



Cabinet for Health and Family Services

Department for Community Based Services

Title XX –Social Services Block Grant Preliminary Annual Plan

July 1, 2026, Through June 30, 2027

Frankfort, Kentucky
January 15, 2026

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Introduction

The Omnibus Budget Reconciliation Act of 1981 enacted by Congress and signed by the President on August 13, 1981, amended Title XX of the Social Security Act to create the Social Services Block Grant (SSBG). This act, P.L. 97-35, became effective October 1, 1981. The purpose of P.L. 97-35 was to consolidate federal assistance for social services into a single grant, to increase state and local flexibility in managing federal funds and enable states to target social services to those populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

With the Omnibus Budget Reconciliation Act of 1981, states were given the responsibility for determining what services, supports, and activities they deemed appropriate to meet the overall goals of the SSBG program. They were also asked to determine which entities or service delivery methods to provide, the eligibility requirements for individuals to be served, and the entities, network, or administrative functions to administer these funds. The Commonwealth of Kentucky (Commonwealth) has determined that in addition to the existing federal program goals, training is a critical need for staff dedicated to the delivery of services and supports to meet these goals. Significant components of Kentucky's annual plan to ensure successful program outcomes include:

- Adult protective services;
- Child protective services;
- Home safety services;
- Juvenile services;
- Residential treatment services; and
- Staff training program.

These service areas align with the federal goals of preventing or remedying neglect, abuse, or exploitation; achieving or maintaining self-sufficiency; and supporting community-based care.

The Commonwealth provides for legislative oversight, review, and approval processes for all federal block grants, as set forth under Kentucky Revised Statutes (KRS) 45.350 through 45.359. The Legislative Research Commission (LRC) is the fact-finding and service body for the state's legislature, and as such refers the block grant application to the designated review body of the General Assembly.

Kentucky's annual plan for the intended use of SSBG funds is prepared in accordance with 42 U.S.C. Sec. 1397; KRS 45.350 through 45.359; and CFR Title 45, Part 96. The plan also follows other applicable policies and procedures established by the Cabinet for Health and Family Services (CHFS/cabinet), Department for Community Based Services (DCBS/department).

Designation of The State Agency and Organization

The Cabinet for Health and Family Services, Department for Community Based Services is the designated single state agency responsible for the administration, oversight, and reporting of social services programs in the Commonwealth of Kentucky, ensuring their proper and efficient operation in accordance with federal and state requirements. Organizational charts for both the cabinet and DCBS are in **Appendix I**.

Program Year

Kentucky's program year coincides with the state fiscal year (SFY). This annual plan covers the period from July 1, 2026, through June 30, 2027. Funds expended for contractual services, supports, and activities are governed by written agreements with effective dates that align with the SFY.

Because the federal fiscal year (FFY) runs from October 1st through September 30th, the estimated SSBG federal funds available for the SFY are calculated using one-fourth of the FFY 2026 appropriation and three-fourths of the FFY 2027 appropriation. **See Appendix II.**

Goals and Objectives

SSBG may be used to provide services directed toward one or more of the following five national goals:

- Achieving or maintaining economic self-support to prevent, reduce, or eliminate dependency.
- Achieving or maintaining self-sufficiency, including the reduction or prevention of dependency.
- Preventing or remedying neglect, abuse, or exploitation of children or adults unable to protect their own interests, or preserving, rehabilitating, or reuniting families.
- Preventing or reducing inappropriate institutional care by providing for community-based, home-based, or other forms of less intensive care.
- Securing referral or admission for institutional care when other forms of care are not appropriate, or providing services to individuals in institutions.

The Commonwealth designs its social service programs to advance these goals and maintains a statewide delivery network to support effective outcomes. The following are service categories reflect Kentucky's use of SSBG funds and the goals they address:

- **Adult protective services:** Services that prevent or remedy abuse, neglect, or exploitation; increase employability and/or self-sufficiency; prevent inappropriate placement; or secure appropriate placement.
- **Child protective services:** Services to children and families to prevent or remedy abuse, neglect, or exploitation.
- **Home safety services:** Services that help families improve or maintain adequate in-home living conditions and overall family well-being.
- **Juvenile services:** Services to children and families to prevent or remedy abuse, neglect, or exploitation, and to reduce the likelihood of future involvement with the juvenile or criminal justice system.
- **Residential treatment services:** Community-based residential care and treatment for children with behavioral challenges to support self-sufficiency, improve functioning, and prevent inappropriate institutionalization.
- **Staff training program:** Professional development and training for DCBS staff to ensure effective delivery of services.

Eligibility Criteria

To be eligible for social services provided under SSBG, an individual must be a resident of Kentucky or a juvenile classified as a runaway. Service provision depends not only on the individual or family's need, but also on the availability of the service at the time of the request. The quantity of block grant services must be managed to ensure availability throughout the program year within the limits of the budget. Eligible clients who cannot be served at the time of their request will be notified. No fees are charged for services.

For purposes of determining "adult" or "child", the following definitions apply:

- “Adult” as defined by KRS 209.020 means “a person eighteen (18) years of age or older who, because of mental or physical dysfunctioning, is unable to manage his or her own resources, carry out the activity of daily living or protect himself or herself from neglect, exploitation, or a hazardous or abusive situation without assistance from others, and who may be in need of protective services.”
- “Child”, KRS 199.011 and 600.020 define as “any person who has not reached his eighteenth (18th) birthday”.
- Additional clarification regarding the definition of child can be found in KRS 610.110 which states “...upon motion of the child and agreement of the Department of Juvenile Justice or the Cabinet, as appropriate, the court may authorize an extension of commitment up to age twenty-one (21) for the purpose of permitting the Department of Juvenile Justice or the cabinet, as appropriate, to assist the child in establishing independent living arrangements if a return to the child’s home is not in his best interest.”
- "Family" is not explicitly defined in KRS. Accordingly, the term is applied in its ordinary sense to include a group of persons connected by blood, affinity, or by law. A social unit consisting of one or more adults together with the children they care for.

