1	AN	ACT relating to transportation and making an appropriation therefor.
2	Be it enac	cted by the General Assembly of the Commonwealth of Kentucky:
3	→ S	ECTION 1. A NEW SECTION OF KRS CHAPTER 174 IS CREATED TO
4	READ AS	S FOLLOWS:
5	(1) The	Kentucky Transportation Board is established, and shall perform the duties
6	<u>outl</u>	ined in Section 2 of this Act.
7	(2) (a)	The board shall consist of nine (9) voting members, and the secretary of the
8		Transportation Cabinet, who shall serve as an ex officio, nonvoting
9		member.
10	<u>(b)</u>	The nine (9) voting members shall be citizens of the Commonwealth who
11		shall be appointed by the Governor in accordance with subsections (3) and
12		(4) of this section.
13	<u>(c)</u>	Of the nine (9) voting members:
14		1. Six (6) shall be residents of and represent each of the six (6)
15		congressional districts in the Commonwealth; and
16		2. Three (3) shall be at-large members, with at least one (1) at-large
17		member residing in an urbanized area as defined by the United States
18		Census Bureau, and at least one (1) at-large member residing outside
19		an urbanized area or urban cluster as defined by the United States
20		Census Bureau.
21	(3) (a)	The governing bodies of each of the following organizations shall nominate
22		voting members to the board:
23		1. The Kentucky Association of Counties;
24		2. The Kentucky League of Cities; and
25		3. The Kentucky Chamber of Commerce.
26	<u>(b)</u>	For initial appointments to the board, each of the organizations identified
27		in paragraph (a) of this subsection shall nominate persons who meet the

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1		qualifications set out in subsection (6) of this section as candidates for
2		appointment as members of the board as follows:
3		1. One (1) person from each of the six (6) congressional districts of the
4		Commonwealth; and
5		2. Three (3) persons from the state at large, in accordance with the
6		guidelines set out in subsection (2)(c)2. of this section.
7	<u>(c)</u>	The Governor shall select the original voting members of the board from
8		the aggregation of the lists provided pursuant to this subsection, with three
9		(3) appointments being chosen from each list.
10	<u>(d)</u>	No more than two (2) members of the board shall reside in the same
11		congressional district.
12	<u>(e)</u>	No more than five (5) of the nine (9) voting members shall be of the same
13		political party, based on the political affiliation of the appointee as of
14		December 31 of the year preceding his or her appointment to the board.
15	<u>(f)</u>	All appointments to the Kentucky Transportation Board shall be subject to
16		confirmation by the Senate in accordance with KRS 11.160.
17	(4) (a)	After initial appointments to the board expire, three (3) members of the
18		board shall be a nominee of each of the three (3) nominating entities
19		outlined under subsection (3) of this section.
20	<u>(b)</u>	Appointments to fill a vacancy shall be made from nominations tendered by
21		the organization enumerated in subsection (3) of this section which
22		nominated the departing member. Each organization shall make three (3)
23		nominations for each respective vacancy. The nominees shall satisfy the
24		residency requirements of subsections (2)(b) and (2)(d) of this section for
25		each particular vacant position on the board.
26	(5) (a)	Except for initial appointments specified under paragraph (b) of this
27		subsection, all appointments to the board shall be for a term of four (4)

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1		years. A voting member may be appointed for up to two (2) full consecutive
2		<u>terms.</u>
3	<u>(b)</u>	Initial appointments to the board shall serve staggered terms as follows:
4		1. The members representing the First and Second Congressional
5		Districts shall serve terms that expire August 1, 2021;
6		2. The members representing the Third Congressional District and one
7		(1) of the members representing the state at large shall serve terms
8		that expire August 1, 2022;
9		3. The members representing the Fourth Congressional District and one
10		(1) of the members representing the state at large shall serve terms
11		that expire August 1, 2023; and
12		4. The members representing the Fifth and Sixth Congressional Districts
13		and one (1) of the members representing the state at large shall serve
14		terms that expire August 1, 2024.
15	(6) (a)	In making appointments to the board, the Governor shall appoint citizens
16		who have at least five (5) years' experience in the areas of transportation,
17		construction, finance, law, environmental issues, management, or
18		engineering.
19	<u>(b)</u>	Voting members appointed to the board shall be subject to the terms and
20		provisions of the Executive Branch Code of Ethics, as set forth in KRS
21		Chapter 11A.
22	<u>(c)</u>	In addition to the restrictions of KRS 11A.040(7), members appointed to the
23		board shall not have any interest in any contract awarded by the
24		Transportation Cabinet during their service, and for up to two (2) years
25		after their service ends.
26	(7) Vac	ancies on the board which may occur from time to time shall be filled as
27	folla	ows:

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1	(a) Any vacancy which occurs shall be filled for the unexpired term in
2	accordance with the procedures established in subsection (4) of this section.
3	(b) If any voting member misses more than two (2) consecutive meetings of the
4	board without showing good cause, then that position shall be declared
5	vacant by the board and filled in accordance with subsection (4) of this
6	section.
7	(c) If a member who has been appointed to represent a congressional district
8	changes residence to outside of that district, then that position shall be
9	declared vacant by the board and filled in accordance with subsection (4) of
10	this section.
11	(8) The board shall elect a chair and a vice chair from its voting members. The terms
12	of the chair and vice chair shall be for two (2) years.
13	(9) The board shall meet quarterly and at other times upon call of the chair or a
14	majority of the board.
15	(10) A quorum shall be a majority of the voting membership of the board.
16	(11) A quorum shall be required to organize and conduct all business of the board,
17	except that an affirmative vote of:
18	(a) Five (5) or more members of the board shall be required to approve the
19	recommended biennial highway construction plan and the recommended
20	six (6) year road plan; and
21	(b) Six (6) or more members of the board shall be required to terminate the
22	employment of the cabinet's secretary.
23	(12) Voting members shall serve without compensation but shall be reimbursed for all
24	reasonable, necessary, and actual expenses.
25	(13) The Kentucky Transportation Board shall be attached to the Transportation
26	Cabinet's Office of the Secretary for administrative purposes.
27	(14) Notwithstanding KRS 12.028, the Kentucky Transportation Board shall not be

