or state public health emergency.

18 Section 1. Definition. (1) "Face covering" means a material that covers the nose and
19 mouth and is secured to the head with ties, straps, or loops over the ears, or is wrapped
20 around the lower face. It can be made of a variety of materials, including cotton, silk, or
21 linen, and ideally has two or more layers. Face coverings may be factory-made,
22 homemade, or improvised from household items such as scarfs, bandanas, and t-shirts.

23 Section 2. Scope of Covering the Face in Response to Declared National or State

1 Public Health Emergency. (1) The provisions of this Order shall apply to members of the
2 public in Kentucky. Existing sector-specific requirements mandating face coverings for
3 employees of entities in the Commonwealth remain in effect and are available online at:
4 <https://healthyatwork.ky.gov>.

5 (2) Except as provided by subsection (3) of this section, each person in Kentucky
6 must cover their nose and mouth with a face covering when they are in the following
7 situations:

8 (a) While inside, or waiting in line to enter, any: retail establishment; grocery store;
9 pharmacy; hair salon/barbershop; nail salon/spa; tattoo parlor; child care facility;
10 restaurant or bar (when not seated and consuming food or beverage); health care
11 setting, or; any other indoor public space in which it is difficult to maintain a physical
12 distance of at least six feet from all individuals who are not members of that person's
13 household;

14 (b) While waiting for or riding on public transportation or paratransit, or while riding
15 in a taxi, private car service, or ride-sharing vehicle, or driving any of the above while
16 customers are present, or;

17 (c) While in outdoor public spaces in which the person cannot maintain a physical
18 distance of six feet from all individuals who are not members of the person's household
19 and is not otherwise covered by previously issued guidance.

20 (4) The following are exempt from wearing face coverings:

21 (a) Children who are age 5 or younger;

22 (b) Any person with disability, or a physical or mental impairment, that prevents
23 them from safely wearing a face covering;

- 1 (c) Any person who is hearing impaired, or communicating with a person who is
2 hearing impaired, where the ability to see the mouth is essential to communication;
- 3 (d) Any person engaged in work that a state or federal regulator has concluded
4 would make wearing a face covering a risk to their health or safety;
- 5 (e) Any person who is seated and actively consuming food or drink at a restaurant,
6 bar, or other establishment that offers food or beverage service;
- 7 (f) Any person who is obtaining a service that requires temporary removal of the
8 face covering in order to perform the service;
- 9 (g) Any person who is required to temporarily remove their face covering to
10 confirm their identity or for security or screening purposes;
- 11 (h) Any person who is giving a speech or broadcast to an audience and is able to
12 maintain a safe distance of six feet from all individuals who are not members of the
13 person's household;
- 14 (i) Any person who is in a swimming pool, lake, or other body of water;
- 15 (j) Any person who is actively engaged in exercise in a gym or indoor facility so
16 long as six or more feet of separation between individuals exists, and where the gym or
17 indoor facility engages in required cleaning;
- 18 (k) Any person who is actively participating in athletic practice, scrimmage, or
19 competition that is permitted under separate Healthy at Work requirements or guidance
20 available online at: <https://healthyatwork.ky.gov>, or;
- 21 (l) Any person engaged in a lawful activity where federal or state law prohibits
22 wearing of a face covering.

23 Section 3. Non-Compliance. (1)(a) The requirements of this administrative

1 regulation that pertain to a business or other public-facing entity shall be enforced by
2 the Labor Cabinet, the Department for Public Health, another state regulatory agency,
3 and each local health department. As it pertains to individuals, this regulation will be
4 enforced by state and local law enforcement authorities, as required by KRS 39A.180.