Planning and Budgeting Process

The planning and budgeting process within DCBS follows the state’s biennial budget process. In early fall of odd numbered years, the Governor provides each state agency with preliminary budget instructions that outline allowable spending limits for the upcoming biennium. Department commissioners then meet with executive leadership to review these parameters. Each program director prepares budget request forms using staff input, current service levels, anticipated changes, and program evaluation and monitoring data. These forms constitute the department’s initial- budget request.

The Division of Administration and Financial Management (DAFM) within DCBS provides technical assistance to other divisions throughout this process. DCBS budget requests are consolidated into a single submission for the Cabinet for Health and Family Services. The cabinet forwards its request to the Office of the State Budget Director for review, recommendations, and inclusion in the Governor’s Executive Budget submitted to the General Assembly during the regular legislative session. The budget request includes SSBG funds.

The Kentucky General Assembly typically convenes in January of even numbered years to enact the biennial budget. The enacted budget provides appropriations for each of the next two fiscal years and includes all applicable funding sources. This SSBG plan is based on the continuation of existing funding levels. A budget reduction plan has also been developed to address any potential federal or state funding decreases.

Data Used to Determine the Proposed Use and Distribution of Funds

The following data sources are used to determine the clients to be served and the use and distribution of SSBG funds:

- State-mandated programs
- Prior and present service utilization
- Funds available
- Information obtained from surveys, focus groups, program evaluation, and monitoring
- Availability of other funds for the service
- Historical data on trends

Funds are used either for services delivered directly by departmental staff located throughout Kentucky or through purchase of service contracts with individual, public, or private providers. These contracts are negotiated based on responses to DCBS requests for proposals or through sole source procurement when appropriate.

Projected expenditures for the 2026-2027 fiscal year were based on actual cost data for prior years, the Kentucky Executive Branch budget, and supporting data prepared for that document. Since direct services staff provide most of the state-mandated services, this accounts for 90% of the funds expended. The service regions' estimates for the proposed use of funds are based on utilization of services and staff costs.

Client counts and expenditures are estimates and may be adjusted throughout the program year, depending upon the need and demand for a specific service. For fiscal year 2026, an estimate of clients and expenditures by service is included as **Appendix III**.

DCBS considers SSBG a revenue source, not a particular program. Estimated receipt of the federal funds applied for is approximately 25% per quarter. DCBS funds and administers all services addressed in this annual plan. In addition, there will be no transfer of funds from another block grant to SSBG or vice versa.

Administrative costs include funds expended for training, administrative support, or overhead costs. The portion of federal block grant funds to be used for administrative costs during SFY 2027 is projected at \$42,000. This amount reflects only the federal share of administrative costs and does not include the state funded portion of those costs. Appendix XIII provides the expenditure breakdown.

Needs Assessment

Estimates of needed services are derived from historical data on service demand and utilization, departmental efforts to maximize available resources, issues and needs identified by DCBS service regions, and information contained in the Kentucky Executive Branch budget. DCBS conducts ongoing needs assessment through data analysis and input from staff, clients, and community partners. Data analysis incorporates information from Kentucky's Comprehensive Child Welfare Information System (CCWIS), known as The Worker's Information SysTem (TWIST), as well as findings from quality assurance reviews. TWIST includes data related to both child welfare and adult protective services cases.

Priority is given to services mandated by Kentucky statutes, as state general fund dollars are insufficient to cover the full cost of these required services. **See Appendix IV**.

Method of Service Delivery

DCBS uses two different, but related, methods of service delivery. Services are delivered through the direct service method or the contracted service method.

- Direct service method—This method involves the provision of services by DCBS regional staff assigned to each of the 120 counties of the Commonwealth. Generally, these services are necessary to carry out the state-mandated programs.
- Contracted service method—This method involves the purchase of services from another public or private agency through a contractual or written agreement. The contractual arrangements specify the services to be provided and the geographical area to be served. While these services support state-mandated

programs, purchasing them through contractual arrangements has been determined to be more cost-effective than providing them directly. Direct service staff then refer individuals to those contracted services. In certain areas of the state where direct service staff are not sufficient to meet service delivery needs, and there is an agency with the capability of providing the needed services, a contract is awarded rather than expanding state staff.

Purchase of Services

Purchase of services by contract is an allowable method of service delivery under the block grant and is used as needed within available budget limitations. **See Appendix V.** Faith-based organizations providing contracted services for the cabinet are treated in accordance with CFR Title 45, Parts 87 and 96.18.

Proposed contractual arrangements and projected contract amounts included in this plan are subject to review and modification based on funding availability, legislative committee oversight, and cabinet oversight processes. Inquiries regarding contracts for the provision of services or training under the block grant should be directed to the Office of Administrative Services, 200 Mero Street, 5th Floor, Frankfort, Kentucky 40622.

Approach to Service Delivery

The mission of DCBS is to build an effective and efficient system of care in partnership with Kentucky's citizens and communities to:

- Reduce poverty, adult and child maltreatment, and their effects;
- Advance personal and family self-sufficiency, recovery, and resiliency;
- Assure all children have safe and nurturing homes and communities; and
- Recruit and retain a workforce and partners that operate with integrity and transparency.

The department's vision is to be a human services system of care that operates with integrity and a strong commitment to ethical practice, demonstrating the courage required to provide the highest quality of service to vulnerable Kentuckians. DCBS strives to be an innovative, solutions-focused learning organization built on transparency and accountability. Within the department and among our partners, we foster a culture that values diverse perspectives and open communication. Highly skilled and dedicated, we are unified in our pursuit of excellence and in achieving outcomes for those we serve with the same quality we would expect for our own families.

Role of Other Public and Private Agencies In the Service Delivery System

Services provided by departmental county offices are coordinated with other community resources through joint planning with local social service partners, including Community Action Agencies, Area Agencies on Aging, private child caring (PCC) facilities, private child placing (PCP) agencies, and regional committees or workgroups. In addition, the social service worker assigned to each family is responsible for coordinating services to prevent duplication and to identify, evaluate, and utilize all available state, federal, and local resources that may benefit the family.