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1		subject to reorganization by the Governor.
2		→SECTION 2. A NEW SECTION OF KRS CHAPTER 174 IS CREATED TO
3	REA	AD AS FOLLOWS:
4	<u>The</u>	Kentucky Transportation Board shall have the following powers and duties:
5	<u>(1)</u>	Recommending to the Governor candidates for Transportation Cabinet secretary,
6		in accordance with Section 3 of this Act;
7	<u>(2)</u>	Terminating the employment of the Transportation Cabinet secretary;
8	<u>(3)</u>	Developing and implementing an objective scoring system to rank potential
9		projects for inclusion in the recommended six (6) year road plan and the
10		recommended biennial highway construction plan, in accordance with Section 4
11		of this Act; and
12	<u>(4)</u>	Developing and approving for submission to the General Assembly a
13		recommended six (6) year road plan, including a recommended biennial highway
14		construction plan, in accordance with Section 6 of this Act.
15		→SECTION 3. A NEW SECTION OF KRS CHAPTER 174 IS CREATED TO
16	REA	AD AS FOLLOWS:
17	<u>(1)</u>	In the selection and appointment of the Transportation Cabinet secretary, the
18		board shall:
19		(a) Set the qualifications for the position, which shall, at a minimum, include
20		possessing a broad knowledge of the administrative, financial, and
21		technical aspects of the development, operation, and regulation of
22		transportation systems and facilities or comparable systems and facilities;
23		(b) Conduct a search for candidates; and
24		(c) Select candidates for the consideration of the Governor in accordance with
25		subsection (2) of this section.
26	<u>(2)</u>	The names of the three (3) candidates shall be submitted to the Governor, who
27		shall choose one (1) of them as secretary, except that, the Governor may direct

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1		the board to submit a list of three (3) additional names. If the Governor requests
2		a second list of candidates from the board, he or she shall appoint the secretary
3		from one (1) of the six (6) names submitted by the board.
4	<u>(3)</u>	The Transportation Cabinet secretary shall be subject to confirmation by the
5		Senate in accordance with KRS 11.160.
6	<u>(4)</u>	In accordance with Section 12 of this Act, once appointed, the secretary shall
7		serve at the pleasure of the board. The board may terminate the employment of
8		the secretary by a vote of six (6) or more members.
9		→SECTION 4. A NEW SECTION OF KRS CHAPTER 174 IS CREATED TO
10	REA	AD AS FOLLOWS:
11	<u>(1)</u>	The General Assembly declares it to be in the public interest that a prioritization
12		process for certain projects paid for out of the road fund be developed and
13		implemented to improve the efficiency and effectiveness of the state's
14		transportation system, transportation safety, transportation accessibility for
15		people and freight, environmental quality, and economic development in the
16		Commonwealth.
17	<u>(2)</u>	Subject to the limitations in subsection (3) of this section, the Kentucky
18		Transportation Board shall develop, in accordance with federal transportation
19		requirements, and in cooperation with metropolitan planning organizations in
20		the Commonwealth, a statewide prioritization process for the use of funds
21		apportioned pursuant to 23 U.S.C. sec. 104. This prioritization process shall be
22		used for the development of the recommended biennial highway construction
23		plan and the recommended six (6) year highway plan pursuant to Section 6 of
24		this Act.
25		(a) The prioritization process shall be based on an objective and quantifiable
26		analysis that considers, at a minimum, the following factors relative to the
27		cost of the project or strategy:

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1	1. Congestion mitigation;
2	2. Economic development;
3	3. Accessibility;
4	4. Safety; and
5	5. Asset management.
6	(b) The Kentucky Transportation Board shall weight the factors used in
7	paragraph (a) of this subsection for each of the Transportation Cabinet's
8	highway districts. Within each highway district, the board may assign
9	different weights to the factors, based on the unique needs and qualities of
10	each highway district.
11	(c) The Kentucky Transportation Board shall solicit input from localities,
12	metropolitan planning organizations, transit authorities, transportation
13	authorities, and other stakeholders in its development of the prioritization
14	process pursuant to this section. Further, the board shall explicitly consider
15	input provided by an applicable metropolitan planning organization when
16	developing the weighting of factors pursuant to paragraph (b) of this
17	subsection for a metropolitan planning area with a population over two
18	hundred thousand (200,000) individuals.
19	(3) The prioritization process developed under subsection (2) of this section shall not
20	apply to the following:
21	(a) Projects not included in the recommended biennial highway construction
22	plan and the recommended six (6) year road plan that are paid for with
23	bridge and pavement maintenance funds;
24	(b) Projects funded by the congestion mitigation air quality funds apportioned
25	to the state pursuant to 23 U.S.C. sec. 104(b)(4) and state matching funds;
26	(c) Projects funded by metropolitan planning program funds apportioned to the
27	state pursuant to 23 U.S.C. sec. 104(b)(6) and state matching funds;

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1	(d) Projects funded by the highway safety improvement program funds
2	apportioned to the state pursuant to 23 U.S.C. sec. 104(b)(3) and state
3	matching funds;
4	(e) Projects funded by the rural secondary road program under KRS 177.020
5	<u>and</u>
6	(f) Projects funded by federal programs established by the federal governmen
7	after June 30, 2014, with specific rules that restrict the types of projects tha
8	may be funded, excluding restrictions on the location of projects with
9	regard to highway functional classification.
10	(4) The Kentucky Transportation Board shall make public a schedule explaining
11	various phases of the project identification, evaluation and selection process
12	including dates identifying the conclusion of each phase.
13	→SECTION 5. A NEW SECTION OF KRS CHAPTER 174 IS CREATED TO
14	READ AS FOLLOWS:
15	(1) The Kentucky Transportation Board shall develop the recommended biennia
16	highway construction plan and the recommended six (6) year road plan for
17	submission to the General Assembly in a transparent manner that provides to the
18	public, elected officials, and other stakeholders the opportunity to engage and
19	comment in a meaningful manner prior to the adoption of the plan.
20	(2) No later than thirty (30) days prior to a vote to include a project, scored under the
21	prioritization process outlined in Section 4 of this Act, in the recommended
22	biennial highway construction plan or the recommended six (6) year road plan
23	the board shall make public, in an accessible format:
24	(a) A recommended list of projects for inclusion based on the results of the
25	evaluation;
26	(b) The results of the initial screening of candidate projects and strategies
27	which determined the projects that were evaluated by the board, including

