

CAPITAL PLANNING ADVISORY BOARD

2026 - 2032

Capital Planning System Reports

BRANCH:

Executive Branch

CABINET/FUNCTION:

Cabinet of the General Government

AGENCY:

Department Of Military Affairs

MISSION AND PROGRAMS

The Department of Military Affairs (DMA) is a unique organization within state government having both a state organizational component and a federal government component under the Office of The Adjutant General. The state component is organized under KRS Chapter 36 through 39F.

DMA has a wide array of complex missions that encompass support of the Governor and the Commonwealth, per Section 75 of the KY Constitution, in state domestic affairs as well as supporting national defense planning and operations for the KY Army and Air National Guard per US Code, Title 32.

The department executes these requirements through a multi-component workforce made up of 102 full-time and part-time state employees, 365 Department of Defense (DoD) contractual state employees, and a federal full-time workforce comprised of 678 military technicians, 790 Title 32/10 active-duty military personnel, as well as approximately 7,938 traditional Army and Air National Guard members. This total workforce is housed in 267 state-owned buildings and 14,152 acres of land which includes 12,427 acres of training sites managed by DMA. Organizationally, DMA has seven state divisions and fourteen federal divisions.

DMA has both a state budget and a federal military budget. Amounts can sway significantly due to necessary government expenses (NGEs), federal funds awarded by agencies such as FEMA and the DoD, and any capital projects approved by the Capital Projects and Bond Oversight Committee (CPBOC) in the interim. Federal grant funds are ear-marked federal funds provided to directly support federal operational grant programs and can only be used to support the required federal grant program activities. It cannot be used to support 'infrastructure maintenance' of state-owned facilities or other 'state' related operational costs.

All state Restricted Funds are generated and used in the operation of the Bluegrass Station division operation, which receives no General Funds. The department's General Fund appropriations support the state full-time personnel cost and current services operating costs for the remaining divisions.

The major state programs and functions of the department are the Office of Management and Administration, Administrative Services Division, Division of Facilities Management, Bluegrass Station Division, Division of Emergency Management, Youth Challenge Harlan and Fort Knox, and the KY Wing Civil Air Patrol.

FUNDING SUMMARY

Fund Source	2026-2028 Biennium	2028-2030 Biennium	2030-2032 Biennium	Total
Federal Funds	76,273,000	35,000,000	193,575,000	304,848,000
Restricted Funds	10,500,000	2,000,000	2,250,000	14,750,000
General Fund	21,758,000	15,000,000	55,375,000	92,133,000
Other - Third Party Financing	16,500,000	-	500,000	17,000,000
Total	125,031,000	52,000,000	251,700,000	428,731,000

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PLAN OVERVIEW

The Division of Facilities Management is responsible for all aspects of property management for the Department of Military Affairs. This includes the operations, maintenance and repair of all existing facilities and the responsibility for abiding by all federal/state grant agreements in maintaining facilities statewide such as armories, maintenance shops, warehouses, logistical/training sites and other non-reimbursed office facilities. Responsibilities also include the design and management of all construction projects. Additionally, the division has oversight of all departmental personal property and fixed assets and real property. Assets include 300 buildings with approximately 3 million square feet of floor space, roof and mechanical systems that must be maintained, as well as 14,152 acres of state owned property throughout the Commonwealth.

DMA received an increase in capital funding this biennium, and progress has been made; however, the department is still faced with major deterioration of many of its facilities that has occurred over many years, and in some instances, many decades. At the current rate of deferred maintenance roofing and HVAC systems will become inoperable to the point that replacement is mandatory.

Out of all the armories and office buildings that this agency is responsible for, over half were constructed between 1947 and 1979. Many of our buildings still utilize the original mechanical, electrical, and plumbing systems. The average age of DMA Facilities are 45 years old. The construction of these facilities was not a burden to the state because the federal government funded 75% in most cases.