Catalog of Services and Activities

The catalog of services is arranged in alphabetical order by service title. Each service description includes the service definition, eligibility criteria, method of service delivery (direct services provided by DCBS service regions

and/or services delivered through written agreements), statewide and regional estimates of individuals to be served, projected expenditures, source of funds, and the established program goal. **See Appendix VI.**

Other allowable activities include:

- Room and board, medical care, and emergency shelter care; however, they must be integral, but subordinate to the social services being provided;
- Staff travel necessary to the provision of a service is an allowable service cost;
- Educational services included in some service definitions are either non-academic or those that are not usually available free to the general public; and
- Case management and activities necessary to assess the needs of the individual or family, and develop or update the social services plan, are allowable activities under every service.

Quality Assurance

The primary quality assurance mechanism in Kentucky is the continuous quality improvement (CQI) process. CQI is an ongoing, systematic approach that identifies and evaluates issues, uses a multidisciplinary perspective, and focuses on improving systems rather than individuals. The CQI process underlies all programs and services provided by DCBS. Its mission is to support a comprehensive, department-wide process that staff use to evaluate performance and develop plans for improvement.

Since its introduction in 2000, the CQI process has supported significant progress in program development and implementation through the following strategies:

- Promoting a culture to sustain quality assurance and improvement;
- Ensuring that TWIST (the child welfare technology system) is capable of capturing key program data;
- Implementing a statewide CQI case review process and establishing quality improvement teams to empower staff at all levels;
- Viewing recipients of services and community stakeholders as partners in the achievement of quality results; and
- Collaborating with external resources for data, reports, and research to assist in improving the quality of services and outcomes.

The CQI process serves as the foundation for strategic planning and program improvement across all department program areas and continues to evolve with enhanced data use and organization. The cabinet has learned that consistent presentation, analysis, and application of data are essential to improving practice and policy and to advancing the CQI process. One ongoing effort, originating in child welfare and expanding into other program areas, is the development of data fact sheets that measure Kentucky's progress toward child welfare outcomes by service region and statewide. These fact sheets are provided to service regions regularly throughout the year.

The cabinet also seeks guidance from the Administration for Children and Families (ACF) and technical assistance from national consulting organizations to support the tracking, presentation, and archiving of data that best reflect service delivery and progress toward desired outcomes. These data continue to inform quality assurance efforts in both service regions and central office.

Service Appeals/Hearings

DCBS has established a hearings process and policies and procedures covering applicants for and recipients of service (or their representatives) who allege that an agency action resulted in the denial, suspension, reduction, modification, or termination of services or federally funded benefits. These protections and processes are established in 922 KAR 1:320 and 1:480.

Staff Training

The DCBS Training Branch provides comprehensive training and professional development for new and tenured protection and permanency staff. Training development and delivery follow adult learning principles and are designed to increase program knowledge, strengthen job skills, and improve work performance and service delivery to children and families. Training is grounded in a philosophy of continuous improvement and emphasizes strength-based, client-centered, family-focused, culturally responsive practices that promote self-sufficiency, safety, protection, and permanency.

Departmental training is structured to guide staff through a systematic program of knowledge and skill development, as outlined in the Protection and Permanency Staff Training Checklist. The checklist defines the minimum training and educational activities required for each DCBS program area. Outcome driven, competency-based training and educational courses are offered statewide or regionally, as determined by the DCBS Training Branch.

The DCBS Training Branch focuses its efforts in several major areas, including:

- Introduction to Community Based Services course - This course orients all new DCBS hires to the functions of DCBS programs related to protection and permanency and family support. It includes an overview of all DCBS programs, their mission, and expected outcomes. The training helps staff understand the agency's strategic plan, how their roles support cabinet and DCBS goals, and how they are supported by colleagues across the agency. These trainings are delivered regionally.
 - Protection and Permanency (P&P) Foundations in Child, Family, and Adults Services: This skills-based initiative provides structured learning opportunities for new P&P employees. The Foundations series includes seven core trainings, with an additional module for Adult Protective Services (APS) staff. The series provides a clear framework for the knowledge and skills new employees are expected to demonstrate upon completion. Participation in specific training tracks depends on the employee's assigned job function.
 - The P&P Foundations includes:
 - Job function specific "training track" for APS workers
 - Content and activities aligned with duties identified through the Developing a Curriculum (DACUM) process
 - Required knowledge, skills, critical actions, and standards of practice (SOP) necessary for effective job performance.
 - Prerequisite virtual courses required before attending Foundations include:
 - Social Work Principles (engagement and interviewing)
 - Intake Process Systems Part 1 (central intake, medical indicators, human trafficking, cultural humility)
 - Child Protective Services Assessment Skills and Policies Part I (trauma, safety, risk)
 - Child Protective Services Assessment Skills and Policies Part 2 (intimate partner violence, court)
 - Case Management Part 1: Case Planning (readiness for change, service array, objectives)
 - Case Management Part 2: Out of Home Care (visitation, reunification)

- Child Sexual Abuse in Child Welfare (effects of abuse, working with victims)
 - Foundations in Adult, Child, and Family Service: APS Parts 1-2 (required for APS staff)
- Specialized and advanced trainings are offered on an ongoing basis to enhance staff skills. Topics include implicit bias, forensic interviewing, specialized referrals, and collaborative services in mental health and substance use. Additional program-specific trainings are provided regionally or statewide as needed. Training to strengthen staff skills in working with foster and adoptive parents is also offered regularly.
- The Protection and Permanency Leadership Series is required for Family Services Office Supervisors (FSOS), Service Region Administrator Associates (SRAA), and Service Region Clinical Associates (SRCA). The series consists of five trainings delivered over five months and focuses on supervisory knowledge, skills, and application of critical leadership competencies, with an emphasis on learning reinforcement and transfer of learning.

Training delivery methods for outcome driven training require a variety of instructional approaches, including synchronous and asynchronous learning, distance learning, on the job learning experiences, and web based instruction that supports skill practice. Training also supports compliance with federal mandates, including Title VI limited English proficiency requirements, HIPAA, the Americans with Disabilities Act, and training related to federal Child and Family Services Review (CFSR) outcomes.

Each DCBS service region may develop, coordinate, and provide in-service training through a Regional Learning Specialist (RLS), who works in partnership with the DCBS Training Branch to ensure regional trainings are consistent and responsive to local needs.