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1		the analysis behind the results;
2		(c) The results of the evaluation of all candidate projects and strategies,
3		including the project scores, weighting of factors, and the criteria used to
4		determine the value of each factor; and
5		(d) A document outlining the analysis and scoring metrics used in determining
6		project scores.
7	<u>(3)</u>	No later than thirty (30) days prior to the vote to include a pavement or bridge
8		improvement project in the recommended biennial highway construction plan or
9		the recommended six (6) year road plan, the Transportation Cabinet shall make
10		public, in an accessible format, a list of projects eligible for these funds that the
11		cabinet recommends for inclusion. These projects shall be drawn from the listing
12		of prioritized pavement and bridge needs published by the cabinet pursuant to
13		Section 8 of this Act.
14	<u>(4)</u>	The board may modify the recommended list of projects in subsections (2) or (3)
15		of this section through formal action.
16		→ Section 6. KRS 176.430 is amended to read as follows:
17	(1)	The Kentucky Transportation Board, with the assistance of the Transportation
18		Cabinet, shall undertake a continuing study of the needs of the highways under its
19		jurisdiction for the purpose of bringing existing facilities to acceptable standards or
20		for the replacement of existing facilities when required.
21	(2)	The <u>Kentucky</u> Transportation <u>Board</u> [Cabinet] shall develop a recommended six (6)
22		year road plan that identifies the individual transportation projects or portions
23		thereof that are scheduled to be constructed in each county. The recommended six
24		(6) year road plan shall include a recommended biennial highway construction plan.
25		The recommended six (6) year road plan and recommended biennial highway
26		construction plan shall be submitted to the General Assembly as required by KRS
27		48.110(6)(f). The six (6) year road plan shall include but shall not be limited to the

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- 1 following information for each project:
- 2 (a) The county name;
- 3 The Kentucky Transportation Cabinet project identification number; (b)
- 4 (c) The route where the project is located;
- The length of the project; 5 (d)
- 6 A description of the project and the scope of improvement; (e)
- 7 The type of local, state, or federal funds to be used on the project; (f)
- The stage of development for the design, right-of-way, utility, and 8 (g)
- 9 construction phase;
- 10 The fiscal year in which each phase of the project should commence; (h)
- 11 (i) The estimated cost for each phase of the project; and
- 12 (i) The estimated cost to complete the project.
- 13 The Transportation Cabinet shall identify projects in the six (6) year road plan that 14 may, in accordance with this section, be advanced from later years, to maximize the
- 15 use of all funds available to the cabinet, and to plan for the historical precedent of 16 projects being delayed due to unforeseen circumstances. As required by KRS
- 17 48.110, the Governor shall submit to the General Assembly, as part of the
- recommended[proposed] biennial highway construction plan, a list of projects from 18
- 19 the last four (4) years of the six (6) year road plan, not to exceed ten percent (10%)
- 20 of the recommended biennial highway construction appropriation, which can be
- 21 advanced if additional money is received and all projects included in the enacted
- 22 biennial highway construction plan have been advanced or completed to the extent
- 23 possible.
- 24 In developing the design, right-of-way, utility, and construction phase of each
- 25 project, the following factors shall be considered but are not exclusive:
- 26 (a) Alignment of existing roads;
- 27 The width or elevation of existing roadways and shoulder surfaces; (b)

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1		(c)	The width of rights-of-way;
2		(d)	The cost of each phase of the project plus a separate identification of the
3			cabinet's administrative costs for each phase;
4		(e)	The type and volume of traffic;
5		(f)	The condition of structures and drainage;
6		(g)	The accident rate;
7		(h)	The geographic distribution of roadways to be constructed or reconstructed;
8			and
9		(i)	The social, economic, and environmental impact of the proposed project.
10	(5)	The	Transportation Cabinet shall, on a monthly basis, transmit electronically to the
11		Gen	eral Assembly through the Legislative Research Commission a report on all
12		activ	vity relating to all projects with open activity conducted by the Transportation
13		Cab	inet during the biennium. The data for each project shall contain all cabinet
14		activ	vity on projects funded through the road fund, including resurfacing and rural
15		and	secondary projects, and shall also include but not be limited to the following:
16		(a)	District number and project item number, which shall remain in effect
17			throughout the entire life of the project, subject to the following conditions:
18			1. A project split into more than one (1) project during its life shall
19			maintain the same item number with a suffix;
20			2. Two (2) or more projects merged shall be identified by the new merged
21			project maintaining the project item number of one (1) of the projects
22			being merged. The total cost of the merged project shall be set forth; and
23			3. A project that has been merged with another project and all funds
24			authorized for the initial project that is subsequently shifted to the new
25			merged project shall remain in the six (6) year road plan and shall be
26			identified with a cross reference to the superseded project and

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superseded project item number;

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1	(b)	The county name and county number;
2	(c)	The route prefix, route number, and route suffix;
3	(d)	Termini description including beginning milepoint and ending milepoint;
4	(e)	Type of work;
5	(f)	Length of the project in miles;
6	(g)	Project authorization system number, date the project was authorized, the TD-
7		10 number authorizing the project, and the amount authorized;
8	(h)	Year the project was enacted in a six (6) year road plan, and the notation "A"
9		if the project is active and the notation "I" if the project is inactive;
10	(i)	The phase code "P" for the planning phase, "D" for the design phase, "R" for
11		the right-of-way phase, "U" for the utility phase, and "C" for the construction
12		phase;
13	(j)	The original estimate, fund code, and fiscal year each phase is expected to
14		begin as enacted in the six (6) year road plan;
15	(k)	The current estimate, fund code, and fiscal year each phase is expected to
16		begin;
17	(1)	The status of funding for each phase;
18	(m)	The date current information has been changed for each phase;
19	(n)	The letting date for each phase;
20	(o)	Total number of right-of-way parcels, deeds signed, suits filed, and right-of-
21		way entries completed;
22	(p)	The date right-of-way plans are to be submitted to the central office in
23		Frankfort and the status of right-of-way plans;
24	(q)	Total utility relocations to be completed and the actual number completed;
25	(r)	The award date, the construction project code number, and the award amount
26		for the construction phase;

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(s)

