

INTERIM JOINT COMMITTEE ON TRANSPORTATION

Minutes of the 4th Meeting of the 2018 Interim

September 12, 2018

Call to Order and Roll Call

The 4th meeting of the Interim Joint Committee on Transportation was held on Wednesday, September 12, 2018, at 10:00 AM, at the Wayne County Public Library in Monticello, Kentucky. Representative Ken Upchurch, Chair, called the meeting to order, and the secretary called the roll.

Present were:

Members: Senator Ernie Harris, Co-Chair; Representative Ken Upchurch, Co-Chair; Senators Albert Robinson, Brandon Smith, and Mike Wilson; Representatives Lynn Bechler, Tim Couch, Ken Fleming, Robert Goforth, David Hale, Suzanne Miles, Steve Riggs, Jim Stewart III, and Walker Thomas.

Guests: Michael Anderson, Wayne County Judge Executive, Matt Henderson, Commissioner, Department of Vehicle Regulation, Kentucky Transportation Cabinet (KYTC) Tamra Wilson, District 8's Chief District Engineer, KYTC.

LRC Staff: John Snyder, Dana Fugazzi, and Christina Williams.

Welcome

Wayne County Judge Executive Michael Anderson welcomed members and guests to the meeting and showed a short film showcasing the beauty of Wayne County.

Implementation of HB 410 of the 2017 Session (Travel IDs)

Matt Henderson, Commissioner, Department of Vehicle Regulation, KYTC, testified on the implementation of HB 410 of the 2017 Session which concerns travel IDs. In October 2020, standard licenses will no longer meet federal REAL ID Act requirements for Kentuckians to board U.S. domestic flights or enter select federal facilities. New security standards for identity credentials were recommended by the 9/11 Commission to prevent the fraudulent use and reproduction of licenses and IDs. Kentucky has been working to come into compliance with the federal requirements, and in response, will begin offering two new versions of all identity credentials--the new Kentucky Standard Credential or the Kentucky Voluntary Travel ID.

Kentucky is one of 22 states and U.S. territories operating under an extension from the Department of Homeland Security. This allows federal agencies to continue accepting Kentucky licenses, permits and IDs to board U.S. flights, enter military bases and enter restricted federal facilities, such as the White House. A phased, statewide rollout of the new credentials will start in January 2019 and end by spring. All credentials will feature mailed delivery which will entail arrival of the credential in the mail after applying with the local Circuit Court Clerk. This will also include an optional lifespan of the ID for a possible eight years as opposed to four. There will also be upgraded security that will include a new look and among the most state-of-the-art security features in the United States of America. After applying for an ID, that person will leave with a temporary document, an altered version of the current credential and receive the permanent card in the mail five to ten business days later. For the first four years of issuance, non-CDL applicants and those 21 and older can choose between a four or eight year credential. Starting Jan. 1, 2023, all applicants will receive an eight year credential. While Kentucky's current credentials meet security standards, the main area of non-compliance with REAL ID Act requirements is our issuance model. By moving production of all credentials from over-the-counter at more than 140 locations to one central, secure location, as well as adding state-of-the-art card security features, Kentucky is reducing the risk of license and ID fraud.

The Standard Credential is state-maintained but not federally compliant. Standard licenses and IDs will always be acceptable for voting, age-restricted purchases, accessing federal and social benefit services like VA hospitals, Social Security offices, federal courthouses and more. Until federal enforcement begins in 2020, as long as Kentucky remains under extension standard licenses and IDs can be used for flying in the U.S. and visiting military bases and restricted federal facilities.

The Voluntary Travel ID is a state-maintained, federally compliant license that will be acceptable for all the uses for which a standard credential may be used, plus flying in the U.S., and visiting military bases and restricted federal facilities. All first-time applicants and anyone requesting a Voluntary Travel ID credential will need to present Proof of identity (Birth certificate, U.S. passport, Permanent Resident Card), proof of Social Security number (Social Security card, W-2 form), and proof of residency (utility bill, lease, pay slip, voter registration card). One form of proof of residency will be required for a standard credential; two will be required for a Voluntary Travel ID. To renew any standard credential, applicants will only need to surrender their current license or ID and have a new photo taken. Commissioner Henderson said that if the current legal name, date of birth, or gender is different than what is displayed on an identity or lawful status document, the person must show legal proof of the changes (i.e. marriage license.) A full list of acceptable proof documents is available at drive.ky.gov/confidentky.

All credentials will have new pricing to account for the longer shelf-life and security improvements. A new eight year Voluntary Travel ID license will be \$48. A new eight year standard driver's license will be \$43. Non-U.S. citizens who are not permanent residents are eligible to apply for a new standard license or ID and pay the cost of the credential plus a \$30 application fee. They are not eligible for a Voluntary Travel ID. Four year credentials are half the cost of an eight year credential. More pricing information, including pricing for typical CDL endorsements, is available at drive.ky.gov/confidentky.

A chart was provided to show the pricing differences between the standard credentials and the voluntary travel ID for a driver's permit, motorcycle permit, personal ID, driver's license, motorcycle license, and driver/motorcycle license combination. Commissioner Henderson stated the next step is for the new design and security features to be unveiled, an implementation schedule will then be released after that.