Additional professional certification programs available include:

- Public Child Welfare Certification Program (PCWCP) is a two-year preservice certification program for child welfare workers offered in partnership with accredited undergraduate social work programs. Participants receive academic coursework, DCBS training, and tuition/stipend support. Graduates commit to two years of employment in Kentucky's public child welfare system.
- Child Welfare SUSTAIN Program is a graduate level program for selected tenured employees in partnership with accredited MSW programs. Participants receive tuition support and commit to agency service based on a semester for semester obligation.

Measuring training effectiveness is essential to ensure alignment with DCBS goals. Training evaluations use an expanded version of the four level Kirkpatrick model to assess competency based curriculum and transfer of learning.

The Training Records Information System (TRIS) maintains the online registration system (ORS) and tracks training for all DCBS staff and foster/adoptive parents. TRIS provides aggregate data, special reports, training hours, participation records, prerequisite notifications, compliance tracking, staff demographics, needs-assessment data, budget analysis information, and maintains both active and historical training files.

Office of Human Resource Management

The cabinet's Office of Human Resource Management (OHRM) oversees all aspects of employee services, including personnel administration, professional development and training, employee health and safety, and equal employment opportunity (EEO) compliance. To ensure equal employment opportunity for all Kentuckians,

regardless of race, color, religion, national origin, disability, sex, or political affiliation, OHRM monitors adherence to applicable civil rights laws. The cabinet has also developed an affirmative action plan that aligns with the State Affirmative Action Plan. Copies of this plan are available through the Cabinet's EEO/Civil Rights Compliance Branch, 275 East Main Street, 5C-D, Frankfort, Kentucky 40621.

Non-Discrimination

Cabinet programs are operated in accordance with 920 KAR 1:090 Client Civil Rights complaint process and pursuant to KRS 344.015 Implementation plans for Federal Civil Rights Act, Title VI by state agencies.

Confidentiality/HIPAA

KRS 194A.060 protects the confidential nature of all cabinet records and reports that directly or indirectly identify a client and ensures that such information is not disclosed. The cabinet incorporates confidentiality requirements into its employee manual, orientation training, and ongoing training activities, as outlined in the cabinet's strategic plan. All employees and contracted providers who deliver services or supports to clients of the Commonwealth are required to sign assurances safeguarding client identity and related information.

The cabinet has established policies and procedures for staff and contracted providers to ensure compliance with the federal Health Insurance Portability and Accountability Act (HIPAA). Staff receive training on HIPAA privacy and security requirements, and HIPAA provisions are included in cabinet contracts to ensure full compliance.

Audits

The Kentucky State Auditor of Public Accounts (APA) conducts an annual audit of the Commonwealth of Kentucky. Upon completion, the final audit report is submitted to the U.S. Department of Health and Human Services.

Block Grant Reporting Requirements

DCBS assures compliance with all federal and state block grant requirements. Federal reporting requirements are established in 42 U.S.C. Chapter 7, Subchapter XX, Sec. 1397c and 1397e; and CFR Title 45, Parts 96.17 and 96.74. State reporting requirements are established in KRS 45.351 and KRS 45.357.

KRS 45.357 requires LRC to review the actual use and distribution of funds annually. The Actual Clients and Expenditures for Fiscal Year 2024 (July 1, 2024-June 30, 2025) is attached as **Appendix VII**. In addition to annual reporting, KRS 45.357 also requires the department to prepare and submit a half-year block grant program status report for legislative review (**included in attachments**).

Public Review

The Social Services Block Grant is being submitted to the Kentucky General Assembly concurrently with the public comment period. The Legislative Research Commission will assign the plan to the appropriate committee of jurisdiction for review and a public hearing. The cabinet also advertises the intended use of funds for the upcoming year, and a notice is published in a sufficient number of newspapers to ensure statewide coverage. A copy of the plan is made available upon request. Any revisions resulting from the public comment period or legislative review will be incorporated into the plan and resubmitted prior to the implementation date of October 1, 2026.

Scope of Plan

This plan does not include all social services provided by DCBS. Programs and services funded entirely by the Older Americans Act, Titles IV-A through IV-E of the Social Security Act, the Community Services Block Grant, or state General Fund appropriations are not included in this plan. Additionally, other agencies may provide similar services that are not state- or federally funded through DCBS and are therefore not administered under this block grant.

