LEGISLATIVE RESEARCH COMMISSION

Minutes

July 8, 2026

Call to Order and Roll Call
The 580th meeting of the Legislative Research Commission was held on July 8, 2026, at 1:30 PM ET/12:30 PM CT in Room 154 of the Capitol Annex. Representative David W. Osborne, Chair, called the meeting to order, and the secretary called the roll.

Present were:
Members: Representative David W. Osborne, Co-Chair; Senator Robert Stivers, Co-Chair; Senators Cassie Chambers Armstrong, David P. Givens, Robby Mills, Gerald A. Neal, Reginald L. Thomas, Mike Wilson, and Max Wise; and Representatives Lindsey Burke, David Meade, Suzanne Miles, Steven Rudy, Pamela Stevenson, and Joshua Watkins.

LRC Staff: Jay Hartz and Christy Glass

Chair Osborne asked for a Motion to go into Executive Session to discuss a personnel matter. A motion was made by Representative Rudy and seconded by Senator Stivers.

After returning from Executive Session, Chair Osborne called for a motion to approve the minutes of the October 1, 2025, meeting; accept as indicated items A. through O. under Staff and Committee Reports; approve items A. through P. under New Business; accept and refer as indicated items 1 through 151 under Communications; and approve the appointment of Katie Comstock as Director of the Legislative Research Commission. A motion was made by Representative Rudy and seconded by Senator Neal, to approve, accept, or refer the following items and a roll call vote was taken:

Disposition of minutes of the October 1, 2025, meeting.

STAFF AND COMMITTEE REPORTS

A. Committee reports since October 1, 2025.

B. Reports of the Administrative Regulations Review Subcommittee meetings on October 14, November 10, and December 9, 2025; and January 12, February 9, March 9, April 13, May 12, and June 9, 2026.

C. Committee review of administrative regulations by the Interim Joint Committee on

Natural Resources and Energy during its meetings on October 16 and November 6, 2025.

D. Committee review of administrative regulations by the Interim Joint Committee on Education during its meetings on October 14, December 12, 2025, and June 2, 2026.

E. Committee review of administrative regulations by the Interim Joint Committee on Health Services during its meetings on October 22 and November 12, 2025, and June 16, 2026.

F. Committee review of administrative regulations by the Education Assessment and Accountability Review Subcommittee during its meeting on November 4, 2025.

G. From Senator Gex Williams and Representative Matt Lockett, Co-Chairs of the Information Technology Oversight Committee: KRS 7A.190 Recommendations.

H. From Bart Liguori, Assistant Director for Research: Reports of Task Forces for 2025.

I. Committee review of administrative regulations by the Interim Joint Committee on Banking and Insurance during its meeting on December 17, 2025.

J. From Senator Julie Raque Adams and Representative Ken Fleming, Co-Chairs of the Medicaid Oversight and Advisory Board: 2025 Findings and Recommendations of the Medicaid Oversight and Advisory Board.

K. Committee review of administrative regulations by the Senate Standing Committee on Health Services during its meetings on January 21, February 11, and March 11, 2026.

L. Committee review of administrative regulations by the House Standing Committee on Health Services during its meetings on January 22 and March 12, 2026.

M. Committee review of FY 2026 Small Cities Community Development Block Grant and Section 108 Loan Guarantee Program by the Senate Standing Committee on State and Local Government and the House Standing Committee on Local Government during its meeting on March 11, 2026.

N. Committee review of administrative regulations by the Interim Joint Committee on Natural Resources and Energy during its meeting on June 4, 2026.

O. From Senator Danny Carroll and Representative Samara Heavrin, Co-Chairs of the Interim Joint Committee on Families and Children: FY 2027 Social Services Block Grant (SSBG) State Plan Application.

NEW BUSINESS

A. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum approving the 2026 Regular Session Calendar.

B. From LRC Director Jay Hartz: Memorandum authorizing the appointments of Mr. Dennis Messer and Ms. Sharla Six to the Local Superintendent Advisory Council.

C. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum revising and approving the 2026 Regular Session Calendar.

D. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum revising and approving the 2026 Regular Session Calendar

E. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum approving the 2026 Interim Joint Committee Regular Meeting Schedule.

F. From Senator Julie Raque Adams and Representative Matthew Koch, Co-Chairs of Interim Joint Committee on Licensing, Occupations, and Administrative Regulations: Memorandum requesting approval to meet at the Kentucky State Fair on August 27.

G. From Senator Phillip Wheeler and Representatives Kim King and Deanna Gordon, Co-Chairs of the Interim Joint Committee on Tourism, Small Business, and Information Technology: Memorandum requesting approval to meet at the Kentucky State Fair on August 27.

H. From Senator Phillip Wheeler and Representative Josh Branscum, Co-Chairs of the Interim Joint Committee on Economic Development and Workforce Investment: Memorandum requesting approval to meet at the Kentucky State Fair on August 27.

I. From Senator Mike Nemes and Representative Patrick Flannery, Co-Chairs of the Interim Joint Committee on Local Government: Memorandum requesting approval to meet on June 23 at 9:00 a.m., rather than the regularly scheduled meeting day of June 16, and approval to meet on July 8 at 3:00 p.m., rather than the regularly scheduled meeting day of July 21. There are no known conflicts with either date.

J. From Senator Mike Nemes and Representatives David Hale and D. J. Johnson, Co-Chairs of the Interim Joint Committee on State Government: Memorandum requesting approval to meet on June 23 at 11:00 a.m., rather than the regularly scheduled meeting day of June 16, and approval to meet on July 8 at 11:00 a.m., rather than the regularly scheduled meeting

day of July 21. There are no known conflicts with either date.

K. From Senator Julie Raque Adams and Representative Ken Fleming, Co-Chairs of the Medicaid Oversight and Advisory Board: Memorandum requesting approval to form the Healthcare Transparency Dashboard Subcommittee, the Waiver Waitlist Subcommittee, and the NEMT Working Group.

L. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum approving the appointment of Representative Wade Williams to the Interim Joint Committee on Economic Development and Workforce Investment, and removing Representative Kim Banta from the Interim Joint Committees on Appropriations and Revenue; Licensing, Occupations, and Administrative Regulations; Judiciary; Education; and the Budget Review Subcommittee on Education.

M. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Representative Jason Petrie to the Interim Joint Committee on Education.

N. From Senate President Robert Stivers and House Speaker David Osborne: Memorandum appointing Representative Nick Wilson to the Interim Joint Committee on State Government.

O. From Senate President Robert Stivers and House Speaker David W. Osborne: Memorandum appointing Dr. David Meinschein to the Local Superintendents Advisory Council.

P. From Senator Stephen Meredith and Representative Kimberly Poore Moser, Co-Chairs of the Interim Joint Committee on Health Services: Memorandum requesting approval to meet on July 16 at 2:30 PM, rather than the regularly scheduled meeting date of July 21. There are no known conflicts.

COMMUNICATIONS

1. From the Finance and Administration Cabinet, Office of the Controller: Surtax Receipts Statements for the Law Enforcement and Professional Firefighters Foundation Fund Programs, which reflect activity for the year-to-date activity for September, October, November, and December 2025, and January, February, March, April, and May, 2026.

2. From the Cabinet for Economic Development: Construction activity reports for each loan approved as of the quarters ending September, December 2025, and March 2026.

3. From the Finance and Administration Cabinet, Department of Revenue: FY 25 Disaster Relief Sales and Use Tax Refund Totals.

4. From the Cabinet for Health and Family Services: 2025 Problem Gambling Assistance Fund Report.

5. From the Department of Health and Family Services: FY 25 Kentucky Pediatric Cancer Research Trust Fund Annual Report, and FY 25 Annual Report Addendum Summary of Annual Research Projects.

6. From the Department of Fish and Wildlife Resources: FY 25 Hunger Relief Program Report.

7. From the Cabinet for Health and Family Services, Office of the Inspector General: 2025 Audit of Required Abortion-related Information Reported to the Vital Statistics Branch for 2024.

