

# LEGISLATIVE RESEARCH COMMISSION

## Minutes

**June 18, 2025**

### **Call to Order and Roll Call**

The 578th meeting of the Legislative Research Commission was held on June 18, 2025, at 1:00 PM in Hotel Covington Lightwell Ballroom in Covington, KY. Representative David W. Osborne, Chair, called the meeting to order, and the secretary called the roll.

### **Present were:**

Members: Senator Robert Stivers, Co-Chair; Representative David W. Osborne, Co-Chair; Senators David P. Givens, Robby Mills, Gerald A. Neal, Reginald L. Thomas, Mike Wilson, Max Wise, and David Yates; and Representatives Lindsey Burke, David Meade, Suzanne Miles, Jason Nemes, and Steven Rudy.

LRC Staff: Jay Hartz and Christy Glass.

There being a quorum present, Representative Osborne called for a motion to approve the minutes of the October 2, 2024, meeting; accept as indicated items A. through U. under Staff and Committee Reports; approve items A. through W. under New Business; and accept and refer as indicated items 1 through 128 under Communications. A motion was made by Representative Rudy and seconded by Representative Meade, to approve, accept, or refer the following items and a roll call vote was taken.

DISPOSITION of minutes of the October 2, 2024, meeting.

### **STAFF AND COMMITTEE REPORTS**

- A. Committee reports since October 1, 2024.
- B. Reports of the Administrative Regulations Review Subcommittee meetings on October 15, November 13, and December 9, 2024, and January 13, February 10, March 10, April 14, and May 13, 2025.

- C. Committee review of administrative regulations by the Interim Joint Committee on Transportation during its meetings on September 17 and November 8, 2024.
- D. Committee review of administrative regulations by the Interim Joint Committee on Families and Children during its meetings on September 25, October 23, and November 18, 2024.
- E. Committee review of administrative regulations by the Interim Joint Committee on Health Services during its meetings on September 25, October 23, and November 18, 2024.
- F. Committee review of administrative regulations by the Interim Joint Committee on Veterans, Military Affairs, and Public Protection during its meetings on August 28 and November 18, 2024.
- G. Committee review of administrative regulations by the Interim Joint Committee on Education during its meetings on October 15, November 8, and December 10, 2024.
- H. Committee review of administrative regulations by the Interim Joint Committee on Banking and Insurance during its meeting on September 17, 2024.
- I. Committee review of administrative regulations by the Interim Joint Committee on State Government during its meeting on October 22, 2024.
- J. Committee review of administrative regulations by the Interim Joint Committee on Natural Resources and Energy during its meeting on November 7, 2024.
- K. Committee review of administrative regulations by the House Standing Committee on Health Services during its meetings on January 9 and February 13, 2025.
- L. Committee review of administrative regulations by the Senate Standing Committee on Health Services during its meetings on February 5, February 12, and February 26, 2025.

- M. Committee review of administrative regulations by the Senate Standing Committee on Families and Children during its meetings on February 11 and March 11, 2025.
- N. Committee review of administrative regulations by the House Standing Committee on Families and Children during its meetings on February 13 and March 6, 2025.
- O. Committee review of administrative regulations by the Senate Standing Committee on Education during its meeting on February 20, 2025.
- P. Committee review of administrative regulations by the House Standing Committee on Primary and Secondary Education during its meeting on March 5, 2025.
- Q. Committee review of the FY 2025 Small Cities Community Development Block Grant and Section 108 Loan Guarantee Program Application by the Senate Standing Committee on State and Local Government and the House Standing Committee on Local Government during its meeting on March 4, 2025.
- R. Committee review of administrative regulations by the Senate Standing Committee on Banking and Insurance during its meeting on March 11, 2025.
- S. Committee review of administrative regulations by the House Standing Committee on Banking and Insurance during its meeting on March 12, 2025.
- T. Committee review of the 2025 Block Grant State Plan by the House Standing Committee on Families and Children during its meeting on March 27, 2025.
- U. From Bart Liguori, Assistant Director for Research: Report of Task Forces for 2024.