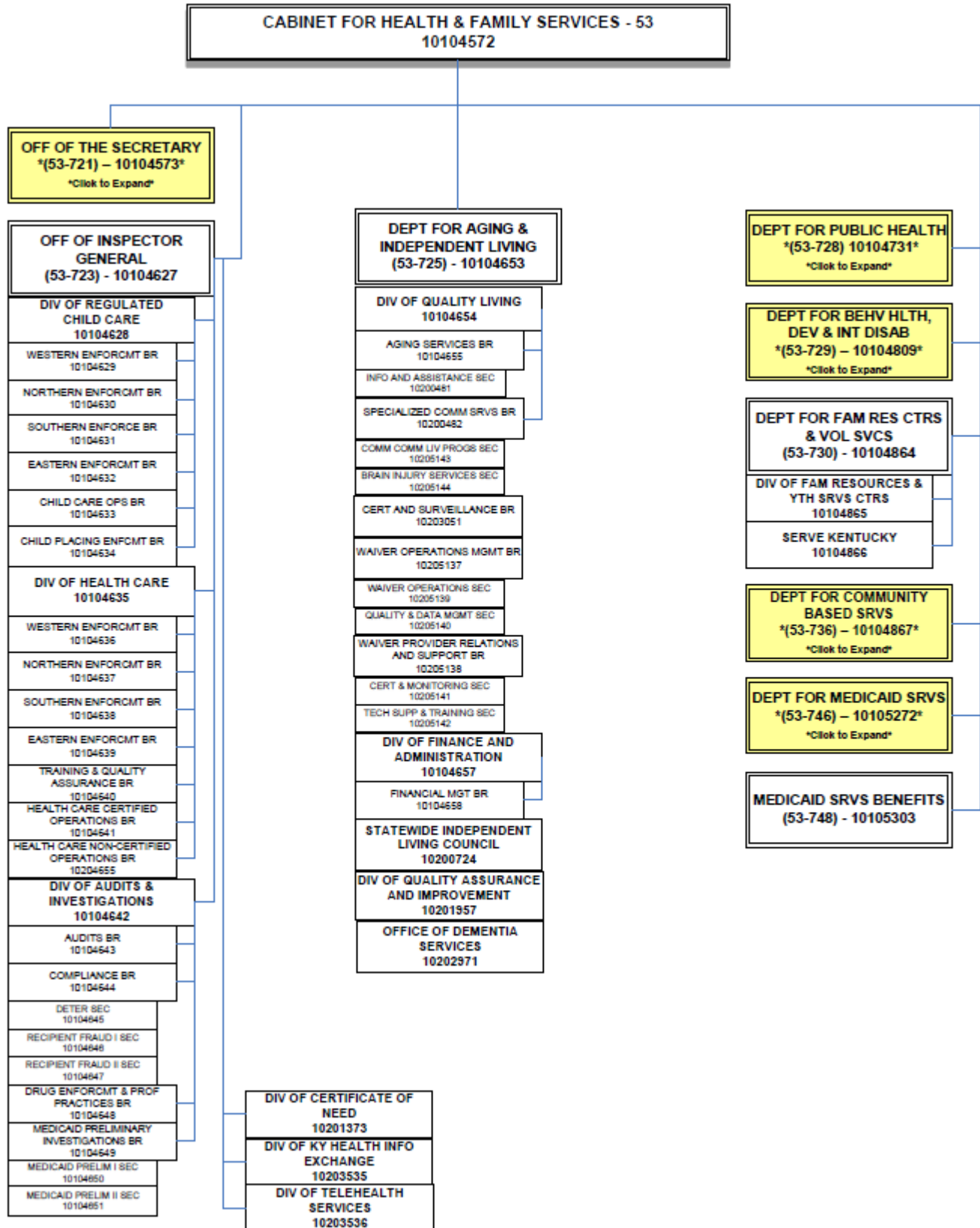
Revision to Plan

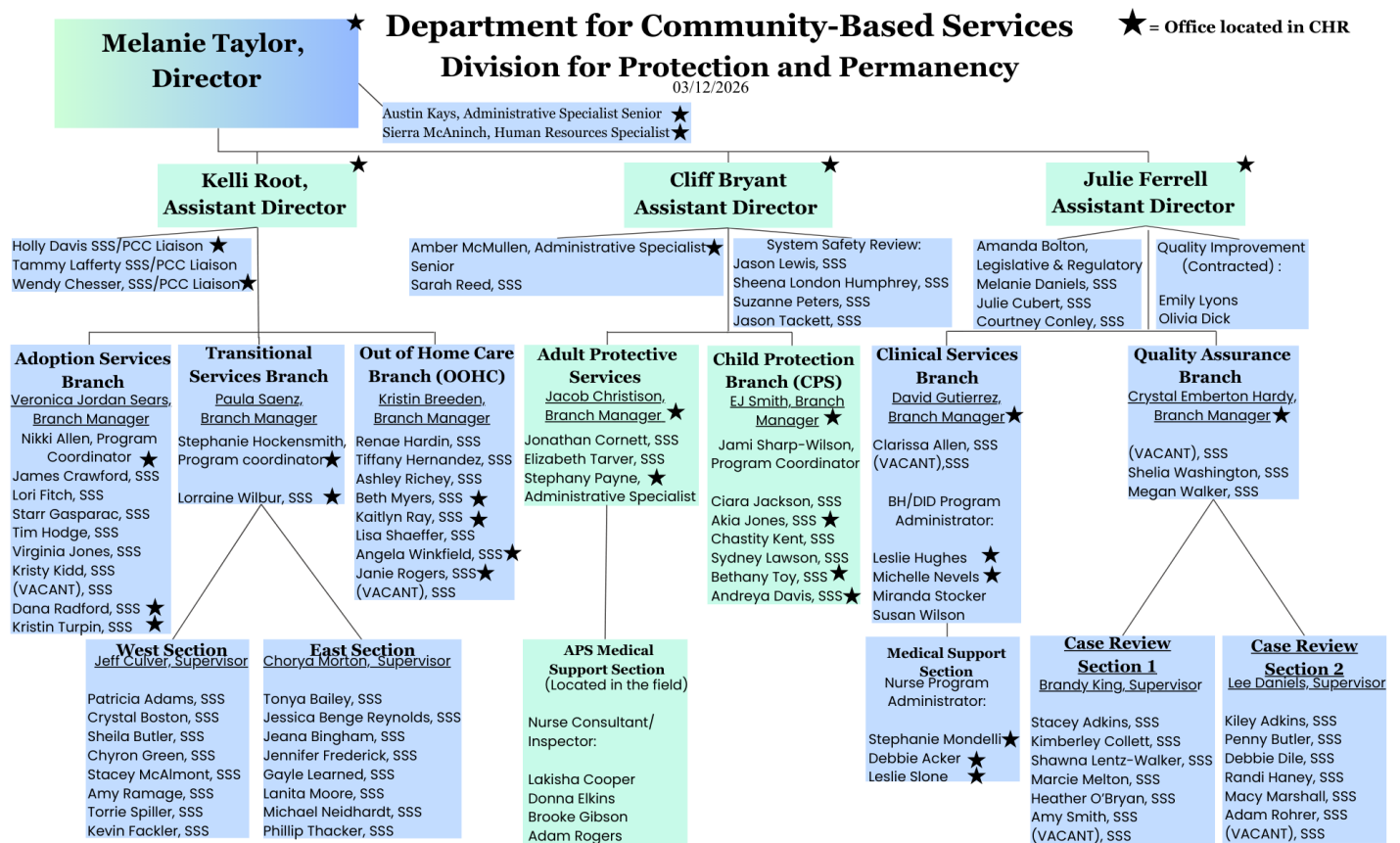
The plan will be revised throughout the program year whenever there is a substantial change in activities, such as the addition or deletion of a service or a major change in eligibility or legislative intent. Any formal revision to the plan will be submitted immediately to the appropriate federal and state agencies for review and approval.