5 (2) Any person who violates this Regulation by failing to wear a face covering while
6 in a location listed in Section 2 and not subject to any of the listed exemptions shall
7 receive a warning for the first offense, a fine of fifty dollars (\$50) for the second offense,
8 seventy-five dollars (\$75) for the third offense, and one hundred dollars (\$100) for each
9 subsequent offense. Additionally, if the person is violating this Regulation by attempting
10 to enter a public-facing entity or mode of transportation listed in Section 2 while failing to
11 wear a face covering and not subject to any of the exemptions listed, they shall be
12 denied access to that public-facing entity or mode of transportation. If a person is
13 already on the premises and violates this Regulation by removing a face covering, they
14 shall be denied services and asked to leave the premises, and may be subject to other
15 applicable civil and criminal penalties.

16 (3) Any owner, operator or employer of a business or other public-facing entity
17 who violates this Regulation by permitting individuals on the premises who are not
18 wearing a face covering and are not subject to any exemption shall be fined at the rates
19 listed in section 3(2). The business may also be subject to an order requiring immediate
20 closure.

21 Section 4. Effective Date. This regulation is effective at 5 p.m. on July 10, 2020, for a
22 period of 30 days, and is subject to renewal.

23 Section 5. Reference. Guidance on how to make a face covering at home is available

- 1 at: [https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/how-to-make-cloth-](https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/how-to-make-cloth-face-covering.html)
- 2 [face-covering.html](https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/how-to-make-cloth-face-covering.html).

902 KAR 2:190E

REVIEWED:



7-10-20

Dr. Steven J. Stack, MD, MBA Date
Commissioner, Department for Public Health

APPROVED:



7-10-20

Eric C. Friedlander Date
Secretary, Cabinet for Health and Family Services

PUBLIC HEARING AND PUBLIC COMMENT PERIOD:

A public hearing on this administrative regulation shall, if requested, be held on September 28, 2020, at 9:00 a.m. in Suites A & B, Health Services Building, First Floor, 275 East Main Street, Frankfort, Kentucky, 40621. Individuals interested in attending this hearing shall notify this agency in writing by September 21, 2020, five (5) workdays prior to the hearing, of their intent to attend. If no notification of intent to attend the hearing is received by that date, the hearing may be canceled. This hearing is open to the public. Any person who attends will be given an opportunity to comment on the proposed administrative regulation. A transcript of the public hearing will not be made unless a written request for a transcript is made. If you do not wish to be heard at the public hearing, you may submit written comments on this proposed administrative regulation until September 30, 2020. Send written notification of intent to attend the public hearing or written comments on the proposed administrative regulation to the contact person. Pursuant to KRS 13A.280(8), copies of the statement of consideration and, if applicable, the amended after comments version of the administrative regulation shall be made available upon request.

CONTACT PERSON: Donna Little, Deputy Executive Director, Office of Legislative and Regulatory Affairs, 275 East Main Street 5 W-A, Frankfort, KY 40621; Phone: 502-564-6746; Fax: 502-564-7091; CHFSregs@ky.gov.

REGULATORY IMPACT ANALYSIS AND TIERING STATEMENT

Administrative Regulation: 902 KAR 2:190E

Agency Contact: Julie Brooks, (502) 564-3970, julied.brooks@ky.gov or Donna Little, (502) 564-6746, CHFSregs@ky.gov

(1) Provide a brief summary of:

(a) What this administrative regulation does: This administrative regulation requires the wearing of face coverings at specific events and locations in the Commonwealth of Kentucky to prevent the spread of COVID – 19 during the declared national or state public health emergency.

(b) The necessity of this administrative regulation: This administrative regulation is necessary to ensure the health and safety of the citizens of the Commonwealth during the current national or state public health emergency.

(c) How this administrative regulation conforms to the content of the authorizing statutes: KRS 194A.050, 194A.010, KRS 194A.025, KRS 211.025 and KRS 214.020 authorize the Cabinet for Health and Family Services to take action to protect the health and welfare of the citizens of the Commonwealth and to adopt regulations and to take other action to prevent the spread of disease in the Commonwealth.

(d) How this administrative regulation currently assists or will assist in the effective administration of the statutes: This administrative regulation will prevent the spread of COVID-19 in the Commonwealth and will protect the health and welfare of the citizens of the Commonwealth during the declared national and state public health emergency.