The dilemma is that this agency has 100% state responsibility for paying the utilities and executing the maintenance and repair of these facilities. In recent years the federal government has volunteered to match state funds but are not obligated to and only sparingly participated in financial assistance with utility reimbursement. Currently, this agency has deferred maintenance backlog of over 50 million dollars.

The nature of the work involves maintenance, alteration, and renovation projects to protect real property, extend facility life, and keep agency facilities in working order by avoiding more costly major maintenance and repair projects. It is imperative that adequate funding be provided to maintain the facilities and for the replacement of personnel and equipment necessary to sustain mission essential levels of service

DEPARTMENT OF MILITARY AFFAIRS
Proposed Projects Involving the General Fund (cash or bonds)
 (amounts in **bold** are the total budget)

2026-2028 Biennium

(Projects listed by agency priority; descriptions are from the agency submission)

1	Armory Installation Facility Maintenance Pool	12,000,000
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The Armory Installation Facility Maintenance Pool includes maintenance, alteration, and renovation projects to protect real property, lengthen facility lifespans, adjust to changes in Kentucky National Guard units missions, and to keep department facilities in working order by avoiding more costly major maintenance and repair projects. A maintenance inspection of the Commonwealth's National Guard Armories conducted by the Department of Military Affairs' Facilities Management Division determined this agency has a deferred maintenance backlog of over \$50 million dollars, which has an annual growth averaging 11 percent (11-15%). Classifications of projects include but are not limited to kitchen and restroom renovations, roof repairs and replacements, modernization of HVAC and electrical systems, code compliance, mold and asbestos abatement, and maintenance of roads. (C-PI)

CPAB Staff Notes

- The current maintenance pool appropriation is \$4,000,000 BF. According to the 2024-2026 agency budget request, KDMA's Facilities Management Division estimates a \$50 million in deferred maintenance on the National Guard Armories.

2	DMA/KYARNG Statewide Armory Master Plan	2,000,000
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This project is 50% federally funded. Develop comprehensive plans for the physical and operational development of armories and facilities, ensuring they are prepared for current and future missions, and addressing factors like resource conservation, sustainability, future growth and site utilization (C-PI)

CPAB Staff Notes

- *New project. 10 USC 2804 requires all major military installations have a Master Plan. DoDI 4165.70, Real Property Management, establishes the requirement for installation Master Plans.*

3	Construct Readiness Center Somerset-Additional	6,531,000
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This project is 75% Federal and 25% State funded and constructs an Reserve Center in Somerset to provide an adequate, modern facility for training and mobilization. The new facility will increase the ability of assigned units to meet federal and state mobilization requirements. This project was previously approved in the 2022-2024 budget for \$23,539,000 (\$19,312,000 Fed Funds / \$4,227,000 Bond Funds) however with the modified scope to include a Vehicle Maintenance Shop instead of a Field Maintenance Shop and the current market conditions for construction and materials. DMA request an increase in funding of this project to an estimated \$33,000,000 revised total. This project has been submitted for approval on the next Future Years Defense Plan (FYDP) The Project is a priority item on the federal National Guard Long Range Construction Plan. (C-O)

CPAB Staff Notes

- Ongoing project - Prior appropriation of \$5,438,000 FF/\$4,032,000 BF in 2024-2026 budget.
- The reason for the increase is KY Army National Guard was directed to raise the per square foot cost to meet U.S. Corps of Engineers project pricing guidelines and the current market conditions for construction and materials.

- 4 Construct Armory Addition-Shelbyville Additional 2,000,000**
- This project will be 75% federally funded and 25% State funded and will construct a 9,700 square foot addition the current armory by the construction of an assembly hall, kitchen, and locker room. Expansion of the armory is needed to provide adequate training and support spaces for the assigned unit. Project is a priority item on the federal National Guard Long Range Construction Plan but has not yet been included in the federal Five Year Defense Plan (FYDEP). (C-O)
- CPAB Staff Notes
- Ongoing project - Appropriation of \$3,000,000 FF/\$1,000,000 BF in 2024-2026 budget. The reason for the increase is KY Army National Guard was directed to raise the per square foot cost to meet U.S. Corps of Engineers project pricing guidelines and the current market conditions for construction and materials. This expansion would increase the armory size to 18,243 sq. ft.
- 5 Construct G6 Building Conversion 10,500,000**
- This project is 75% federally funded and 25% State funded. Construct a 4,552 Square Feet (SQFT) Band Training Facility addition that supports individual and collective training, administrative, automation and communications, and logistical requirements for the Band. The Commonwealth of Kentucky owns the site location (Boone National Guard Center) in Frankfort, Kentucky. This facility is designed to meet the administrative, logistical, and operational requirements for the following unit: WQKWAA (202nd Army Band). This facility will provide 12,071 SQFT of requirement as per National Guard PAM 415-12 standards. The project provides year-round training when none exists for a nationally recognized Army Band. The renovated and constructed areas provide individual and collective rehearsal spaces, individual and unit storage, and additional administrative spaces to enhance unit functionality (C-PI)
- CPAB Staff Notes
- New project. Project was not in the 2024-2030 Capital Plan; no previous authorization.
- 6 Construct Armory 4 Frankfort-Additional 4,000,000**
- This project is 75% federally funded and 25% State funded. The Frankfort Armory 4 was obtained circa 1998 and many finishes, fixtures and building components are original to the facility and do not meet current Military construction to include female and male latrines/shower upgrades, create a lactation room, HVAC & lighting upgrade, window replacement, flooring upgrades and new roof. (C-PI)
- CPAB Staff Notes
- This project was previously approved in the 2024-2026 budget for \$4,000,000. The reason for the increase is KY Army National Guard was directed to raise the per square foot cost to meet U.S. Corps of Engineers project pricing guidelines, the current market conditions for construction and materials and the scope of the project also increased based on mission and site requirements.
- 7 Ashland Armory Restoration Phase 1 4,000,000**
- Reauthorize CBP3-This project is 75% Federally funded and 25% State Funded. This project is to renovate the Ashland Armory and enhance operations to accommodate the National Guard Stationing Plan. This project will upgrade the HVAC, restroom & shower facilities, LED lighting, windows and replace flooring. (C-PI)
- CPAB Staff Notes
- Reauthorization from 2024-2026 budget for \$4 million.

8 KY Youth Challenge Academies Maintenance Pool 2,000,000

This program funding is 75% federally funded and 25% state funded if approved by the National Guard Bureau to allocate funds for capital projects or 100% state funded if no federal funds are available for projects. This pool is for general maintenance to the Kentucky Youth Challenge Academies located in Harlan, Kentucky (C-PI)

CPAB Staff Notes

- Current appropriation is \$1,000,000 in each fiscal year split between both locations.

2026-2028 Biennium Total: **43,031,000**

2028-2030 Biennium

Armory Installation Facility Maintenance Pool	12,000,000
Construct Energy Resiliency- Armories Statewide	4,000,000
KY Youth Challenge Academies Maintenance Pool	2,000,000

2028-2030 Biennium Total: **18,000,000**

2030-2032 Biennium

Armory Installation Facility Maintenance Pool	12,000,000
Ashland Armory Restoration Phase 2	4,000,000
Construct Armed Forces RC Bowling Green	25,000,000
Construct Armed Forces RC Hardin County	25,000,000
Construct Armed Forces RC North Eastern KY	25,000,000
Construct Armory Addition-Brandenburg	4,000,000
Construct Aviation Readiness Center BNGC	63,000,000
Construct BNGC Athletic Field	3,000,000
Construct BNGC Installation Underground Electri	12,500,000
KY Youth Challenge Academies Maintenance Pool	2,000,000

2030-2032 Biennium Total: **175,500,000**

DEPARTMENT OF MILITARY AFFAIRS
Proposed Projects Involving Other Fund Sources
(amounts in **bold** are the total budget)

2026-2028 Biennium

(Projects listed by agency priority; descriptions are from the agency submission)

Bluegrass Station Facility Maintenance Pool

2,000,000 RF

The Bluegrass Station Facility Maintenance Pool contains projects for the repair and/or improvement of buildings and infrastructure at Bluegrass Station (Department of Military Affairs). Projects to be funded by the pool are urgent because of safety, code enforcement, and/or tenant concerns. Classifications of projects will include, but not be limited to, emergency roof repairs, repair of burst water mains, upgrade of sprinkling systems, and maintenance and repair of roadways. These upgrades are needed so Bluegrass Station can continue to provide service to its tenants. (C-PI)

Construct Road Improvements BGS

1,500,000 OT

This project will upgrade the road system at Bluegrass Station to be able to handle large truck traffic. This will require increasing the structural integrity of road beds and shoulders and enhancement of storm water drainage along the roads. (C-PI)

Construct Support Building WHFRTC

3,000,000 FF

Approved in 22/24 Budget for FY24 This 100% federally funded project proposes to construct an approximately 5,000 sq ft building to serve as administrative and storage space to the maintenance staff at Wendell H Ford Regional Training Center (WHFRTC). (C-PI)

Extension of Utilities W. H. Ford Training Site

2,000,000 FF

This is a 100% Federally funded project to extend utility services to the unserved portions of the Wendell H Ford Regional Training Site (WHFRTC). WHFRTC is the largest National Guard training facility east of the Mississippi River and is used by troops from Kentucky and all surrounding states for military training and fire fighter certification training. (C-PI)

Construct and Extend Electric Bluegrass Station

3,500,000 RF

This project will upgrade the electrical systems at Bluegrass Station so it can manage the demands to be made upon it from expected growth. The upgraded electrical system will provide adequate capacity for all existing and projected loads on the facility and provide reserve power for future expansion. (C-PI)

Construct Improve Sewer System Bluegrass Station

5,000,000 RF

This project constructs new sewer lines and makes improvements to the existing sewer system. Effluent discharge from an aging plant, operated by a contractor, is an ongoing concern from local, state and national agencies. This project is essential to the future of Bluegrass Station. (C-PI)

Construct Fitness Center Facility WHFRTC-Addtl

3,000,000 FF

This project proposes to construct an approximately 5,000 square foot fitness center facility at the Wendell H. Ford Regional Training Center (WHFRTC) in Muhlenberg County, Kentucky. The fitness center facility would provide soldiers and airmen an indoor facility to assist in meeting the physical requirements of the Kentucky National Guard. (C-PI)

Construct Civil Support Team Facility-Additional**12,000,000 FF**

Approved in 24-26 Budget for FY24. Increase is KY Army National Guard was directed to raise the per square foot cost to meet U.S. Corps of Engineers project pricing guidelines, the current market conditions for construction and materials and the scope of the project also increased based on mission and site requirements. This 100% Federally funded project will construct a 28,000 square foot facility to provide adequate training and support spaces for the Civil Support Team. This unit is at present in an under sized building. construct a 28,000 square foot facility to provide adequate training and support spaces for the Civil Support Team. This unit is at present in an under sized building. The new facility is needed to ensure mission readiness and to protect mission essential equipment. Increase in Budget has been revised to reflect most recent cost estimates received from the Department of Defense. This project budget meets the Leadership in Energy and Environmental Design (LEED) Silver standards and Department of Defense Military Construction cost guide. The new facility is needed to ensure mission readiness and to protect mission essential equipment. (C-O)

Construct New Barracks at HLDTS**3,000,000 FF**

This project will be 100% Federally funded. This project will construct new barracks at Harold L. Disney Training Site (HLDTS) in Artemus, Kentucky. The additional barracks facilities are needed to house soldiers during their training missions at HLDTS. (C-PI)