I. NEW BUSINESS

- A. From Senator Michael Nemes and Representative Kim Banta, Co-Chairs of the Efficient and Effective School District Governance Task Force: Memorandum requesting approval for the remote participation of citizen members.

- B. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum authorizing the formation of the New Member Caucus.
- C. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Katie Comstock as the designated LRC staff member to represent Kentucky at the National Conference of Commissioners on Uniform State Laws.
- D. From Senator Danny Carroll and Representative Randy Bridges: Memorandum requesting the approval to form the Nuclear Energy Caucus.
- E. From Senator Aaron Reed and Representative Adam Moore: Memorandum requesting approval to form the Veterans Caucus.
- F. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum approving and adopting the 2025 Interim Joint Committee Regular Meeting Schedule.
- G. From Senator Stephen Meredith and Representative Kim Moser, Co-Chairs of the Interim Joint Committee on Health Services: Memorandum requesting approval to meet at the Northern Kentucky United 2025 event on June 17 or 18, rather than the regularly scheduled meeting date of June 25.
- H. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Hon. Laurance B. VanMeter to the National Conference on Uniform State Laws.
- I. From Senator Brandon Smith and Representative Jim Gooch, Co-Chairs of the Interim Joint Committee on Natural Resources and Energy: Memorandum requesting approval to meet at the Northern Kentucky United 2025 event on June 17 or 18, rather than the regularly scheduled meeting date of June 5.
- J. From Senator Michael Nemes, Representative David Hale, and Representative D. J. Johnson, Co-Chairs of the Interim Joint Committee on State Government: Memorandum requesting approval to meet at the Kentucky State Fair on August 21, rather than the regularly scheduled meeting date of August 26.
- K. From Senator Phillip Wheeler, Representative Kim King, and Representative Deanna Gordon, Co-Chairs of the Interim Joint Committee on Tourism, Small

Business, and Information Technology: Memorandum requesting approval to meet jointly with the Interim Joint Committee on Economic Development and Workforce Investment at Northern Kentucky United on June 18, rather than the regularly scheduled meeting date of June 26.

- L. From Senator Phillip Wheeler and Representative Josh Branscum, Co-Chairs of the Interim Joint Committee on Economic Development and Workforce Investment: Memorandum requesting approval to meet jointly with the Interim Joint Committee on Tourism, Small Business, and Information Technology at Northern Kentucky United on June 18, rather than the regularly scheduled meeting date of June 26.
- M. From Senator Chris McDaniel and Representative Jason Petrie, Co-Chairs of the Interim Joint Committee on Appropriations and Revenue: Memorandum requesting approval of the establishment of the LRC Subcommittee on 2026-2028 Budget Preparation and Submission.
- N. From Senator Steve West, Representative James Tipton, and Representative Scott Lewis: Memorandum requesting approval to meet on August 18, rather than the regularly scheduled meeting date of August 19. There are no apparent conflicts.
- O. From Senator Julie Raque Adams and Representative Matthew Koch, Co-Chairs of the Interim Joint Committee on Licensing, Occupations, and Administrative Regulations: Memorandum requesting approval to meet at Northern Kentucky United on June 18, rather than the regularly scheduled meeting date of June 26.
- P. From Senator Julie Raque Adams and Representative Matthew Koch, Co-Chairs of the Interim Joint Committee on Licensing, Occupations, and Administrative Regulations: Memorandum requesting approval to meet at the Kentucky State Fair on August 21, rather than the regularly scheduled meeting date of August 28.
- Q. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Representative Chris Lewis to the Interim Joint Committee on Judiciary.