Representative Riggs suggested a name change for both the Voluntary Travel ID and the new Standard Credential.

In response to a question asked by Representative Goforth, Commissioner Henderson stated the IDs that will be mailed will be mailed through standard first class mail and will not contain a tracking number. However, the Cabinet will be able to keep track if an ID has not been received.

In response to a question asked by Representative Bechler, Commissioner Henderson stated a passport and standard credential ID would be enough to allow access to a military base. He reiterated that some military bases may require more, but in general, that should allow entrance for most military bases.

In response to a second question asked by Representative Bechler, Commissioner Henderson stated the databases that County Clerks are using will be able to certify that information provided to them is accurate through facial recognition as well as the use of social security numbers.

In response to a question asked by Chairman Harris, Commissioner Henderson stated if during the transition, a specific county is not upgrade capable or the upgrade has

not yet occurred, the person would get a standard license and then get an upgraded ID when the site is capable for an additional cost of \$15.

In response to a question asked by Representative Hale concerning the rationale behind having two options for IDs, Co-Chair Harris stated he was unable to get HB 410 of the 2017 session passed in the senate without two options being available. Commissioner Henderson reiterated that most states that are REAL ID compliant are offering two options.

Co-Chair Harris recognized Rick Taylor, Deputy Commissioner Vehicle Regulation, who plans to retire in October, for his many years of service to the cabinet and his work assisting the committee on several key pieces of legislation throughout his tenure.

Presentation from the District 8 Highway Office on projects in the region

Tamra Wilson, District 8's Chief District Engineer, provided project updates for the region. A vital active construction project that is underway is a six lane major widening of I-75 in Rockcastle County from mile marker 65 through mile marker 69 at a cost of \$35 million. That project was started in January 2017 and was completed in August 2018. Lane widening will also occur on I-75 in Rockcastle County from mile marker 65 to mile marker 55 at a cost of \$81 million. That construction began in January of 2018 and is expected to conclude in October of 2020.

Also mentioned was a KY 61 and KY 90 Bridge rehab project in Cumberland County costing approximately \$10 million. The first bridge will undergo rehabilitation in February 2019 and is expected to be completed by August 2019. The second bridge is expected to begin rehabilitation in June 2019 and is expected to be completed by November 2019. Ms. Wilson stated during both of the rehabilitations of the bridges that neither bridge will be closed completely, only one lane will be closed at a time which is necessary because complete closing would result in a 90 mile detour. A complete list of active construction projects is available in the presentation packet that was provided. Ms. Wilson provided a list of enacted six year plan projects in Clinton, Russell, Lincoln, Pulaski, and Rockcastle Counties. She said the Rockcastle County project on KY 461 was vital.

Ms. Wilson discussed the Bridging Kentucky Program. The purpose of the program is to rehabilitate, repair, or replace more than 1,000 critical structures. The estimated cost is \$700 million over six years. The goal of the Program is to deliver all bridges for construction by 2024, improve safety and soundness of Kentucky bridges, and focus on protecting current structures. The Bridging Kentucky Program has \$340 million budgeted in the 2019-2020 biennium. A total of 350 bridges are funded in the biennium with 17 District 8 bridges being funded. The first of those bridges will be let in October 2018.

A list of pavement asset management projects in Adair, Casey, Pulaski, Rockcastle, Russell, and Wayne Counties were provided, along with the approximate cost of each project. Also provided was a list of KYTC SHIFT unfunded priority needs in Adair, Casey, Cumberland, Lincoln, Russell, and Wayne Counties.

Ms. Wilson briefly discussed projects in the Highway Safety Improvement Project (HSIP) including roadway departure corridors on KY 192 from mile marker 1 to mile marker 7 in Pulaski County at a cost of \$1.9 million, and KY 39 in Pulaski County from mile marker 3 to mile marker 13 at a cost of \$1.4 million. Also included in the HSIP is a shoulder initiative on KY 379 in Russell County from mile marker 11-20 at a cost of approximately \$586,000, and another shoulder initiative on KY 70 in Casey County from mile marker 18 to mile marker 21 at a cost of approximately \$686,000. Both of these shoulder initiatives were completed in 2017. She discussed three local risk mitigations projects on KY 76, the KY80/KY379 intersection, and the US 127/KY90 intersection.

Ms. Wilson discussed major maintenance and budget categories. She gave a maintenance budget breakdown on drainage issues, bridge maintenance, signs, signals, and lighting, guardrail repair and installation, sweeping, carcass and litter removal, snow and ice removal, tree/bush trimming, weed control, mowing, pavement and pothole patching, rockfall and landslip, road striping and rest areas. A chart was also provided that broke down snow and ice expenditures from 2007 to 2017.

Co-Chair Harris addressed the issue of scarce funding for projects. Ms. Wilson stated several of the projects are state-funded, but the cabinet is looking for federal funding.

Senator Robinson reiterated the importance of the completion of I-75 construction and asked for a projected date when I-75 construction could begin in the London. Ms. Wilson was unable to give a projected date.

Representative Fleming requested the total number of miles of road way District 8 oversees both in city and county and requested the numbers be compared with per mile maintenance versus other districts.

The being further business, Chairman Upchurch adjourned the meeting at 11:20 a.m.