The total number of contract change orders issued for each phase, the date of

1		the most recent change order, and the net change order amount for each phase;
2		(t) The name of the contractor, the contractor's vendor number in the Statewide
3		accounting system, current contract amount, and the current amount earned by
4		the contractor;
5		(u) The estimated date for completion of the project, current percentage of work
6		completed based upon time, and the actual contract completion date;
7		(v) The department's engineer's estimate for the project; and
8		(w) Total expenditures by phase.
9	(6)	The department shall transmit electronically to the General Assembly, through
10		the Legislative Research Commission, notification of a project in the enacted
11		biennial highway construction plan of which the department will not undertake a
12		phase in the year scheduled in the plan. Information transmitted under this
13		subsection shall include all the information enumerated in subsection (5) of this
14		section, along with a statement from the department as to the reason the project
15		will be delayed and an estimated timeline for beginning the project, or the reason
16		the project will not be undertaken. Notification under this section shall occur:
17		(a) For projects that will not be undertaken, within three (3) days of the
18		determination not to undertake the project; and
19		(b) For projects that will be delayed, no later than June 1 of each year.
20	<u>(7)</u>	The department shall ₂ [transmit] on a monthly basis, <u>transmit</u>
21		<u>electronically</u> [electronic data] to the General Assembly, through the Legislative
22		Research Commission, data on the activity on all state resurfacing projects and all
23		rural secondary projects that shall include as much applicable information as
24		possible as identified in subsection (5) of this section.
25	<u>(8)</u> [(7)] In implementing the enacted biennial highway construction plan, the
26		Transportation Cabinet may expend funds necessary to complete the projects
27		authorized, amended only by variations necessitated by bid or unforeseen

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1		circ	umstances.
2	<u>(9)</u> [((8)]	The department shall pursue digitizing all Kentucky roads on a geographic
3		info	rmation system as funds are made available by the General Assembly. The
4		digi	tized maps shall merge map layers and text layers to produce maps that display
5		geog	graphic information and textual information detailing the six (6) year road plan
6		as e	nacted by the General Assembly.
7		→ S	ection 7. KRS 48.110 is amended to read as follows:
8	Eacl	n brai	nch budget recommendation shall contain a complete financial plan for the
9	bran	ch of	government for each of the next two (2) fiscal years. Each branch budget
10	reco	mmei	ndation shall include:
11	(1)	A bi	adget message signed by:
12		(a)	The Governor for the executive branch;
13		(b)	The Chief Justice for the judicial branch; and
14		(c)	The co-chairmen of the Legislative Research Commission for the legislative
15			branch;
16	(2)	(a)	Statements of income and receipts for the two (2) fiscal years last concluded,
17			and the estimated income and receipts, for each budget unit of the branch of
18			government for the current fiscal year and each of the next two (2) fiscal
19			years.
20		(b)	The statements of income and estimated income shall be itemized by budget
21			unit and fund, and shall show separately receipts from:
22			1. Current income;
23			2. Refunds and reimbursements of expenditures;
24			3. The sale of assets; and
25			4. Receipts on account of the income of prior years.
26		(c)	Existing sources of income and receipts shall be analyzed as to their equity,

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productivity and need for revision, and any proposed new sources of income

or	receipts	shall	be ex	plained:
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A statement of the surplus in any account and in any special fund of the branch of 3 government. If a surplus exists in any account of the branch of government the statement shall show the excess of all current assets over all current liabilities as of the beginning of each of the two (2) fiscal years last concluded, and all changes in 6 these accounts during each of such two (2) fiscal years;

- A statement as of the close of the last completed fiscal year and as of the close of (4) the current fiscal year showing, for each budget unit the total funded debt, the value of sinking fund assets, the net funded debt, the floating liabilities as of the end of the current fiscal year, and the total debt as of the close of the last completed fiscal year and as of the close of the current fiscal year;
- Summary and detailed comparative statements of expenditures itemized by budget (5) unit for each of the two (2) fiscal years last concluded and requests for appropriations by funds or accounts, the budget of the current year, and the recommendations for appropriations for each of the next two (2) fiscal years. Following the lists of actual and proposed expenditures of each budget unit there shall be a detailed explanation of the actual and proposed expenditures, to include activities, beneficiaries and expected results of the programs or services of the budget units;
- 20 A draft of the proposed branch budget bill containing:
 - (a) Recommendations of the branch of government for appropriations for the next two (2) fiscal years, and drafts of such revenue and other acts as may be recommended for implementing the proposed financial plan;
 - Recommended appropriations for extraordinary expenses and capital outlays, which shall be itemized in the proposed branch budget bill for the branch by budget unit. The title of each budget unit shall be worded to limit each appropriation to the specific use or purpose intended;

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(c)	A plan for the reduction of the branch budget if there is a revenue shortfall of
	five percent (5%) or less in the general fund or road fund. In recommending
	budget reductions, the Governor, the Chief Justice, and the Legislative
	Research Commission shall not recommend universal percentage reductions,
	but shall weigh the needs of all budget units and shall strive to protect the
	highest possible level of service in their respective branches. Services which
	are not essential to constitutional functions shall be subject to reduction.
	Transfer of funds may be authorized by the budget reduction plan;

- (d) 1. A plan for the expenditure of a general fund or road fund surplus of up to two and one-half percent (2.5%).
 - 2. The plan shall include provisions for the expenditure of a surplus, and may provide for additional moneys for nonrecurring expenditures for which an appropriation was not made in a branch budget bill, or for a program or service authorized by law for which an appropriation was not made, or which was not fully funded.
 - 3. In lieu of recommending the appropriation of funds, the plan may instead recommend the retention of surplus funds in the surplus account of the general fund or road fund for investment until appropriated by the General Assembly;
- (e) 1. A recommended state capital projects program and a recommended program for the purchase of major items of equipment.
 - 2. The recommended capital construction program shall include:
 - A complete list and summary description of each specific capital construction project recommended for funding during the biennium; and
 - b. For each project:
- i. The agency and purpose for which it will be used;