(2) If this is an amendment to an existing administrative regulation, provide a brief summary of:

(a) How the amendment will change this existing administrative regulation: This is a new administrative regulation.

(b) The necessity of the amendment to this administrative regulation: This is a new administrative regulation.

(c) How the amendment conforms to the content of the authorizing statutes: This is a new administrative regulation.

(d) How the amendment will assist in the effective administration of the statutes: This is a new administrative regulation.

(3) List the type and number of individuals, businesses, organizations, or state and local governments affected by this administrative regulation: This is a statewide administrative regulation that could potentially affect the entire population of the Commonwealth. This administrative regulation also impacts all Kentucky businesses, organizations and governments.

(4) Provide an analysis of how the entities identified in question (3) will be impacted by either the implementation of this administrative regulation, if new, or by the change, if it is an amendment, including:

(a) List the actions that each of the regulated entities identified in questions (3) will have to take to comply with this administrative regulation or amendment: Citizens of the Commonwealth will be required to wear face coverings in certain places and venues to prevent the spread of COVID-19. A business or other public-facing entity shall not permit an individual on the premises who is not wearing a face covering and who is not subject to any exemption.

(b) In complying with this administrative regulation or amendment, how much will it cost each of the identities identified in question (3): The costs of this regulation is unknown at this time.

(c) As a result of compliance, what benefits will accrue to the entities identified in question (3): As a result of compliance with this administrative regulation, the health and welfare of the citizens of the Commonwealth will be protected during the current declared national and state public health emergency. Compliance with this regulation will prevent the spread of COVID-19.

(5) Provide an estimate of how much it will cost the administrative body to implement this administrative regulation:

(a) Initially: There is no costs to implement this administrative regulation initially.

(b) On a continuing basis: There will be no ongoing costs for implementation.

(6) What is the source of the funding to be used for the implementation and enforcement of this administrative regulation: No funding will be necessary.

(7) Provide an assessment of whether an increase in fees or funding will be necessary to implement this administrative regulation, if new or by the change, if it is an amendment: An increase in fees or funding is not needed to implement this administrative regulation.

(8) State whether or not this administrative regulation established any fees or directly or indirectly increased any fees. This administrative regulation does not establish fees.

(9) TIERING: Is tiering applied? (Explain why or why not.) Tiering is applied in this administrative regulation as Section 3 of this administrative regulation establishes a number of exemptions to the general requirements in Section 2 of this administrative regulation regarding mandatory face coverings.

FISCAL NOTE ON STATE OR LOCAL GOVERNMENT

Administrative Regulation: 902 KAR 2:190E

Agency Contact: Julie Brooks, (502) 564-3970, julied.brooks@ky.gov or Donna Little, (502) 564-6746, CHFSregs@ky.gov

1. What units, parts or divisions of state or local government (including cities, counties, fire departments, or school districts) will be impacted by this administrative regulation? This administrative regulation will impact the Cabinet for Health and Family Services, and all state or local governments that are public-facing or that regulate businesses or public-facing entities.

2. Identify each state or federal statute or federal regulation that requires or authorizes the action taken by the administrative regulation. KRS 194A.010, 194A.025, 211.025, 214.020, 39A.180, 12.270(2) and 13A.190.

3. Estimate the effect of this administrative regulation on the expenditures and revenues of a state or local government agency (including cities, counties, fire departments, or school districts) for the first full year the administrative regulation is to be in effect.

(a) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for the first year? This administrative regulation does not generate revenue.

(b) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for subsequent years? This administrative regulation does not generate revenue.

(c) How much will it cost to administer this program for the first year? This administrative regulation will have no impact on costs.

(d) How much will it cost to administer this program for subsequent years? This administrative regulation will have no impact on costs.

Note: If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

Revenues (+/-):

Expenditures (+/-):

Other Explanation: