1		AN ACT relating to pretrial release.
2	Be it	t enacted by the General Assembly of the Commonwealth of Kentucky:
3		→ Section 1. KRS 431.066 is amended to read as follows:
4	(1)	For purposes of this section, "verified and eligible defendant" means a defendant
5		who pretrial services is able to interview and assess, and whose identity pretrial
6		services is able to confirm through investigation.
7	(2)	When a court considers pretrial release and bail for an arrested defendant, the court
8		shall consider whether the defendant constitutes a flight risk, is unlikely to appear
9		for trial, or is likely to be a danger to the public if released. In making this
10		determination, the court shall consider the pretrial risk assessment for a verified and
11		eligible defendant along with the factors set forth in KRS <u>431.064 and</u> 431.525.
12	(3)	If a verified and eligible defendant poses low risk of flight, is likely to appear for
13		trial, and is not likely to be a danger to others, the court shall order the defendant
14		released on unsecured bond or on the defendant's own recognizance subject to such
15		other conditions as the court may order, except as provided in subsection (5) of this
16		section.
17	(4)	If a verified and eligible defendant poses a moderate risk of flight, has a moderate
18		risk of not appearing for trial, or poses a moderate risk of danger to others, the court

If a verified and eligible defendant poses a moderate risk of flight, has a moderate risk of not appearing for trial, or poses a moderate risk of danger to others, the court shall release the defendant under the same conditions as in subsection (3) of this section but <u>may{shall}</u> consider ordering the defendant to participate in global positioning system monitoring, controlled substance testing, increased supervision, or such other conditions as the court may order, <u>except as provided in subsection</u> (5) of this section.

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24 (5) When a verified and eligible defendant is released on recognizance or on
25 unsecured bond, any conditions imposed by the court shall be the least restrictive
26 necessary to ensure appearance in court and mitigate danger, and shall not be
27 imposed as a means of punishment.

1	<u>(6)</u> [(5)]	(a) Except as provided in paragraph (b) of this subsection, regardless of the
2		amount of the bail set, the court shall permit the defendant a credit of one
3		hundred dollars (\$100) per day as a payment toward the amount of the bail set
4		for each day or portion of a day that the defendant remains in jail prior to trial.
5		Upon the service of sufficient days in jail to have sufficient credit to satisfy
6		the bail, the defendant shall be released from jail on the conditions specified
7		in this section or in this chapter.
8	(b)	The provisions of paragraph (a) of this subsection shall not apply to:
9		1. Any person convicted of, pleading guilty to, or entering an Alford plea
10		to a felony offense under KRS Chapter 510, KRS 529.100 involving
11		commercial sexual activity, KRS 530.020, 530.064(1)(a), 531.310, or
12		531.320, or who is a violent offender as defined in KRS 439.3401; or
13		2. A defendant who is found by the court to present a flight risk or to be a
14		danger to others.
15	(c)	For purposes of this subsection, "a day or portion of a day" means any time
16		spent in a detention facility following booking.
17	(d)	A defendant shall not earn credit pursuant to paragraph (a) of this subsection
18		while also earning credit pursuant to KRS 534.070.
19	<u>(7)[(6)]</u>	If a court determines that a defendant shall not be released pursuant to
20	subs	section $(6)$ [(5)] of this section, the court shall document the reasons for denying
21	the 1	release in a written order.
22	<u>(8)</u> [(7)]	The jailer shall be responsible for tracking the credit earned by a defendant
23	purs	the subsection $(6)(5)$ of this section.
24	(9) Not	withstanding any other provision of law, any person who is denied pretrial
25	rele	ase or who remains in detention because he or she is unable to meet the
26	cond	ditions of pretrial release shall, unless waived by the defendant, have his or
27	<u>her</u>	case tried:

1	(a) If a felony offense, within one hundred eighty (180) days of his or her first
2	appearance in the court in which he or she will be tried; or
3	(b) If a misdemeanor offense, within ninety (90) days of his or her first
4	appearance in the court in which he or she will be tried.
5	(10) If a person who remains in detention because he or she is unable to meet the
6	conditions of pretrial release is not brought to trial within the time frame
7	established in subsection (9) of this section:
8	(a) Except as provided in paragraph (b) of this section, he or she shall receive a
9	hearing not earlier than fourteen (14) days prior to the expiration of the
10	time frame and not later than seven (7) days after the expiration of the time
11	frame. Following the hearing, he or she shall be released unless the court
12	finds by clear and convincing evidence that he or she poses a particularized
13	risk of imminent serious physical harm to a person or persons other than
14	himself or herself, such that no nonfinancial conditions or combination of
15	conditions of release will reasonably address that risk.
16	(b) If a court has previously held a hearing that comports with due process and
17	has made a finding on the record by clear and convincing evidence that the
18	defendant poses a particularized risk of imminent serious physical harm to
19	a person or persons other than himself or herself such that no nonfinancial
20	conditions or combination of conditions of release will reasonably address
21	that risk, the defendant shall be entitled to a hearing without undue delay
22	upon motion of the defendant. Following the hearing, he or she shall be
23	released if the court finds by clear and convincing evidence that through a
24	substantial and material change in circumstances, he or she no longer
25	poses a particularized risk of imminent serious physical harm to a person or
26	persons other than himself or herself, such that no nonfinancial conditions
27	or combination of conditions of release will reasonably address that risk.

I	(11) victims shall have the reasonable right, upon request, to timely honce of a
2	hearing pursuant to subsection (10) of this section.
3	(12) The time periods established in subsection (9) of this section may be extended,
4	upon motion by the prosecution or the defense and good cause found by the
5	court. The court shall establish a revised time frame and shall state on the record
6	the reasons for extending the time period.
7	(13) The following time periods shall be excluded in computing the time periods
8	established in subsection (9) of this section:
9	(a) Prior to August 1, 2026, each day of delay resulting from the processing of
10	evidence by the Kentucky State Police forensic laboratory; and
11	(b) The time resulting from an examination and hearing on competency and
12	the period during which the defendant is incompetent to stand trial.
13	(14) If at any time following release of a defendant, but before he or she is required to
14	appear for trial, the defendant is charged with a new offense that results in the
15	defendant's pretrial detention, the time calculations set forth in this section shall
16	run independently for each matter.
17	(15) If at any time following release of a defendant, but before he or she is required to
18	appear for trial, the defendant's bond is revoked or the conditions of his or her
19	release are changed because he or she has not complied with all of the conditions
20	imposed, the time periods established in subsection (9) of this section may be:
21	(a) Tolled for the duration of the defendant's pretrial release, and resume at the
22	number of days the defendant previously spent in pretrial detention; or
23	(b) Calculated to begin the day the defendant is detained after the revocation of
24	bond or modification of pretrial release conditions.
25	The court shall state on the record the time period established under this
26	subsection.
27	(16) A defendant shall not remain in detention because he or she is unable to meet the

1		conditions of pretrial release for a total period that exceeds:
2		(a) If the most serious offense charged is a misdemeanor, the maximum term
3		of imprisonment which may be imposed for the most serious offense
4		charged; or
5		(b) If the most serious offense charged is a felony, the minimum term of
6		imprisonment which may be imposed for the most serious offense charged.
7		→ Section 2. KRS 431.520 is amended to read as follows:
8	<u>(1)</u>	Any person charged with an offense shall be ordered released by a court of
9		competent jurisdiction pending trial on his personal recognizance or upon the
10		execution of an unsecured bail bond in an amount set by the court or as fixed by the
11		Supreme Court as provided by KRS 431.540, unless the court determines in the
12		exercise of its discretion that such a release will not reasonably assure the
13		appearance of the person as required, or the court determines the person is a flight
14		risk or a danger to others. When such a determination is made, the court shall, either
15		in lieu of or in addition to the above methods of release, impose any of the
16		following conditions of release:
17		(a) [(1)] Place the person in the custody of a designated person or organization
18		agreeing to supervise him or her;
19		(b)[(2)] Place restrictions on the travel, association, or place of abode of the
20		person during the period of release;
21		$\underline{(c)}[(3)]$ Require the execution of a bail bond:
22		$\underline{I.}[(a)]$ With sufficient personal surety or sureties acceptable to the court;
23		in determining the sufficiency of such surety or sureties, the court shall
24		consider his or her character, his or her place of residence, his or her
25		relationship with the defendant, and his or her financial and
26		employment circumstances; or
27		2.[(b)] With the ten percent (10%) deposit as provided in KRS 431.530;

1	provided that if the defendant is permitted to earn credit toward bail
2	pursuant to KRS 431.066, that credit shall be applied to the ten percent
3	(10%) deposit; or
4	3.[(e)] With the deposit of cash equal to the amount of the bond or in lieu
5	thereof acceptable security as provided in KRS 431.535;
6	[(4) If the person's record indicates a history of controlled substance or alcohol
7	<del>abuse:</del>
8	(a) Order the person to submit to periodic testing for use of controlled
9	substances or alcohol and pay a reasonable fee, not to exceed the actual
10	cost of the test and analysis, as determined by the court with the fee to
11	be collected by the circuit clerk, held in an agency account, and
12	disbursed, on court order, solely to the agency or agencies responsible
13	for testing and analysis as compensation for the cost of the testing and
14	analysis performed under this subsection. If the person is declared
15	indigent, the testing fee may be waived by the court. The Administrative
16	Office of the Courts shall establish pilot projects to implement the
17	provisions of this subsection; or
18	(b) Order the person to use an alcohol monitoring device, as defined in KRS
19	431.068. All costs associated with the device, including administrative
20	and operating costs, shall be paid by the defendant. If the court
21	determines that the defendant is indigent, and a person, county, or other
22	organization has not agreed to pay the costs for the defendant in an
23	attempt to reduce incarceration expenses and increase public safety, the
24	court shall consider other conditions of release provided for in this
25	section;]
26	(d) 1. $[(5)(a)]$ During all or part of a person's period of release pursuant to this
27	section, order the person to participate in a global positioning

1	monitoring system program operated by a county pursuant to KRS
2	67.372 and 67.374 under the same terms and conditions provided under
3	KRS 431.517, except as provided in subsection (4) of this section.
4	2.[(b)] If the person is charged with a sex crime as defined in KRS
5	17.500, consider requiring that he or she be monitored electronically,
6	and shall consider requiring the person be subject to home incarceration;
7	<u>or</u>
8	(e) [(6)] Impose any other condition deemed reasonably necessary to
9	ensure[assure] appearance as required, including a condition requiring that the
10	person return to custody after specified hours.[;]
11	(2) If the court orders a defendant charged with any offense to be released on
12	recognizance or unsecured bond and that person's record indicates a history of
13	controlled substance or alcohol abuse, the court may impose certain conditions of
14	release, except as provided in subsection (4) of this section, including:
15	(a) Ordering the person to submit to periodic testing for use of controlled
16	substances or alcohol and pay a reasonable fee, not to exceed the actual cost
17	of the test and analysis, as determined by the court with the fee to be
18	collected by the circuit clerk, held in an agency account, and disbursed, on
19	court order, solely to the agency or agencies responsible for testing and
20	analysis as compensation for the cost of the testing and analysis performed
21	under this subsection. If the person is declared indigent, the testing fee shall
22	be waived by the court. The Administrative Office of the Courts shall
23	establish pilot projects to implement this subsection; or
24	(b) Ordering the person to use an alcohol monitoring device, as defined in KRS
25	431.068. All costs associated with the device, including administrative and
26	operating costs, shall be paid by the defendant. If the court determines that
27	the defendant is indigent, and a person, county, or other organization has

1	not agreed to pay the costs for the defendant in an attempt to reduce
2	incarceration expenses and increase public safety, the court shall waive the
3	costs or consider other conditions of release provided in this section.
4	(3)[(7)] A court authorizing the release of a person pursuant to this section shall cause
5	the issuance of an appropriate order containing a statement of the conditions
6	imposed, if any, shall cause such person to be informed of the penalties applicable
7	to violations of the conditions of his release, and shall cause him or her to be
8	informed that a warrant for his or her arrest will be issued immediately upon any
9	such violation.[;]
10	(4)[(8)] Any conditions imposed by the court shall be the least restrictive necessary
11	to ensure appearance in court and mitigate danger, and shall not be imposed as a
12	means of punishment.
13	(5) A person for whom conditions of release are imposed and who after twenty-four
14	(24) hours from the time of the imposition of said conditions continues to be
15	detained as a result of his inability to meet the conditions of release shall, upon
16	written application or upon the court's own motion, be entitled to have the
17	conditions reviewed by the court which imposed them. A person who is ordered
18	released on a condition which requires that he or she return to custody after
19	specified hours shall, upon written application or upon the court's own motion, be
20	entitled to a review by the court which imposed the condition. [; or]
21	(6) If at any time following release of a defendant and before he <u>or she</u> is required
22	to appear for trial, the court is advised of a material change in the defendant's
23	circumstances or that he or she has not complied with all conditions imposed upor
24	his release, the court having jurisdiction may:
25	(a) Order the arrest of the defendant;
26	(b) Enter an order requiring the defendant $\underline{and}_{[\cdot,\cdot]}$ his $\underline{or\ her}$ surety or sureties to
27	appear and show cause why the bail bond should not be forfeited or the

1		conditions of his release be changed; or
2		(c) Both.
3		A copy of <u>the</u> [said] order shall be served upon the defendant <u>and</u> [,] his <u>or her</u>
4		surety or sureties. If the defendant fails to appear before the court as ordered or if,
5		after $\underline{a}$ hearing, the court finds the conditions of release have not been complied
6		with, the court may change the conditions imposed or forfeit the bail bond or any
7		portion thereof and enter a judgment for the Commonwealth against the defendant
8		and his or her surety or sureties for the amount of the bail bond or any portion
9		thereof and cost of the proceedings.
10	<u>(7)</u>	Notwithstanding any other provision of the Kentucky Revised Statutes, any
11		person who is denied pretrial release, or who remains in detention because he or
12		she is unable to meet the conditions of pretrial release shall, unless waived by the
13		defendant, have his or her case tried:
14		(a) If a felony offense, within one hundred eighty (180) days of his or her first
15		appearance in the court in which he or she will be tried; or
16		(b) If a misdemeanor offense, within ninety (90) days of his or her first
17		appearance in the court in which he or she will be tried.
18	<u>(8)</u>	If a person who remains in detention because he or she is unable to meet the
19		conditions of pretrial release is not brought to trial within the time frame
20		established in subsection (7) of this section:
21		(a) Except as provided in paragraph (b) of this section, he or she shall receive a
22		hearing not earlier than fourteen (14) days prior to the expiration of the
23		time frame and not later than seven (7) days after the expiration of the time
24		frame. Following the hearing, he or she shall be released unless the court
25		finds by clear and convincing evidence that he or she poses a particularized
26		risk of imminent serious physical harm to a person or persons other than
27		himself or herself, such that no nonfinancial conditions or combination of

I	conainons of release will reasonably address that risk.
2	(b) If a court has previously held a hearing that comports with due process and
3	has, made a finding on the record by clear and convincing evidence that the
4	defendant poses a particularized risk of imminent serious physical harm to
5	a person or persons other than himself or herself such that no nonfinancial
6	conditions or combination of conditions of release will reasonably address
7	that risk, the defendant shall be entitled to a hearing without undue delay
8	upon motion of the defendant. Following the hearing, he or she shall be
9	released if the court finds by clear and convincing evidence that through a
10	substantial and material change in circumstances, he or she no longer
11	poses a particularized risk of imminent serious physical harm to a person or
12	persons other than himself or herself, such that no nonfinancial conditions
13	or combination of conditions of release will reasonably address that risk.
14	(9) Victims shall have the reasonable right, upon request, to timely notice of a
15	hearing pursuant to subsection (8) of this section.
16	(10) The time periods established in subsection (7) of this section may be extended
17	upon motion by the prosecution or the defense and good cause found by the
18	court. The court shall establish a revised time frame and shall state on the record
19	the reasons for extending the time period.
20	(11) The following time periods shall be excluded in computing the time periods
21	established in subsection (7) of this section:
22	(a) Prior to August 1, 2026, each day of delay resulting from the processing of
23	evidence by the Kentucky State Police forensic laboratory; and
24	(b) The time resulting from an examination and hearing on competency and
25	the period during which the defendant is incompetent to stand trial.
26	(12) If at any time following release of a defendant and before he or she is required to
27	appear for trial the defendant is charged with a new offense that results in the

1		defendant's pretrial detention, the time calculations set forth in this section shall			
2		run independently for each matter.			
3	<u>(13)</u>	(13) If at any time following release of a defendant and before he or she is required to			
4		appear for trial, the defendant's bond is revoked or the conditions of his or her			
5		release are changed because he or she has not complied with all of the conditions			
6		imposed, the time periods established in subsection (7) of this section may be:			
7		(a) Tolled for the duration of the defendant's pretrial release, and resume at the			
8		number of days the defendant previously spent in pretrial detention; or			
9		(b) Calculated to begin the day the defendant is detained after the revocation of			
10		bond or modification of pretrial release conditions.			
11		The court shall state on the record the time period established under this			
12		subsection.			
13	<u>(14)</u>	A defendant shall not remain in detention because he or she is unable to meet the			
14		conditions of pretrial release for a total period that exceeds:			
15		(a) If the most serious offense charged is a misdemeanor, the maximum term			
16		of imprisonment which may be imposed for the most serious offense			
17		<u>charged; or</u>			
18		(b) If the most serious offense charged is a felony, the minimum term of			
19		imprisonment which may be imposed for the most serious offense charged.			
20		→ Section 3. KRS 431.530 is amended to read as follows:			
21	(1)	Any person who has been permitted to execute a bail bond in accordance with KRS			
22		431.520 <del>[(3)(b)]</del> shall deposit with the clerk of the court before which the action is			
23		pending a sum of money equal to ten percent (10%) of the bail, but in no event shall			
24		such deposit be less than ten dollars (\$10) unless the defendant earned full credit			
25		toward the applicable amount of bail pursuant to KRS 431.066, in which case the			
26		defendant shall not be required to make a deposit with the clerk of the court.			
27	(2)	Upon depositing said sum the defendant shall be released from custody subject to			

all conditions of release imposed by the court.

- (3) Except as provided in subsection (5) of this section, if the conditions of release have been performed and the defendant has been discharged from all obligations in the action the clerk of the court shall return to the defendant, unless the court orders otherwise, ninety percent (90%) of the sum deposited and shall retain as bail costs ten percent (10%) of the amount deposited; provided, however, in no event shall the amount retained by the clerk as bail costs be less than five dollars (\$5). It is further provided that the court shall order the clerk of court to pay into the public advocate special account any amount of the sum deposited by the defendant, in excess of bail costs, which in its sound discretion represents a reasonable fee for any public advocate legal or investigative services provided for the defendant under KRS Chapter 31, but in no event shall the amount so paid to the public advocate special account as public advocate legal and investigative fees be less than five dollars (\$5) per case. At the request of the defendant the court may order the amount repayable to defendant from such deposit to be paid to defendant's attorney of record.
  - (4) Except as provided in subsection (5) of this section, if a final judgment for a fine and court costs or either is entered in the prosecution of an action in which a deposit has been made in accordance with subsection (1) of this section, the balance of such deposit, after deduction of bail costs and public advocate fees as provided for in subsection (3) of this section, shall be applied to the satisfaction of the judgment.
  - (5) If the defendant has performed all conditions of release and if the defendant is found not guilty of the offense for which bail was posted, or if all charges against him relating to the offense for which bail was posted are dropped or dismissed, then all bail money deposited by the defendant or by another person on his behalf shall be returned to him with no deductions therefrom as provided in subsection (3) or (4) of this section.
- Section 4. KRS 431.535 is amended to read as follows:

2		431.	520 <del>[(3)(c)]</del> may secure such bond:
3		(a)	By a deposit, with the clerk of the court, of cash, or stocks and bonds in which
4			trustees are authorized to invest funds under the laws of this Commonwealth
5			having an unencumbered market value of not less than the amount of the bail
6			bond; or
7		(b)	By real estate situated in this Commonwealth with unencumbered equity, not
8			exempt and owned by the defendant or a surety or sureties having a fair
9			market value at least double the amount of the bail bond.
10	(2)	If th	ne bail bond is secured by stocks and bonds the defendant or the surety or
11		sure	ties shall file with the bond a sworn schedule which shall be approved by the
12		cour	t and shall contain:
13		(a)	A list of the stocks and bonds deposited describing each in sufficient detail
14			that they may be identified;
15		(b)	The present market value of each stock and bond;
16		(c)	The total market value of the stocks and bonds listed;
17		(d)	A statement that the affiant or affiants is the sole owner or owners thereof and
18			that the stocks and bonds listed are not exempt from execution;
19		(e)	A statement that such stocks and bonds have not previously been deposited or
20			accepted as bail in this Commonwealth during the 12 months preceding the
21			date of the bail bond; provided, however, this statement shall not be required
22			of the defendant using his own property as security; or if the surety or sureties
23			using their property as security are related to the defendant by consanguinity
24			no further removed than first cousin; or if the surety or sureties is either a
25			father-in-law, mother-in-law, son-in-law, or daughter-in-law of the defendant;
26			and

(1) Any person who has been permitted to execute a bail bond in accordance with KRS

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(f)

A statement that such stocks and bonds are security for the appearance of the

1			defendant in accordance with the conditions of release imposed by the court.	
2	(3)	If the bail bond is secured by real estate the defendant or surety or sureties shall file		
3		with the bond a sworn schedule which shall contain:		
4		(a)	A legal description of the real estate;	
5		(b)	A description of any and all encumbrances on the real estate including the	
6			amount of each and the holder thereof;	
7		(c)	The market value of the unencumbered equity owned by the affiant or affiants;	
8		(d)	A statement that the affiant is the sole owner, or in the case of jointly owned	
9			real estate, that affiants are the sole owners of such unencumbered equity and	
10			that it is not exempt from execution;	
11		(e)	A statement that the real estate has not previously been used or accepted as	
12			bail in this Commonwealth during the 12 months preceding the date of the	
13			bail bond; provided, however, this statement shall not be required of the	
14			defendant using his own property as security; or if the surety or sureties using	
15			their property as security are related to the defendant by consanguinity no	
16			further removed than first cousin; or if the surety or sureties is either a father-	
17			in-law, mother-in-law, son-in-law or daughter-in-law of the defendant; and	
18		(f)	A statement that the real estate is security for the appearance of the defendant	
19			in accordance with the conditions of release imposed by the court.	
20	(4)	The sworn schedule shall constitute a material part of the bail bond. An affiant shall		
21		be su	ubject to penalty of perjury if in the sworn schedule he makes a false statement	
22		whic	ch he does not believe to be true.	
23	(5)	A ce	ertified copy of the bail bond and schedule of real estate accompanied by the	
24		nece	essary recording fee which shall be paid by the affiant or affiants shall be filed	
25		immediately by the clerk of the court requiring the bail bond in the office of the		
26		coun	nty clerk of the county in which the real estate is situated. The county clerk	
27		shall	record such copies of said bail bonds and schedule and the Commonwealth	

- 1 shall have a lien upon such real estate from the date and time of such recordation.
- 2 The instruments described herein shall be recorded in the miscellaneous
- 3 encumbrances book provided by the county clerk.
- If the conditions of release imposed by the court have been performed and the 4 (6)
- 5 defendant has been discharged from all obligations in the action, the clerk of the
- court shall return to him or his sureties the deposit of any cash, stocks or bonds. If 6
- 7 the bail bond has been secured by real estate, the clerk of the court requiring the bail
- 8 bond shall forthwith notify in writing the county clerk of the county where the real
- 9 estate is situated and the lien on the real estate shall be discharged and the release
- 10 thereof recorded in the margin.

Proposed Senate Substitute