- R. From Senator Jimmy Higdon and Representative John Blanton, Co-Chairs of the Interim Joint Committee on Transportation: Memorandum requesting approval to meet on August 18 at 1:00 p.m., rather than the regularly scheduled meeting date of August 19, to avoid scheduling conflicts. There are no apparent conflicts.
- S. From Senator Jason Howell and Representative Myron Dossett, Co-Chairs of the Interim Joint Committee on Agriculture: Memorandum requesting approval to meet on July 10, rather than the regularly scheduled meeting date of July 24. There are no apparent conflicts.
- T. From Senator Amanda Mays Bledsoe and Representative Kevin Jackson, Co-Chairs of the Interim Joint Committee on Commission on Race and Access to Opportunity: Memorandum requesting approval for citizen members to attend remotely.
- U. From Senator Amanda Mays Bledsoe and Representative Kevin Jackson, Co-Chairs of the Interim Joint Committee on Commission on Race and Access to Opportunity: Memorandum requesting approval to meet at Kentucky State University on their regular meeting date of July 29.
- V. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Senator Steve Meredith as an ex-officio member to the BR Subcommittee on Health and Family Services.
- W. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Representative Wade Williams as Co-Chair of the BR Subcommittee on Health and Family Services.

## COMMUNICATIONS

1. From the Finance and Administration Cabinet, Office of the Controller: Surtax Receipts Statements for the Law Enforcement and Professional Firefighters Foundation Fund Programs, which reflect activity for year-to-date activity for the period of September 30 through December 31, 2024.

2. From the Cabinet for Economic Development: Construction activity reports for each loan approved as of the quarters ending September 30 and December 31, 2024.
3. From the Finance and Administration Cabinet, Commonwealth Office of Technology: 2024 Personal Information Security and Breach Notification Annual Report.
4. From the Cabinet for Health and Family Services: 2024 Problem Gambling Assistance Fund Report.
5. From the Cabinet for Health and Family Services: 2024 Homeless Prevention Project Annual Report.
6. From the Public Service Commission: FY 25 1<sup>st</sup>, 2<sup>nd</sup>, and 3<sup>rd</sup> Quarter Reports on Pole Attachments for Broadband Service.
7. From the Department of Fish and Wildlife Resources: FY 24 Hunger Relief Program Report.
8. From the Department of Revenue, Office of Sales and Excise Taxes: FY 24 Disaster Relief Sales and Use Tax Refund Totals.
9. From the Fire Commission: FY 24 Financial Disclosure Review.
10. From the Office of the Attorney General: 2024 Annual Report on the Kentucky Office of Regulatory Relief (KORR).
11. From the Auditor of Public Accounts: FY 24 "I Care About Kids" Specialty License Plate Internal Audit of the Child Victims' Trust Fund.
12. From the Energy and Environment Cabinet: FY 23-24 Biennial Report of the Kentucky Agriculture Water Quality Authority.
13. From the Public Protection Cabinet, Department of Professional Licensing: 2024 Kentucky Board of Interpreters for the Deaf and Hard of Hearing Annual Report.

14. From the Department for Local Government: 2024 Special Purpose Governmental Entities Annual Report.
15. From the Teachers' Retirement System: FY 24 In-State Investments and Annual Report.
16. From the Personnel Cabinet: September 2024 and March 2025 Semi-Annual Reports listing filled positions.
17. From Kentucky State University: September, October, November, and December 2024, and January, March, and April 2025, Monthly Financial Update.
18. From the Education and Labor Cabinet: 2024 Unemployment Insurance Annual Report.
19. From the Cabinet for Health and Family Services: 1915(c) Home and Community-Based Services Waiver Wait List Management Assessment.
20. From the Cabinet for Health and Family Services, Department for Public Health: FY 23 Kentucky Colon Cancer Screening and Prevention Program Data Report.
21. From the Justice and Public Safety Cabinet, Department of Corrections: August, September, October, November, and December 2024, and January, February, March, and April 2025, Monthly Facility Reporting.
22. From the Higher Education Assistance Authority: FY 24 Actuarial Valuation for Kentucky's Affordable Prepaid Tuition (KAPT) program.
23. From the Personnel Cabinet: Personnel Cabinet Quarterly Reports as of September 30, December 31, 2024, and March 31, 2025.
24. From the Governor's School for Entrepreneurs: FY 24 4<sup>th</sup> Quarter Financial Reports, FY 25 1<sup>st</sup> and 2<sup>nd</sup> Quarter Financial Reports.
25. From the Kentucky Employers' Mutual Insurance Authority: 2025 Administrative Budget.



26. From the Justice and Public Safety Cabinet: SFY 24 Substance Abuse Treatment Programs Evaluation.
27. From the Cabinet for Health and Family Services: Statewide Child Protective Service (CPS) Intake Fact Sheets for October 2023 through November 2024.
28. From the Personnel Cabinet: 2024 3<sup>rd</sup> Quarter Medical Benefits Claims Monitoring Findings Report.
29. From the Education and Labor Cabinet: 4<sup>th</sup> Quarter Unemployment Insurance Report.
30. From the Auditor of Public Accounts: 2024 Report of the Audit of the Kentucky Heritage Land Conservation Fund Nature License Plate Fund.
31. From the Department of Education: 2023-2024 Physical Activity Report.
32. From the Kentucky Office of Homeland Security: 2024 Annual Report.
33. From the Cabinet for Economic Development: 2024 Program Activity Annual Reports.
34. From the Personnel Cabinet: 2024 3<sup>rd</sup> and 4<sup>th</sup> Quarter and 2025 1<sup>st</sup> Quarter Payment Integrity Findings Reports for the Kentucky Employees' Health Plan.
35. From the Justice and Public Safety Cabinet, Department of Corrections: Quarterly Reports of the Little Sandy Correctional Complex Expansion.
36. From the Cabinet for Health and Family Services, Department for Public Health: 2024 Maternal and Infant Health Collaborative Panel Report.
37. From the Cabinet for Health and Family Services, Department for Public Health: 2024 Maternal Mortality Review Annual Report.
38. From the Kentucky Community and Technical College System: 2024 HealthForce Kentucky Annual Report.
39. From the Department of Veterans Affairs: 2024 Kentucky Service Members, Veterans, and their Families Suicide Prevention Program Annual Report.

40. From the Cabinet for Health and Family Services, Department for Public Health: 2024 Child Fatality Review Report.
41. From the Kentucky Board of Medical Licensure: 2024 Annual Report.
42. From the Justice and Public Safety Cabinet: Additional Positions Quarterly Reports.
43. From the Transportation Cabinet: FY 26 County Priority Project Program Final Project Requests.
44. From the Justice and Public Safety Cabinet: FY 25 1<sup>st</sup> and 2<sup>nd</sup> Quarter Reports of the Kentucky State Police Emergency Warning System.
45. From the Kentucky Employers' Mutual Insurance Authority: Quarterly Statement for the quarters ended September 30, 2024, and March 31, 2025.
46. From the Auditor of Public Accounts: 2024 Report of the Audit of the Kentucky Department of Veterans Affairs I Support Veterans License Plate.
47. From the Auditor of Public Accounts: 2024 Report of the Kentucky Department of Veterans' Affairs Veterans' Program Trust Fund.
48. From the Auditor of Public Accounts: 2024 Examination of Certain Financial Operations and Internal Policies and Controls of Camp Dick Fire and Rescue.
49. From the Cabinet for Health and Family Services: 2024 Annual Report of Kentucky Child Victims of Human Trafficking.
50. From the Judicial Form Retirement System: FY 24 Kentucky Judicial and Legislators Retirement Plan Actuarial Evaluations.
51. From the Personnel Board: FY 24 Annual Report.
52. From the Finance and Administration Cabinet, Office of Financial Management: 2024 Restricted Financial Institution Report.

53. From the Kentucky Public Pensions Authority: 2024 Reports required by KRS 61.505.
54. From the Office of the State Budget Director: FY 25 1<sup>st</sup>, 2<sup>nd</sup>, and 3rd Quarters Economic and Revenue Report.
55. From the Auditor of Public Accounts: 2023-2024 Report of the Audit of the Teachers' Retirement System of the State of Kentucky.
56. From the Auditor of Public Accounts: FY 24 Report on Compliance with Civil Rights Laws Including Agency Title VI Implementation Plans, Updates, and Compliance Reports as Required by KRS Chapter 344.
57. From the Kentucky Legislative Ethics Commission: FY 24 Annual Report.
58. From the Justice and Public Safety Cabinet, Department of Juvenile Justice: FY 25 1<sup>st</sup> Quarter Evidence-Based Programming Report.
59. From the Cabinet for Health and Family Services: Social Service Worker Caseload Quarterly Reports.
60. From the Auditor of Public Accounts: FY 24 Report of the Audit of the Kentucky Artisan Center at Berea.
61. From the Cabinet for Health and Family Services: 2024 Kentucky Eating Disorder Council Annual Report.
62. From the Cabinet for Health and Family Services: 2024 Medicaid Pharmacy Benefit Report.
63. From the Cabinet for Health and Family Services, Office of Medical Cannabis: 2024 Annual Report.
64. From the Council on Postsecondary Education: 2024 Postsecondary Education Workgroup Report.
65. From the Council on Postsecondary Education: Postbaccalaureate Program Expansion Feasibility Study.