8. From the Public Protection Cabinet, Department of Professional Licensing: 2025 Kentucky Board of Interpreters for the Deaf and Hard of Hearing Annual Report.

9. From the Cabinet for Health and Family Services: 2024-2025 Kentucky Advisory Council on Autism Biennial Report.

10. From the Teachers' Retirement System of Kentucky: FY 25 Annual Report.

11. From the Kentucky Fire Commission: 2025 Fire Commission Financial Disclosure Review.

12. From the Public Service Commission: September 2025 Report on Pole Attachments for Broadband Service.

13. From the Public Protection Cabinet, Department of Insurance: 2025 Kentucky Long-Term Care Partnership Insurance Program Annual Report.

14. From the Education Professional Standards Board: 2025 Kentucky Educator Mentorship Program (KEMP) Annual Report.

15. From the Department of Education: 2025 Kentucky Facilities Inventory and Classification System (KFICS) Report.

16. From the Commonwealth Office of Technology: 2025 Breach Report.

17. From the Multidisciplinary Commission on Child Sexual Abuse: SFY 24 Annual Report.

18. From the Department for Local Government: 2025 Special Purpose Governmental Entities Annual Compliance Report.

19. From the Transportation Cabinet: 2025 Identity Document Issuance Report.

20. From the Kentucky Workers' Compensation Funding Commission: 2025 Audit Report.

21. From the Justice and Public Safety Cabinet: 2025 Certificate of Employability Report.

22. From the Department of Public Advocacy: FY 25 Submission Relating to Nonqualified Treatment Programs.

23. From the Personnel Cabinet: 2024 Annual Turnover Report of Fifteen Percent (15%) and Greater.

24. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky Heritage Land Conservation Fund Nature License Plate Fund.

25. From the Kentucky Horse Racing Commission: FY 25 Annual Audited Financial Statements.

26. From the Auditor of Public Accounts: FY 23 Report of the Audit of the Kentucky Fire Commission Firefighters Foundation Program Fund.

27. From the Auditor of Public Accounts: FY 25 Report on Compliance with Civil Rights Laws, Including Agency Title VI Implementation Plans, Updates, and Compliance Reports as Required by KRS Chapter 344.

28. From the Personnel Cabinet: Executive Summary of the Kentucky Employees' Health Plan Twenty-Fifth Annual Report.

29. From the Cabinet for Health and Family Services: 2025 Homelessness Prevention Project Annual Report.

30. From the Council on Postsecondary Education: 2025 CPE Orientation and Education Report.

31. From the Kentucky Higher Education Assistance Authority: FY 25 Actuarial Valuation

for Kentucky's Affordable Prepaid Tuition (KAPT).

32. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky Department of Agriculture Spay and Neuter Program.

33. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky Department of Veterans Affairs Veterans' Program Trust Fund.

34. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky Department of Veterans Affairs I Support Veterans License Plate.

35. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky Lottery Corporation.

36. From the Cabinet for Health and Family Services: Monthly CPS Intake Fact Sheet for the months of October, November, and December 2025, and January 2026.

37. From the Cabinet for Health and Family Services: FY 25 Family Preservation and Reunification Services Annual Report.

38. From the Education and Labor Cabinet: 2025 Office of Industry and Apprenticeship Services Annual Report.

39. From the Education and Labor Cabinet: 2025 Office of Unemployment Insurance Annual Report.

40. From the Kentucky State Police: FY 26 1st Quarter Report of the Kentucky Emergency Warning System.

41. From the Justice and Public Safety Cabinet: August, September, October, November, and December 2025, and January, February, and March 2026 Monthly Facility Reports.