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1		11. The justification for the project;
2		iii. Its estimated completion date;
3		iv. The total estimated cost of completing the project;
4		v. The estimated cost of the project during the biennium;
5		vi. The recommended sources of funds for the entire project;
6		and
7		vii. The dollar amounts recommended for appropriation and the
8		dollar amounts, listed by source, that are anticipated
9		from every other source of funds for the biennium.
10	3.	All information required by subparagraph 2. of this paragraph shall be
11		included in each branch budget recommendation. Each branch budget
12		bill shall contain only a complete list of the specific capital construction
13		projects recommended for funding during the biennium and, for each
14		project, the information specified in subparagraph 2.b.v., vi., and vii. of
15		this paragraph.
16	4.	A report which details the effect of recommended new debt on the debt
17		position of the Commonwealth shall be submitted at the same time the
18		recommended capital program is submitted. Information shall be
19		presented separately, and in total, for the general fund, road fund, and
20		any affected restricted fund account.
21	5.	Information in the report shall include but not be limited to the
22		following:
23		a. Debt service on existing appropriation-supported debt, as a
24		percentage of anticipated total revenues;
25		b. Debt service on existing appropriation-supported debt, as a
26		percentage of anticipated available revenues;
27		c. The sum of debt service on existing appropriation-supported debt

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1			and debt service on recommended new appropriation-supported
2			debt, as a percentage of anticipated total revenues;
3		d.	The sum of debt service on existing appropriation-supported debt
4			and debt service on recommended new appropriation-supported
5			debt, as a percentage of anticipated available revenues;
6		e.	The sum of debt service on existing appropriation-supported debt
7			and debt service on recommended new appropriation-supported
8			debt, as a percentage of estimated state total personal income; and
9		f.	The sum of existing appropriation-supported debt and
10			recommended new appropriation-supported debt, as a percentage
11			of estimated state total personal income.
12	6.	The	recommended program for the purchase of major items of
13		equip	oment submitted by the head of each branch of government shall
14		inclu	de:
15		a.	A complete list and summary description of each specific major
16			item of equipment recommended for purchase during the
17			biennium; and
18		b.	For each major item of equipment:
19			i. The agency and purpose for which it will be used;
20			ii. The justification for the purchase;
21			iii. The estimated cost of the item, including ancillary expenses
22			and any expenses necessary to make the equipment
23			functional and operational;
24			iv. The recommended sources of funds; and
25			v. The dollar amounts recommended for appropriation and
26			anticipated from every other source of funds for the
27			purchase.

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1		7.	All information required by subparagraph 5. of this paragraph shall be
2			included in the executive branch budget recommendation. The branch
3			budget bill for the executive branch shall contain only a complete list of
4			each specific item of major equipment recommended for purchase
5			during the biennium and, for each item, the information specified in
6			subparagraph 6.b.iii., iv., and v. of this paragraph;
7 ((f)	The	branch budget recommendation for the Transportation Cabinet shall
8		inclu	de the following information:
9		1.	A separate branch budget bill;
10		2.	A recommended biennial highway construction plan, which shall be
11			approved by the Kentucky Transportation Board established under
12			Section 1 of this Act, presented as a separate bill, and [which shall
13			}include a list of individual transportation projects included in the last
14			four (4) years of the six (6) year road plan, not to exceed ten percent
15			(10%) of the recommended biennial highway construction appropriation,
16			which can be advanced if:
17			a. Additional funds are received; and
18			b. All projects included in the biennial highway construction plan
19			have been advanced or completed to the extent possible; and
20		3.	The six (6) year road plan, which shall be approved by the Kentucky
21			<u>Transportation Board established under Section 1 of this Act</u> . The
22			Governor shall have ten (10) working days after submission of the
23			branch budget recommendation and the recommended biennial highway
24			construction plan to submit the six (6) year road plan. The six (6) year
25			road plan shall be submitted in a form and format cooperatively
26			developed by the Transportation Cabinet, the Kentucky Transportation

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Board, and the General Assembly and approved by the Legislative

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1				Research Commission; and
2		(g)	1.	In the executive branch budget recommendation, as a separate section,
3				an amount sufficient to meet unexpected contingencies or emergencies,
4				including but not limited to natural or man-made disasters, civil
5				disorders, court orders requiring or resulting in the expenditure of state
6				funds, or other related causes.
7			2.	The amount shall be based on the nature, type, and frequency of named
8				categories of events which may, from past experience, be reasonably
9				anticipated.
10			3.	This portion of the budget recommendation shall detail similar incidents
11				and the nature and amount of the expenditures for each during the ten
12				(10) years immediately preceding.
13		The	total a	amount of appropriations recommended from any fund shall not exceed
14		the	cash r	resources estimated to be available and to become available to meet
15		expe	enditur	es under the appropriations;
16	(7)	A co	ertifica	te of the branch of government as to the accuracy of the statements of
17		fina	ncial co	ondition, of income and receipts, and of expenditures; and
18	(8)	Such	n other	information as is deemed desirable, or is required by law or regulation.
19		→ S	ection	8. KRS 176.050 is amended to read as follows:
20	(1)	The	depart	ment shall:
21		(a)	Inves	stigate all problems relating to the construction and maintenance of roads
22			in the	e state;
23		(b)	Exan	nine all projects and ascertain the feasibility of all routes;
24		(c)	Obtai	in information as to the proper type of road for any project;
25		(d)	Exan	nine all types of road materials which may be used in the construction or
26			main	tenance of any road to be constructed by the department or under its
27			direc	tion or supervision;

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(e)	Require the design plans for all road projects constructing a new route to
	identify, if at all feasible, one (1) or more publicly owned sites at least four (4)
	acres in size, along the proposed new route that will be used as waste sites
	during the construction phase of the project but that have the potential for a
	city, county, or other governmental entity to turn the site into an industrial
	park upon completion of the road project, regardless of whether the site
	currently has the infrastructure necessary to support an industrial park;
(f)	Consult with all legislative bodies affected by a new road construction project
	during the design phase for the purpose of soliciting local government
	officials' preferences for the location of waste sites that could be turned into
	an industrial park;
(g)	From time to time, examine and have examined and audited all of its books,
	napers and records:

- (h) Cause to be made all necessary surveys in the establishment and construction of the system of public highways; all necessary maps, prints, plans and specifications of all work to be done on the roads; estimates of costs; advertisement for bids; contracts for construction or maintenance; and all necessary forms in connection therewith; [and]
- (i) On or before September 1, 2020, and annually thereafter, publish a prioritized list of bridge and pavement improvement needs, based on safety and state of disrepair. This list shall be published on the Transportation Cabinet's Web site and transmitted electronically to the General Assembly through the Legislative Research Commission; and
- Promulgate administrative regulations under KRS Chapter 13A for the care (i)and maintenance of roads after they have been constructed.
- The department may publish bulletins containing useful information concerning the 26 (2) 27 construction and maintenance of roads.