66. From the Council on Postsecondary Education: Feasibility Study in Response to SJR 132: Transforming the Hazard Community and Technical College into a four-year, residential institution.
67. From the Cabinet for Health and Family Services: 2025 The Impact of Telehealth on Medicaid Annual Report.
68. From the Cabinet for Health and Family Services: Department for Community Based Services' Response to Citizen Review Panel Annual Report.
69. From the Office of the Attorney General: 2024 Kentucky Child Abuse and Neglect Prevention Board Annual Report.
70. From the Public Service Commission: 2024 Electric Generation Retirement Report.
71. From the University of Kentucky: Kentucky Nuclear Energy Development Authority (NEDA) Annual Report.
72. From the Transportation Cabinet: Driver Licensing Regional Offices Annual Report.
73. From the Cabinet for Health and Family Services: 2024 Annual Report on Committed Children.
74. From the Finance and Administration Cabinet, Office of Fleet Management: 2024 Alternative Fuel Annual Report.
75. From Commonwealth Office of Technology, Blockchain Technology Working Group: 2024 Annual Report.
76. From the Department of Education: KRS 157.061 Report.
77. From the Cabinet for Health and Family Services: 2024 Female Genital Mutilation Fourth Annual Report.
78. From the Cabinet for Health and Family Services, Department for Public Health: 2024 Kentucky Early Intervention System (KEIS) Feasibility Study.

79. From the State Interagency Council: 2024 Annual Recommendations regarding the system of care for children and transition-age youth with or at risk of behavioral health needs.
80. From the Kentucky Public Pensions Authority: 2024 Kentucky Retirement System Annual Comprehensive Final Report.
81. From the Kentucky Public Pensions Authority: 2024 County Employees Retirement System Annual Comprehensive Final Report.
82. From the Cabinet for Health and Family Services: 2024 Kentucky Doula Services Study.
83. From the Education and Labor Cabinet: 2024 Employment First Council Annual Report.
84. From the Kentucky Assistive Technology Loan Corporation: 2024 Annual Report.
85. From the Cabinet for Health and Family Services: Social worker positions filled and vacant for the quarter ending September 30, 2024.
86. From the Department of Corrections: FY 24 Report of Parole of Infirm Inmates.
87. From the Public Protection Cabinet: 2024 Board of Licensure for Marriage and Family Therapists Annual Report.
88. From the Kentucky Public Pensions Authority: 2024 County Employees Retirement System (CERS), Kentucky Employees Retirement System (KERS), and State Police Retirement System (SPRS) Actuarial Valuation Reports.
89. From the Cabinet for Health and Family Services: 2024 Commission on Services and Supports for Individuals with Intellectual and Other Developmental Disabilities Annual Report.
90. From the Auditor of Public Accounts: FY 24 Report of the Audit of the Kentucky River Authority.

91. From the Justice and Public Safety Cabinet: FY 24 Kentucky Department of Corrections Annual Report.
92. From the Public Protection Cabinet, Department of Professional Licensing: 2024 Board of Pastoral Counselors Annual Report.
93. From the Cabinet for Health and Family Services, Department for Community Based Services: 2024 Employee Child Care Assistance Program Annual Report.
94. From the Justice and Public Safety Cabinet, Department of Corrections: 2024 Restrictive Housing Annual Report.
95. From the Office of Broadband Development: January 2025 Semiannual Report.
96. From the Council on Postsecondary Education: 2023-2024 Report of the Tuition and Mandatory Fee Waiver Program for Foster or Adopted Children.
97. From the Public Protection Cabinet: 2024 Office of Claims and Appeals Annual Report.
98. From the Cabinet for Health and Family Services: 2024 Kentucky Early Intervention System (KEIS) Annual Report. (Staff suggested committee referrals: Families and Children and Education.) Pursuant to KRS 200.658.
99. From the Cabinet for Health and Family Services: 2024 Controlled Substance Prescribing Council Annual Report.
100. From the Cabinet for Health and Family Services: 2025 Diabetes Report.
101. From the Auditor of Public Accounts: Examination of Certain Financial Operations and Internal Policies and Controls of the Salyersville Water Works.
102. From the Cabinet for Health and Family Services: 2024 Elder Abuse Committee Annual Report.
103. From the Justice and Public Safety Cabinet: 2024 Reentry Drug Supervision Annual Report.

104. From the Personnel Cabinet: December 31, 2024, Quarterly Report of all full-time classified and unclassified employees.
105. From the Administrative Office of the Courts: 2024 Behavioral Health Conditional Dismissal Program Annual Report.
106. From the Cabinet for Health and Family Services: 2024 Child Fatality and Near Fatality External Review Panel Annual Report.
107. From the Court Appointed Special Advocates: 2025 Biennial Report.
108. From the Cabinet for Health and Family Services: 2024 Adult Protective Services Annual Report.
109. From the Auditor of Public Accounts: FY 24 Report of the Audit of the Kentucky Reclamation Guaranty Fund.
110. From the Cabinet for Health and Family Services: 2025 Adult Protective Services Annual Report.
111. From the Personnel Cabinet: FY 24 4<sup>th</sup> Quarter and FY 25 1<sup>st</sup> Quarter Medical Benefit Claims Monitoring Reports.
112. From the Energy and Environment Cabinet: 2024 Waste Tire Program Annual Report.
113. From the Office of the Attorney General: SFY 23 Kentucky Multidisciplinary Commission on Child Sexual Abuse Annual Report.
114. From the Kentucky Employers' Mutual Insurance Authority: 2024 Annual Statement.
115. From the Personnel Cabinet: Kentucky Employees' Health Plan Twenty-Fourth Annual Report.
116. From the Administrative Office of the Courts: 2024 Juror Compensation Study.
117. From the Auditor of Public Accounts: 2024 Report of the Statewide Single Audit of the Commonwealth of Kentucky, Volume I.

118. From the Administrative Office of the Courts: 2024 Citizen Foster Care Review Board Annual Report.
119. From the Kentucky Employers' Mutual Insurance Authority: 2024 Management's Discussion and Analysis with Supplementary Schedules.
120. From the Auditor of Public Accounts: 2024 Report of the Audit of Motor Vehicle and Motorboat Taxes and Registration Fees Collected and Remitted to the Commonwealth of Kentucky by Each County Clerk.
121. From the Kentucky State Police: 2024 CCDW (Carry Concealed Deadly Weapon) Annual Fiscal and Statistical Reports.
122. From the Department of Education: 2025 Strategic Plan for Improving Mathematics Achievement in Kentucky.
123. From the Governor's School for Entrepreneurs: 2024 Impact Report.
124. From the Louisville Firefighters Pension Fund: 2025 Actuarial Report.
125. From the Auditor of Public Accounts: FY 24 Report of the Audit of the Kentucky Department of Fish and Wildlife Resources.
126. From the Justice and Public Safety Cabinet, Department of Corrections: 2025 Prison Industry Enhancement Certification Program (PIECP) Annual Report.
127. From the Cabinet for Health and Family Services: FY 25 3<sup>rd</sup> Quarter Managed Care Organization Report, Department of Medicaid Services.
128. From the Energy and Environment Cabinet, Department for Natural Resources: 2024 Operation of Mines Annual Report.

The motion passed unanimously.

Senator Thomas suggested meetings with Legislative Security need to be held regarding protocol for off-sight and on-sight security. President Stivers agreed and said these meetings are being planned.



Senator Thomas asked that leadership continue to receive updates on SLC 2026 from Jay Hartz.

**Adjournment**

There being no further business, the meeting was adjourned.