42. From the Department of Education: 2025 Required Annual Reading Diagnostic and Intervention Fund Report.

43. From the Justice and Public Safety Cabinet: 24RS HB 6 Pre-trial Housing Study.

44. From the Education and Labor Cabinet: FY 25 4th Quarter Unemployment Insurance Trust Fund Report.

45. From the Personnel Cabinet: FY 25 3rd and 4th Quarters, and FY 26 1st Quarter

Kentucky Employees' Health Plan Payment Integrity Findings Report.

46. From the Personnel Cabinet: FY 25 3rd and 4th Quarters, and FY 26 1st Quarter Kentucky Employees' Health Plan Medical Benefit Claims Monitoring Findings Report.

47. From the Kentucky Employers' Mutual Insurance Authority: 2026 Operating Budget.

48. From the Governor's School of Entrepreneurs: FY 25 3rd and 4th Quarters, and FY 26 1st Quarter Financial Reports.

49. From the Department of Fish and Wildlife Resources: 2024 Kentucky Wetland and Stream Fee-In-Lieu of Mitigation Program Annual Report.

50. From the Kentucky Horse Park: FY 25 Annual Report.

51. From ZeroV, Kentucky United Against Violence: 2025 Best Practices and Policy Recommendations.

52. From the Transportation Cabinet: FY 26 Local Assistance Road Program Annual Report.

53. From the Office of State Budget Director: FY 26 1st, 2nd, and 3rd Quarters Economic and Revenue Reports.

54. From the Finance and Administration Cabinet, Department of Revenue: 2025 Tax Law Changes from the Regular Session of the General Assembly.

55. From the Department of Education: 2024-2025 Physical Activity Report.

56. From the Cabinet for Health and Family Services: 2025 Child Removal and Reunification Updates.

57. From the University of Kentucky, College of Agriculture: FY 26 1st and 3rd Quarter Reports of the Kentucky Tobacco Research and Development Center.

58. From the Cabinet for Health and Family Services: 2025 Child Abuse and Neglect Annual Report of Child Fatalities and Near Fatalities.

59. From the Cabinet for Health and Family Services: FY 25 Pharmacy Benefits Report.

60. From the Transportation Cabinet: 2026 Local Assistance Road Program Candidate

Projects Report for September.

61. From the Transportation Cabinet: FY 26 1st Quarter County Priority Project Program Progress Report.

62. From the Cabinet for Health and Family Services: 2025 Child Fatality Review Report.

63. From the Cabinet for Health and Family Services: 2025 Maternal Mortality Review Report.

64. From the Kentucky State Police: Recruitment Retention Quarterly Report.

65. From the Justice and Public Safety Cabinet: 2024 Combined Annual Report of the Kentucky Office of Drug Control Policy and Kentucky Agency for Substance Abuse Policy.

66. From the Cabinet for Health and Family Services: 2025 Individuals with Intellectual and Other Developmental Disabilities Annual Status Report.

67. From the Personnel Cabinet: Semi-Annual Report, which lists all positions as of September 1, 2025, and March 1, 2026.

68. From the Cabinet for Health and Family Services, Department for Medicaid Services: SFY 25, 4th Quarter Enrollee Demographics Report.

69. From the Cabinet for Health and Family Services, Department for Community Based Services: 2025 Annual Report on Relative and Fictive Kin Placements.

70. From the Teachers' Retirement System: 2025 Annual Valuations of the Retiree Health and Life Insurance Trusts, Retirement Annuity Trust, and Economic Assumption Review.

71. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky River Authority.

72. From the Legislative Ethics Commission: FY 25 Annual Report.

73. From the Personnel Board: 2025 Annual Report.

74. From the Public Service Commission: 2025 Electric Generation Retirement Report.

75. From the Public Service Commission: 2025 Pipeline Damage Report.

76. From the Education and Labor Cabinet: 2025 Area District Development Annual Report.

77. From the Cabinet for Health and Family Services: Fifth Annual Report Regarding Reports of Child Female Genital Mutilation.

78. From the Cabinet for Health and Family Services: Response to the 2025 Kentucky Citizen Review Panel's Annual Report.

79. From the Auditor of Public Accounts: FY 25 Audit of the Kentucky Public Employee Health Insurance Program.

80. From the Energy Planning and Inventory Commission: 2025 Annual Report.

81. From the office of the Attorney General: 2025 Kentucky Child Abuse and Neglect Prevention Board Annual Report.

82. From the Assistive Technology Loan Corporation: 2025 Annual Report.

83. From the Cabinet for Health and Family Services: 2025 Commission on Small Business Innovation and Advocacy Annual Report.

84. From the Legislative Ethics Commission: 2023-2025 Biennial Report.

85. From the Department for Environmental Protection: 2025 Waste Tire Removal from Kentucky Waterways Annual Report.

86. From the Cabinet for Health and Family Services: 2025 Office of Medical Cannabis Annual Report.

87. From the Council on Postsecondary Education: 2025 Healthcare Workforce Investment Fund Annual Report.

88. From the Cabinet for Health and Family Services: 2025 State Plan Amendment for Ambulance Provider Assessment Program.

89. From the Finance and Administration Cabinet, Commonwealth Office of Technology: 2025 Blockchain Technology Working Group Annual Report.

90. From the Office of the Attorney General: 2025 Office of Medicaid Fraud and Abuse Control Report.

91. From the Cabinet for Health and Family Services: Quarterly Safety Plan Reports.

92. From the Personnel Cabinet: Quarterly Reports as of September 30 and December 31, 2025, and March 31, 2026.

93. From the Cabinet for Health and Family Services: 2025 Delivery Procedures Report.

94. From the Teachers' Retirement System: 85th Annual Comprehensive Retirement Report.

95. From the Finance and Administration Cabinet: 2025 Fleet Alternative Fuel Motor Vehicle Report.

96. From the Kentucky State Long-Term Care Ombudsman Program: 2025 Annual Report.

97. From the Education and Labor Cabinet: 2024 Unemployment Insurance Trust Fund Duration Report.

98. From the Cabinet for Health and Family Services: 2025 Crisis Intervention Team Training Annual Report.

99. From the Kentucky Public Pensions Authority: 2025 Actuarial Valuations.

100. From the Education and Labor Cabinet: Department of Workers' Claims Third Quarter Report.

101. From the Kentucky Public Pensions Authority: 2025 Kentucky Retirement System Annual Comprehensive Financial Report.

102. From the Kentucky Public Pensions Authority: 2025 County Employees Retirement System Annual Comprehensive Financial Report.

103. From the Cabinet for Health and Family Services: 2025 Office of Dementia Services Progress and Impact Report.

104. From the Cabinet for Health and Family Services: FY 25 4th Quarter Enrollee Demographics Report.

105. From the Education and Labor Cabinet, Governor's Office of Early Childhood: 2025 Biennial Report on the State Plan of the Early Childhood Advisory Council.

106. From the Cabinet for Health and Family Services: 2025 Kentucky Eating Disorder Council Annual Report.

107. From the Cabinet for Health and Family Services: 2025 Department for Community Based Services Annual Report.

108. From the Finance and Administration Cabinet, Office of Technology: 2025 Artificial Intelligence Report.

109. From the Cabinet for Health and Family Services: 2025 Kentucky Child Victims of Human Trafficking Annual Report.

110. From the Education and Labor Cabinet: 2025 Employment First Council Annual Report.

111. From the Public Protection Cabinet: 2025 Pastoral Annual Report.

112. From the Public Protection Cabinet: 2025 Occupational Therapy Annual Report.

113. From the Public Protection Cabinet: 2025 Alcohol and Drug Counselors Annual Report.

114. From the Public Protection Cabinet: 2025 Marriage and Family Therapists Annual Report.

115. From the Public Protection Cabinet: 2025 Massage Therapy Annual Report.

116. From the Office of Broadband Development: July 2025 and January 2026 Semiannual Reports.

117. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Kentucky Artisan Center at Berea.