Construct New Barracks at WHFRTC-Additional**4,000,000 FF**

Approved in 24-26 Budget for FY24. Increase in Project budget determined by the most recent Department of Defense Military Construction cost guide. This project will construct new barracks at Wendell H. Ford Regional Training Center (WHFRTC) in Greenville, Kentucky. The additional barracks facilities are needed to house soldiers during their training missions at WHFRTC. (C-PI)

Construct Multi-Purpose Bldg Bluegrass Station**15,000,000 OT**

This building is to build, when the emerging needs and existing federal tenants arise, this buildings actual purpose will be designated upon request for construction through built-to-suit statute KRS 56.820. (C-PI)

Construct HLDTS Drainage Improvement**2,000,000 FF**

Reauthorization CBP4-This project would address drainage and flood issues within the training areas on Harold L. Disney Training Site (HLDTS). This project would construct a berm, general drainage corrections and install drainage system that would limit the likely hood of flooding areas of HLDTS that are currently used for training and enhance the property for future expansion of training areas and the construction of weapons qualification ranges. (C-PI)

Construct Jackson FMS-Additional**3,000,000 FF**

This is a 100% Federally funded project. This project proposes to construct a new Field Maintenance Shop (FMS) in Jackson Kentucky to accommodate the maintenance of military equipment. This new facility would replace the 60-year-old Field Maintenance Shop #6 currently in use in Jackson. The current Jackson FMS #6 has been hit by eastern Kentucky floods twice in the last 3 years and resides in a flood prone area. The Ky National Guard has lost several million dollars on equipment and vehicles due to flooding of the current facility. The new facility would remain in Breathitt County but relocated to higher ground (C-O)

Construct WHFRTC UHA**21,000,000 FF**

Construct WHFRTC Unaccompanied Housing Advanced Skills Training (UHA) This project is 100% federally funded. Construct 24,800 Square Foot (SQFT) barracks, 6,000 SQFT classroom, and 5,900 SQFT administrative space to support the 238th Regional Training Institutes Officer and Warrant Officer Candidate school programs.(C-PI) (C-O)

DMA/KYARNG Training Site Master Plan**2,000,000 FF**

This project is 100% federally funded. Develop comprehensive plans for the physical and operational development of military installations and training sites, ensuring they are prepared for current and future missions, and addressing factors like resource conservation, sustainability, future growth and site utilization (C-PI)

2026-2028 Biennium Total:

82,000,000**2028-2030 Biennium**

Bluegrass Station Facility Maintenance Pool	2,000,000
Construct Bowman OMS Restoration-Additional	5,000,000
Construct Chargeable Housing Facility WHFRTC	4,000,000
Construct HLDTS Athletic Field-Additional	3,000,000
Construct HLDTS Small Arms Range	7,000,000
Install Energy Resiliency at Training Ctr's Stwd	8,000,000
JSO HVAC Upgrade	2,000,000
WHFRTC Facilities Operations Maintenance Complex	3,000,000

2028-2030 Biennium Total:

34,000,000**2030-2032 Biennium**

Bluegrass Station Facility Maintenance Pool	2,000,000
Construct Electric Vehicle Charging Stations	5,000,000
Construct Field Maintenance Shop 1 Addition	4,000,000
Construct Fire House Expansion KyANG Louisville	3,000,000
Construct HLDTS Bridge	5,000,000
Construct Readiness Center WHFRTC	25,000,000
Construct Response Group Bldg KyANG Phase 2	11,200,000
Construct WHFRTC Rail Restoration	3,000,000
Construct WHFRTC Water Tower	8,000,000
Expand Headquarters Building at WHFRTC	3,000,000
Expand Troop Medical Command Clinic WHFRTC	2,000,000
Extension of Utilities WHFRTC Phase II	2,000,000
WHFRTC Installation Micro-grid	3,000,000

2030-2032 Biennium Total:

76,200,000