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1	(3)	An i	nvoice or bill to be paid out of the road or bridge funds shall not be approved
2		by t	the department for payment until it has been carefully examined by the
3		depa	artment to ascertain if the bill or invoice is in every respect a proper and
4		legit	imate charge against the road or bridge funds. The commissioner may call
5		befo	re him any person who may have information respecting any bill or invoice.
6		→ Se	ection 9. KRS 174.020 is amended to read as follows:
7	(1)	The	Transportation Cabinet shall consist of the following major organizational
8		units	s:
9		(a)	The Office of the Secretary, which shall include, but not be limited to:
10			1. The secretary to be appointed by the Governor under KRS 12.255 and
11			Section 3 of this Act; and
12			2. The deputy secretary appointed by the secretary.
13			The Kentucky Transportation Board established in Section 1 of this Act
14			shall be attached to the Office of the Secretary for administrative
15			purposes[under KRS 12.040];
16		(b)	The Department of Highways, headed by a commissioner, appointed by the
17			secretary[Governor under KRS 12.040];
18		(c)	The Department of Vehicle Regulation, headed by a commissioner, appointed
19			by the <u>secretary</u> [Governor under KRS 12.040]. The Motor Vehicle
20			Commission established in KRS 190.058 shall be attached to the Department
21			of Vehicle Regulation for administrative purposes;
22		(d)	The Department of Rural and Municipal Aid, headed by a commissioner
23			appointed by the <u>secretary</u> [Governor under KRS 12.040];
24		(e)	The Department of Aviation, headed by a commissioner appointed by the
25			<u>secretary</u> [Governor under KRS 12.040]. The Kentucky Airport Zoning
26			Commission established by KRS 183.861 shall be attached to the Department
27			of Aviation for administrative purposes;

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1	(f)	The Office of Support Services, headed by an executive director appointed \underline{by}
2		the secretary[under KRS 12.040];
3	(g)	The Office of Transportation Delivery, headed by an executive director
4		appointed by the secretary [under KRS 12.040];
5	(h)	The Office of Audits, headed by an executive director appointed by the
6		secretary[under KRS 12.040];
7	(i)	The Office of Human Resource Management, headed by an executive director
8		appointed by the secretary [under KRS 12.040];
9	(j)	The Office of Information Technology, headed by an executive director
10		appointed by the secretary [under KRS 12.040];
11	(k)	The Office of Legal Services, headed by an executive director appointed \underline{by}
12		the secretary [under KRS 12.040];
13	(1)	The following offices, which shall be attached to the Office of the Secretary:
14		1. The Office of Public Affairs, headed by an executive director appointed
15		by the secretary [under KRS 12.040];
16		2. The Office of Budget and Fiscal Management, headed by an executive
17		director appointed by the secretary [under KRS 12.040];
18		3. The Office for Civil Rights and Small Business Development, headed by
19		an executive director appointed by the secretary [under KRS 12.040];
20		and
21		4. The Office of Inspector General, headed by an executive director
22		appointed by the secretary [under KRS 12.040];
23	(m)	The following offices, which shall be attached to the Department of
24		Highways:
25		1. The Office of Project Development, headed by an executive director
26		appointed by the secretary [under KRS 12.040], who shall be a
27		registered professional engineer under KRS Chapter 322, and who shall

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1			be known as the deputy state highway engineer for project development;
2		2.	The Office of Project Delivery and Preservation, headed by an executive
3			director appointed by the secretary [under KRS 12.040], who shall be a
4			registered professional engineer under KRS Chapter 322, and who shall
5			be known as the deputy state highway engineer for project delivery and
6			preservation;
7		3.	The Office of Highway Safety, headed by an executive director
8			appointed by the secretary [under KRS 12.040]; and
9		4.	Highway District Offices One through Twelve, each district office to be
10			headed by an executive director, also known as the chief district
11			engineer, appointed by the secretary [under KRS 12.040], who shall be a
12			registered professional engineer under KRS Chapter 322; and
13		(n) The	following offices, which shall be attached to the Department of Rural and
14		Mur	nicipal Aid:
15		1.	Office of Local Programs, headed by an executive director appointed \underline{by}
16			the secretary[under KRS 12.040]; and
17		2.	Office of Rural and Secondary Roads, headed by an executive director
18			appointed by the secretary [under KRS 12.040].
19	(2)	<u>Notwithst</u>	tanding the provisions of KRS 12.040, the following positions shall be
20		appointed	by the secretary:
21		(a) The	deputy secretary;
22		(b) All a	department heads and other appointed positions listed in paragraphs (b)
23		<u>to (1</u>	n) of subsection (1) of this section; and
24		(c) All	other unclassified employees of the cabinet.
25	<u>(3)</u>	The posit	ion of director in the Division of Environmental Analysis is a policy-
26		making po	osition under KRS 18A.175.
27		→ Section	10. KRS 176.020 is amended to read as follows:

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1 With prior approval of the Governor and the secretary in writing, the (1) 2 commissioner of highways shall appoint as state highway engineer, a civil engineer 3 who has had at least six (6) years executive engineering experience in the design, 4 supervision, and construction of highways. He or she shall be the technical advisor to the commissioner of highways, and under the direction of the commissioner, he 5 6 or she shall supervise all construction and maintenance work of the department and 7 perform such other duties as are assigned to him by the commissioner.

- With prior approval of the secretary and pursuant to KRS Chapter 12, the (2) department shall be divided into such divisions as the commissioner of highways 10 may deem necessary to perform the duties and functions of the department. Each division shall perform the duties assigned to it by the commissioner of highways 12 and shall be headed by a director who shall act under the direction and supervision 13 of the commissioner of highways.
- 14 → Section 11. KRS 11A.010 is amended to read as follows:
- 15 As used in this chapter, unless the context otherwise requires:

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- 16 (1) "Business" means any corporation, limited liability company, partnership, limited 17 sole proprietorship, firm, enterprise, partnership, franchise, association, organization, self-employed individual, holding company, joint stock company, 18 19 receivership, trust, or any legal entity through which business is conducted, whether 20 or not for profit;
- "Commission" means the Executive Branch Ethics Commission; 21 (2)
- 22 "Compensation" means any money, thing of value, or economic benefit conferred (3) 23 on, or received by, any person in return for services rendered, or to be rendered, by 24 himself or another;
- 25 "Family" means spouse and children, as well as a person who is related to a public (4) 26 servant as any of the following, whether by blood or adoption: parent, brother, 27 sister, grandparent, grandchild, father-in-law, mother-in-law, brother-in-law, sister-

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1		in-law, son-in-law, daughter-in-law, stepfather, stepmother, stepson, stepdaughter,
2		stepbrother, stepsister, half brother, half sister;
3	(5)	"Gift" means a payment, loan, subscription, advance, deposit of money, services, or
4		anything of value, unless consideration of equal or greater value is received; "gift"
5		does not include gifts from family members, campaign contributions, the waiver of
6		a registration fee for a presenter at a conference or training described in KRS
7		45A.097(5), or door prizes available to the public;
8	(6)	"Income" means any money or thing of value received or to be received as a claim
9		on future services, whether in the form of a fee, salary, expense allowance,
10		forbearance, forgiveness, interest, dividend, royalty, rent, capital gain, or any other
11		form of compensation or any combination thereof;
12	(7)	"Officer" means:
13		(a) All major management personnel in the executive branch of state government,
14		including the secretary of the cabinet, the Governor's chief executive officers,
15		cabinet secretaries, deputy cabinet secretaries, general counsels,
16		commissioners, deputy commissioners, executive directors, executive
17		assistants, policy advisors, special assistants, administrative coordinators,
18		executive advisors, staff assistants, and division directors;
19		(b) Members and full-time chief administrative officers of:
20		1. The Parole Board;
21		2. Kentucky Claims Commission;
22		3. Kentucky Retirement Systems board of trustees;
23		4. Kentucky Teachers' Retirement System board of trustees;
24		5. The Kentucky Public Employees Deferred Compensation Authority
25		board of trustees;

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Public Service Commission;

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Worker's Compensation Board and its administrative law judges;

1			8. The Kentucky Occupational Safety and Health Review Commission;		
2			9. The Kentucky Board of Education; [and]		
3			10. The Council on Postsecondary Education; <u>and</u>		
4			11. The Kentucky Transportation Board;		
5		(c)	Salaried members of executive branch boards and commissions; and		
6		(d)	Any person who, through a personal service contract or any other contractual		
7			employment arrangement with an agency, performs on a full-time,		
8			nonseasonal basis a function of any major management position listed in this		
9			subsection;		
10	(8)	"Off	"Official duty" means any responsibility imposed on a public servant by virtue of		
11		his c	his or her position in the state service;		
12	(9)	"Puł	"Public servant" means:		
13		(a)	The Governor;		
14		(b)	The Lieutenant Governor;		
15		(c)	The Secretary of State;		
16		(d)	The Attorney General;		
17		(e)	The Treasurer;		
18		(f)	The Commissioner of Agriculture;		
19		(g)	The Auditor of Public Accounts;		
20		(h)	All employees in the executive branch including officers as defined in		
21			subsection (7) of this section and merit employees; and		
22		(i)	Any person who, through any contractual arrangement with an agency, is		
23			employed to perform a function of a position within an executive branch		
24			agency on a full-time, nonseasonal basis;		
25	(10)	"Age	ency" means every state office, cabinet, department, board, commission, public		
26		corp	oration, or authority in the executive branch of state government. A public		
27		servant is employed by the agency by which his or her appointing authority is			

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1		employed, unless his or her agency is attached to the appointing authority's agency
2		for administrative purposes only, or unless the agency's characteristics are of a
3		separate independent nature distinct from the appointing authority and it is
4		considered an agency on its own, such as an independent department;
5	(11)	"Lobbyist" means any person employed as a legislative agent as defined in KRS
6		6.611(23) or any person employed as an executive agency lobbyist as defined in
7		KRS 11A.201(8);
8	(12)	"Lobbyist's principal" means the entity in whose behalf the lobbyist promotes,
9		opposes, or acts;
10	(13)	"Candidate" means those persons who have officially filed candidacy papers or who
11		have been nominated by their political party pursuant to KRS 118.105, 118.115,
12		118.325, or 118.760 for any of the offices enumerated in subsections (9)(a) to (g) of
13		this section;
14	(14)	"Does business with" or "doing business with" means contracting, entering into an
15		agreement, leasing, or otherwise exchanging services or goods with a state agency
16		in return for payment by the state, including accepting a grant, but not including
17		accepting a state entitlement fund disbursement;
18	(15)	"Public agency" means any governmental entity;
19	(16)	"Appointing authority" means the agency head or any person whom he or she has
20		authorized by law to act on behalf of the agency with respect to employee

- 21 appointments;
- 22 (17) "Represent" means to attend an agency proceeding, write a letter, or communicate
- 23 with an employee of an agency on behalf of someone else;
- (18) "Directly involved" means to work on personally or to supervise someone who 24
- 25 works on personally;
- 26 (19) "Sporting event" means any professional or amateur sport, athletic game, contest,
- 27 event, or race involving machines, persons, or animals, for which admission tickets

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1		are o	offered for sale and that is viewed by the public;
2	(20)	"Per	son" means an individual, proprietorship, firm, partnership, limited partnership,
3		joint	venture, joint stock company, syndicate, business or statutory trust, donative
4		trust	, estate, company, corporation, limited liability company, association, club,
5		com	mittee, organization, or group of persons acting in concert; and
6	(21)	"Sala	aried" means receiving a fixed compensation or benefit reserved for full-time
7		emp	loyees, which is paid on a regular basis without regard to the actual number of
8		hour	s worked.
9		→ Se	ection 12. KRS 63.080 is amended to read as follows:
10	(1)	Exce	ept as provided in <u>subsections</u> [subsection] (2) <u>and (5)</u> of this section, <u>Section 2</u>
11		of th	is Act, and otherwise provided by law, any person appointed by the Governor,
12		eithe	er with or without the advice and consent of the Senate, may be removed from
13		offic	e by the Governor for any cause the Governor deems sufficient, by an order of
14		the C	Governor entered in the executive journal removing the officer.
15	(2)	(a)	Except as provided in subsections (3) and (4) of this section, members of the
16			board of trustees of the University of Kentucky, the board of trustees of the
17			University of Louisville, members of the board of regents respectively of
18			Eastern Kentucky University, Western Kentucky University, Morehead State
19			University, Kentucky State University, Northern Kentucky University, Murray
20			State University, and the Kentucky Community and Technical College System
21			shall not be removed except for cause.
22		(b)	Members of the Kentucky Board of Education and the Council on
23			Postsecondary Education shall not be removed except for cause.
24		(c)	A member of a board of trustees or board of regents specified in paragraph (a)
25			of this subsection may be removed for cause as follows:

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The Governor or the board of trustees or board of regents, as applicable,

shall notify, in writing, the member and the Council on Postsecondary

1			Education that the member should be removed for cause and shall
2			specify the conduct warranting removal;
3		2.	The member shall have seven (7) days to voluntarily resign or to provide
4			evidence to the Council on Postsecondary Education that the member's
5			conduct does not warrant removal;
6		3.	Within thirty (30) days after receipt of notice from the Governor or the
7			board, the Council on Postsecondary Education shall review the written
8			notice, investigate the member and the conduct alleged to support
9			removal, and make a nonbinding recommendation, in writing, to the
10			Governor as to whether the member should be removed, a copy of which
11			shall also be provided to the Legislative Research Commission;
12		4.	The Governor shall then make a determination, in writing, whether the
13			member should be removed and shall notify the member, the applicable
14			board, the Council on Postsecondary Education, and the Legislative
15			Research Commission of the determination; and
16		5.	If the Governor's determination is to remove the member, the Governor
17			shall remove the member by executive order, and shall replace the
18			member with a new appointment according to the applicable statutes for
19			the board of trustees or board of regents.
20		(d) For	the purposes of this subsection, a member may be removed for cause for
21		cond	duct including but not limited to malfeasance, misfeasance, incompetence,
22		or g	ross neglect of duty.
23	(3)	For a boa	rd specified in subsection (2)(a) of this section that is required by law to
24		have prop	portional representation in its membership based on residence, political
25		affiliation	, gender, minority racial composition, or professional qualifications, the
26		Governor	or other appointing authority may remove any member of the board and
27		replace hi	m or her with another individual in order to bring the membership into

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compliance with the statutory proportional representation requirement for the board, provided that the Governor or other appointing authority shall:

- (a) Only exercise the removal authority granted in this subsection if appointment at the end of the next expiring term of a member, or at the end of the next expiring term of members if two (2) or more members' terms expire at the same time, cannot cure the deficiency in the proportional representation requirement;
- (b) Remove the fewest number of members necessary to bring the membership into compliance with the proportional representation requirement for the board;
- (c) Identify the order in which the members were appointed to their current terms on the board and, beginning with the most recently appointed member who may be removed and replaced to bring the membership into compliance with the proportional representation requirement, remove the member or members according to the length of their tenure on the board, without taking into account any prior term of service on the board by the member;
- (d) Provide any member proposed to be removed with the following:
 - 1. Written notice, at least seven (7) days prior to the member's removal from the board, stating the statutory proportional representation requirement that the member does not satisfy; and
 - 2. An opportunity during the seven (7) day notice period for the member to voluntarily resign or to provide evidence to the Governor or other appointing authority that the member does satisfy the proportional representation requirement or that another member on the board who also does not satisfy the requirement has a shorter tenure than the member proposed to be removed;
- (e) Replace any removed member with only those individuals who will bring the

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1			board into compliance with the proportional representation requirement; and
2		(f)	Appoint any new member in the same manner as provided by law for the
3			member being removed and to fill the remainder of the removed member's
4			unexpired term.
5	(4)	For	a board of trustees or board of regents specified in subsection (2)(a) of this
6		secti	ion, the Governor may remove for cause all appointed members of the board
7		and	replace the entire appointed membership as follows:
8		(a)	The Governor shall notify, in writing, the board and the Council on
9			Postsecondary Education that the entire appointed membership of the board
10			should be removed for cause and shall specify the conduct warranting
11			removal;
12		(b)	The board or its members shall have seven (7) days to voluntarily resign or to
13			provide evidence to the Council on Postsecondary Education that the conduct
14			of the board or of individual members does not warrant removal;
15		(c)	Within thirty (30) days after receipt of notice from the Governor, the Council
16			on Postsecondary Education shall review the written notice, investigate the
17			board and the conduct alleged to support removal, and make a nonbinding
18			recommendation, in writing, to the Governor as to whether the appointed
19			board membership should be removed, a copy of which shall also be provided
20			to the Legislative Research Commission;
21		(d)	The Governor shall then make a determination, in writing, whether the entire
22			appointed board membership should be removed and shall notify the
23			members, the Council on Postsecondary Education, and the Legislative
24			Research Commission of the determination; and
25		(e)	If the Governor's determination is to remove the entire appointed membership
26			of the board, the Governor shall remove the members by executive order, and
27			shall replace the members with new appointments according to the applicable

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statutes for the board of trustees or board or regents.

For the purposes of this subsection, the entire appointed membership of a board of trustees or board of regents may be removed for cause if the board is no longer functioning according to its statutory mandate as specified in the enabling statutes applicable to the board, or if the board membership's conduct as a whole constitutes malfeasance, misfeasance, incompetence, or gross neglect of duty, such that the conduct cannot be attributed to any single member or members.

(5) Members of the Kentucky Transportation Board established under Section 1 of this Act shall not be removed except for cause.

→Section 13. Within 10 days of the effective date of this Act, the Governor shall solicit nominations for board membership in accordance with the process outlined in Section 1 of this Act. The Governor shall make initial appointments to the board in an expedited manner so the board may start to conduct its duties under Sections 3, 4, and 5 of the Act.

→ Section 14. At the initial meeting of the board, the board shall begin the process for the selection of the cabinet secretary in accordance with Section 3 of this Act. Notwithstanding the provisions of KRS 11.160(1)(f), the Transportation Cabinet secretary serving on the effective date of this Act, or his or her successor appointed prior to the establishment of the board, shall continue to serve in the position until a secretary is appointed and confirmed under Section 3 of this Act.

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