118. From the Education and Labor Cabinet: FY 26 1st Quarter Unemployment Insurance Trust Fund Report.

119. From the Kentucky Career Center, Vocational Rehabilitation: 2025 Annual Report.

120. From the State Interagency Council: 2025 Annual Recommendations.

121. From the Energy and Environment Cabinet: FY 25 Waste Tire Program Annual Report.

122. From the Justice and Public Safety Cabinet, Department of Corrections: FY 25 Annual Report on Efforts to Implement Evidence-Based Practices.

123. From the Cabinet for Health and Family Services. FY 25, 3rd and 4th Quarters, and FY 26 1st Quarter Social Services Caseload Report.

124. From the Justice and Public Safety Cabinet: 2025 Parole for Infirm Inmates Program Annual Report.

125. From the Justice and Public Safety Cabinet: 2025 Restrictive Housing Annual Report.

126. From the University of Kentucky, College of Agriculture: 2025 Kentucky Tobacco Research and Development Center Annual Report.

127. From the Public Protection Cabinet: FY 25 Office of Claims and Appeals Final Report.

128. From the Cabinet for Health and Family Services: 2025 Annual Report on Area Developmental Districts.

129. From the Cabinet for Health and Family Services: 2025 Controlled Substances Prescribing Council Annual Report.

130. From the Education and Labor Cabinet: Department of Workers' Claims, 2025 4th Quarter Report.

131. From the Multidisciplinary Commission on Child Abuse: 2025 Annual Report.

132. From the Cabinet for Health and Family Services: 2025 Adult Protective Services Annual Report.

133. From the Cabinet for Health and Family Services: 2026 State Plan Amendment Relating to School-Based Services.

134. From the Auditor of Public Accounts: 2025 Report of the Statewide Single Audit of the Commonwealth of Kentucky, Volume I.

135. From the Cabinet for Health and Family Services: 2025 Elder Abuse Committee Report.

136. From the Cabinet for Health and Family Services, Department for Medicaid Services: SFY 2026 2nd and 3rd Quarters Managed Care Organization Report.

137. From the Cabinet for Health and Family Services, Department for Medicaid Services: SFY 2026 Second Quarter Health Care Provider Tax and Assessment Report.

138. From the Auditor of Public Accounts: 2025 Motor Vehicle and Motorboat Taxes and Registration Fees Collected and Remitted to the Commonwealth of Kentucky by Each County Clerk.

139. From the Auditor of Public Accounts: FY 25 Report of the Audit of the Northern Kentucky Convention Center Corporation.

140. From the Justice and Public Safety Cabinet: Little Sandy Correctional Complex Expansion Quarterly Report.

141. From the Kentucky Horse Racing Commission: FY 27 Annual Budget.

142. From the Public Protection Cabinet, Department of Insurance: 2022-2024 Report on the Payment Practices of Insurers.

143. From the Justice and Public Safety Cabinet: SFY 2025 Substance Abuse Treatment Programs Evaluation.

144. From the Justice and Public Safety Cabinet: 2025 Kentucky Law Enforcement Council (KLEC) Annual Report.

145. From the Cabinet for Health and Family Services: State Plan Amendment (SPA) 26-0003.

146. From the Education and Labor Cabinet: Department of Workers' Claims January-March 2026 Quarterly Report.

147. From the Education and Labor Cabinet: Office of Unemployment Insurance Trust Fund 3rd Quarter Report.

148. From the Cabinet for Health and Family Services: SFY 2026 2nd and 3rd Quarter Budget Analysis Reports for the Department of Medicaid Services.

149. From the Legislative Ethics Commission: 2026 Recommended Changes to the Code of Legislative Ethics.

150. From the Department of Education: 2026-2028 Biennial Plan for Validation Studies.

151. From the Energy and Environment Cabinet: FY 2026 Solid Waste Management Plan Annual Report.

The motion passed unanimously.

Senator Stivers thanked Representative Meade and LRC staff for all of the hard work on the 2026 Southern Legislative Convention. Senators Givens and Neal and Representative Stevenson thanked Jay Hartz for his service to LRC and wished him well in his retirement.

Adjournment