The level of services planned is based on Kentucky's share of the national SSBG authorization. If the federal appropriation changes, the plan will be revised accordingly.

Appendices

APPENDIX I





APPENDIX III

TITLE XX - SOCIAL SERVICES BLOCK GRANT

SFY 2027 Tentative Federal Appropriations

Federal Fiscal Year 2025 Federal Fiscal Year 2026	Federal Appropriations		SFY 2025 SFY 2026 Percentage	SFY 2025 SFY 2026
10/01/24-09/30/25	\$21,506,263.00		41%	8,750,677.87
10/01/25-09/30/26	\$21,667,106.00*		21%	\$ 4,641,978.65
			TOTAL FFY 2027	\$ 13,392,656.52
*Estimates based on the average award amounts received over the past ten years.				
			SSBG	\$ 13,392,656.52
			SSBG Brought Forward	\$ 17,025,127.35
			TANF Transfer to SSBG	\$ -
			Total Federal Funds	\$ 30,417,783.87
			State Funds	\$ 262,010,816.00
			Local Match	\$ -
			Estimated Funds Available	\$ 292,428,599.87

APPENDIX IV

SSBG ESTIMATED CLIENTS AND EXPENDITURES SFY 2027

SERVICE	ESTIMATED CLIENTS	TOTAL BUDGETED FUNDS		
		FEDERAL	NON-FEDERAL	TOTAL
Adult Protective Services	65,560	\$ 1,800,000.00	\$ 20,900,000.00	\$ 22,700,000.00
Child Protective Services	323,627	\$ 8,500,000.00	\$ 204,000,000.00	\$212,500,000.00
Home Safety Services	2,588	\$ 600.00	\$ 6,000.00	\$ 6,600.00
Juvenile Services	1,096	\$ 292,000.00	\$ 3,382,000.00	\$ 3,674,000.00
Residential Treatment	372	\$ 7,850,000.00	\$ 27,700,000.00	\$ 35,550,000.00
Staff Training	2,313	\$ 42,000.00	\$ 457,000.00	\$ 499,000.00
TOTAL	395,556	\$ 18,484,600.00	\$ 256,445,000.00	\$274,929,600.00

**STATE MANDATED PROGRAMS AND SERVICES
UTILIZED TO CARRY OUT MANDATES**

MANDATED PROGRAMS	SERVICES *
Child Protection - KRS 199 - KRS 200 - KRS 600-645	Intensive family services which may include preventive services, emergency shelter care, day care for children, foster care, or adoptions.
Adult Protection - KRS 209 - KRS 387	Intensive family services which may include adult protective services, alternate care, general adult services, home safety services, guardianship services, or preventive services.
Care and Treatment of Juvenile Public Offenders, Status Offenders, and Emotionally Disturbed Children - KRS 600-645	Day treatment, group home, juvenile services in the community, residential treatment, foster care, or clinical services.

See the following KRS website for titles and chapters designated above:

<https://apps.legislature.ky.gov/lrcsearch#tabs-3>

***Some services are not financed by the Social Services Block Grant but are available through the Department for Community Based Services, the Department of Juvenile Justice, and the Department for Aging and Independent Living.**

APPENDIX VI

**CABINET FOR HEALTH AND FAMILY SERVICES
DEPARTMENT FOR COMMUNITY BASED SERVICES
SFY 2027 ESTIMATED CONTRACTUAL ARRANGEMENTS**

Provider of Service	Service	Agency		Federal	State	Total
		Type				
ZeroV PO Box 356 Frankfort, KY 40602	Spouse Abuse Shelters	Public		\$8,585.25	\$163,119.75	\$171,705.00
Seven Counties Services, Inc. 10401 Linn Station Rd, Suite 100 Louisville, KY 40223	Adult Protection Hotline	Public		\$4,453.16	\$89,063.20	\$84,610.04
Office of Inspector General (DAI) 275 E Main Street Frankfort. KY 40621	SSBG Fraud Investigations	Public		\$920.00	\$17,480.00	\$18,400.00
Community Medical Assoc Inc 224 E Broadway, 5 th Floor Louisville, KY 40202	Pediatric Forensic Medicine Services	Public		\$5,000.00	\$95,000.00	\$100,000.00
Brescia University 717 Frederica St. Owensboro, KY 42301	Training	Public		\$350.00	\$6,650.00	\$7,000.00
Northern Kentucky University 1 Louie B Nunn Dr. Highland Heights, KY 41099	Training	Public		\$350.00	\$6,650.00	\$7,000.00
Morehead State University 150 University Blvd. Morehead KY, 40351	Training	Public		\$350.00	\$6,650.00	\$7,000.00
TOTALS				\$20,008.41	\$380,159.79	\$400,168.20

APPENDIX VII

Uniform Definition of Services

State Title

Home-Based Services

Home Safety Services

Protective Services - Adult

Adult Protective Services

Protective Services - Children

Child Protective Services

Special Services - Youth at Risk

Juvenile Services

Residential Treatment

Residential Treatment Services

Administrative Costs

Staff Training Program

APPENDIX VIII

SFY 2027 PLAN: Effective July 1, 2026

SERVICE:	Protective Services - Adult	TOTAL ESTIMATED EXPENDITURES	
	Adult Protective Services		
	State Title	Federal	\$ 1,800,000.00
AREA:	Statewide	Non-Federal	\$ 20,900,000.00
		Total	\$ 22,700,000.00

METHOD OF SERVICE DELIVERY		
Direct	Contractual Agreement	
	X	
X	Public	Private
	X	

ELIGIBILITY: Need

Adult protective services are designed to protect persons 18 years of age or older, who because of mental or physical dysfunction, are unable to manage their own resources or carry out the activities of daily living or protect themselves from neglect, hazardous, or abusive situations without assistance from others. These services undertaken with or on behalf of an adult may include investigation of complaints of possible abuse, neglect, or exploitation, and taking appropriate action; identifying individuals at risk; assisting with financial management and providing supportive services; counseling; safety planning; advocating for clients; securing safe emergency shelter; providing information and making referrals; locating needed community resources; or preventing or remedying abuse, neglect, or exploitation. Adult protection staff may serve on the interdisciplinary team for determination of disability and assist in making arrangements for a guardian, conservator, or payee to represent a client.

GOAL

To provide protective services to **65,560** adults designed to prevent and remedy abuse, neglect, or exploitation; to increase employability and/or self-sufficiency; prevent inappropriate placement; or secure appropriate placement.

APPENDIX IX

SFY 2027 PLAN: Effective July 1, 2026

SERVICE:	Protective Services	TOTAL ESTIMATED EXPENDITURES	
	-		
	Children	Federal	\$ 8,500,000.00
	Child Protective Services	Non-Federal	\$ 204,000,000.00
	State Title	Total	\$ 212,500,000.00
AREA:	Statewide		

METHOD OF SERVICE DELIVERY		
Direct	Contractual Agreement	
	X	
X	Public	Private
	X	

ELIGIBILITY: Need

Child protective services are preventive and corrective services directed toward safeguarding the rights and welfare of an abused, neglected, or dependent child; assuring for each child a safe and nurturing home; strengthening family life; and assisting a parent or other person responsible for the care of a child in recognizing and remedying conditions detrimental to the welfare of the child. The primary elements of protective services consist of identification of children at risk; receipt and investigation of reports of abuse, neglect, or dependency; determination of the risk to and vulnerability of the child and/or his siblings; initiation of court action, when necessary; arranging for the provision of, and assisting families in the utilization of appropriate services and community resources; removal of the child from the home when necessary; or information and referral services. This service also includes conducting investigations for the court on petitions brought to the court on abuse, neglect, or dependency of children, and custody investigations ordered by the court.

GOAL

To provide **323,627** children and their families with services designed to prevent or remedy abuse, neglect, or exploitation.

SFY 2027 PLAN: Effective July 1, 2026
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SERVICE:	Home-Based Services	TOTAL ESTIMATED EXPENDITURES	
	Home Safety Services		
	State Title		
AREA:	Statewide	Federal	\$ 600.00
		Non-Federal	\$ 6,000.00
		Total	\$ 6,600.00

METHOD OF SERVICE DELIVERY		
Direct	Contractual Agreement	
X	Public X	Private

ELIGIBILITY: Client must currently be receiving adult protective, general adult, or child protective services; household income must be equal to or less than 200% of the federal poverty level; and unable to access similar services through other community resources.

Home safety services are provided to prevent the removal or repeat maltreatment of a child or to maintain an adult safely in the home or community. Activities may include arranging for community agencies to provide help with day-to-day household tasks; instructing and assisting with meal planning and preparation; nutrition; budgeting; general household management; essential shopping; assistance with medications; maintaining records; home-delivered meals; chore services, such as light housecleaning; personal care or attention to personal hygiene; labor associated with minor home repairs; escort services, such as transportation and personal accompaniment of clients to physicians, dentists, or other essential transportation; instructions in home safety; client assessment; or case management, including care planning, arranging for services, and monitoring and reassessment. Services may also include the supervision of in-home visits with a child and the child's social services worker; or provide transportation for children in out-of-home care.

GOAL
To provide 2,588 clients with home safety services to enable them to improve or maintain adequate in-home living and family well-being.

APPENDIX XI

SFY 2027 PLAN: Effective July 1, 2026

SERVICE: **Special Services - Youth at Risk**

Juvenile Services State Title

AREA: Statewide

TOTAL ESTIMATED EXPENDITURES		
Federal	\$	292,000.00
Non-Federal	\$	3,382,000.00
Total	\$	3,674,000.00

METHOD OF SERVICE DELIVERY		
Direct	Contractual Agreement	
	X	
X	Public	Private
	X	

ELIGIBILITY: Need

Juvenile services include community treatment for juveniles and their families, to rehabilitate the youth and help prevent the youth's future involvement with the juvenile or criminal justice system. Components of these services may include interaction with the courts on behalf of juveniles; evaluation of the child's strengths, weaknesses, and emotional needs through psychological testing and/or psychiatric consultation and diagnosis, basic etiological factors, and social adjustment; assisting youth in making necessary adjustments for societal living; counseling; psychological, and/or psychiatric therapy; communication and coordination with treatment programs in relation to specific youth and their family; development and implementation of community resources for youth returning to the community from out-of-home care and residential settings; interaction with school officials, law enforcement, potential employers, community leaders, and other significant resources in the community; utilization of appropriate resources; follow-up services; supervised aftercare; probation supervision; or programs to provide constructive interpersonal relationships.

GOAL

To provide **1,096** children and their families with services designed to prevent or remedy abuse, neglect, or exploitation.

SFY 2027 PLAN: Effective July 1, 2026
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SERVICE: **Residential
Treatment**

**Residential
Treatment
Services
State Title**

AREA: Statewide*

TOTAL ESTIMATED EXPENDITURES		
Federal	\$	7,850,000.00
Non-Federal	\$	27,700,000.00
Total	\$	35,550,000.00

METHOD OF SERVICE DELIVERY		
Direct	Memorandum of Understanding	
	X	
X	Public	Private
	X	

ELIGIBILITY: Need**

Residential treatment services provide a comprehensive treatment-oriented living experience, in a 24-hour residential facility, for juvenile offenders committed to the Cabinet for Health and Family Services or the Department of Juvenile Justice. Components of this service may include placement into and out of residential care; 24-hour personal and shelter care, including room and board; social functioning and psychological evaluation; social adjustment counseling; remedial education; GED preparation; vocational and pre-vocational training; health education; physical examinations; supervision of medical regimen and social interaction; or recreation.

GOAL

To provide community-based residential care and treatment for **372** children with behavior problems to enable the individual to become self-supporting; to function better in the community; to avoid inappropriate institutionalization; and to refer to appropriate institutions when necessary.

* Referrals accepted statewide

** Committed or court ordered

SFY 2027 PLAN: Effective July 1, 2026
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SERVICE: **Administrative
Costs**

**Staff Training
Program
State Title**

AREA: Statewide

TOTAL ESTIMATED EXPENDITURES		
Federal	\$	42,000.00
Non-Federal	\$	457,000.00
Total	\$	499,000.00

METHOD OF SERVICE DELIVERY		
Direct	Contractual Agreement	
	X	
X	Public	Private
	X	

ELIGIBILITY: DCBS staff

The staff training program supports the Cabinet's goals to be a nationally recognized, high-quality service delivery organization. These services are provided for ongoing training for staff that addresses the skills and knowledge base necessary to carry out their duties with regard to services included in the Social Services Block Grant program. Training is based on the philosophy of continuously improving delivery of comprehensive services that are strength-based, client-oriented, family focused, culturally sensitive, and dedicated to promoting and enhancing self-sufficiency and safety for families and protection and permanency outcomes for children.

GOAL

To improve service delivery by providing approximately **630** hours of training per month, supporting the professional development of **2,313** staff within the Department for Community Based Services.

Note: Included in the Catalog of Services only for the purpose of showing estimated expenditures to commit all SSBG funds.

APPENDIX XIV

SSBG ACTUAL CLIENTS AND EXPENDITURES SFY 2025

SERVICE	ACTUAL CLIENTS	TOTAL FUNDS SPENT		
		FEDERAL	NON-FEDERAL	TOTAL
Adult Protective Services	65,560	\$ 1,799,198.59	\$ 20,899,821.81	\$ 22,699,020.40
Child Protective Services	323,627	\$ 8,433,797.92	\$ 203,967,207.12	\$ 212,401,005.04
Home Safety Services	2,588	\$ 583.16	\$ 5,905.72	\$ 6,488.88
Juvenile Services	1,096	\$ 291,495.35	\$ 3,381,568.60	\$ 3,673,063.95
Residential Treatment	372	\$ 7,847,523.85	\$ 27,684,771.87	\$ 35,532,295.72
Staff Training	2,313	\$ 41,512.89	\$ 456,976.39	\$ 498,489.28
TOTAL		\$ 18,414,111.76	\$ 256,396,251.51	\$ 274,810,363.27

APPENDIX XV

COMPARISON OF SFY 2025 PLAN

EXPENDITURES			CLIENTS	
Service	Estimated SSBG Plan	Actual Expenditures	Estimated SSBG Plan	Actual Served
Adult Protective Services	\$ 21,401,800.00	\$ 22,699,020.40	75,394	65,560
Child Protective Services	\$ 171,799,700.00	\$ 212,401,005.04	335,790	323,627
Home Safety Services	\$ 1,053,040.00	\$ 6,488.88	2,518	2,588
Juvenile Services	\$ 3,188,900.00	\$ 3,673,063.95	1,019	1,096
Residential Treatment	\$ 31,359,529.00	\$ 35,532,295.72	374	372
Staff Training	\$ 483,700.00	\$ 498,489.28	3,627	2,313
TOTAL	\$ 229,286,669.00	\$ 274,810,363.27	418,722	395,593

APPENDIX XVI

**CABINET FOR HEALTH AND FAMILY SERVICES
DEPARTMENT FOR COMMUNITY BASED SERVICES
SFY 2025 ACTUAL CONTRACTUAL ARRANGEMENTS**

Provider of Service	Service	Agency		Total Contract	Federal Spent	General Spent
		Type				
ZeroV PO Box 356 Frankfort, KY 40602	Spouse Abuse Shelters	Public		\$171,705.00	\$17,170.50	\$154,534.50
Seven Counties Services, Inc. 10401 Linn Station Rd., Suite 100 Louisville, KY 40223	Adult Protection Hotline	Public		\$89,063.20	\$8,906.32	\$80,156.88
Office of Inspector General (DAI) 275 E Main Street Frankfort, KY 40621	SSBG Fraud Investigations	Public		\$18,400.00	\$1,840.00	\$16,560.00
Community Medical Assoc, Inc. 224 E Broadway, 5 th Floor Louisville, KY 40202	Pediatric Forensic Medicine Services	Public		\$100,000.00	\$10,000.00	\$90,000.00
TOTALS				\$379,168.20	\$37,916.82	\$341,251.38



Andy Beshear
GOVERNOR

**CABINET FOR HEALTH AND FAMILY SERVICES
DEPARTMENT FOR COMMUNITY BASED SERVICES**

Steven Stack, MD
SECRETARY

Lesa Dennis
COMMISSIONER

275 East Main Street, 3W-A
Frankfort, Kentucky 40621
Phone: (502) 564-3703
Fax: (502) 564-6907

**KENTUCKY
CABINET FOR HEALTH & FAMILY SERVICES
DEPARTMENT FOR COMMUNITY BASED SERVICES**

**TITLE XX - BLOCK GRANTS TO STATES FOR
SOCIAL SERVICES**

July 1, 2026 to June 30, 2027

NOTICE

The Department for Community Based Services (DCBS) plans to apply for funds available to the Commonwealth under the Social Services Block Grant program for Fiscal Year 2026-2027. A copy of the plan for the proposed use and distribution of block grant funds is now available for review and comment.

PURPOSE

To provide social services, within budgetary limitations, to persons residing in the state which: protect children and adults from abuse, neglect, or exploitation; secure appropriate placement; increase employability and self-sufficiency; and improve or maintain adequate in-home living and family well-being.

SERVICES

Social services to be offered in this plan include adult protection, child protection, home safety services, juvenile services, residential treatment, and staff training.

COMMENT PERIOD

Written comments will be received through April 30, 2026. A copy of this plan may be requested by calling 502-564-6852, and comments may be addressed to: Cabinet for Health and Family Services, Department for Community Based Services, Division of Protection and Permanency, 275 East Main Street, 3E-A, Frankfort, Kentucky 40621, ATTN: SSBG.



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Cabinet for Health and Family Services
Department for Community Based Services
Division of Protection and Permanency

Social Services Block Grant

The Social Services Block Grant provides funding for which the Department for Community Based Services applies annually in order to provide services in the following areas:

- Adult and child protection;
- Home safety services;
- Juvenile services;
- Residential treatment; and
- Staff training.

The department offers these services through its staff and contracted providers. If you would like to review the current report and/or submit comments regarding it, please see the contact information in this letter: [Social Services Block Grant Legal Advertisement](#).

<https://chfs.ky.gov/agencies/dcbs/dpp/Pages/default.aspx>