AN ACT relating to pharmacy benefits in the Medicaid program and declaring an
emergency.

Be it enacted by the General Assembly of the Commonwealth of Kentucky:

 SECTION 1. A NEW SECTION OF KRS 205.510 TO 205.560 IS CREATED
TO READ AS FOLLOWS:

As used in Sections 1 to 6 of this Act, unless context otherwise requires:

(1) "Department" means the Department for Medicaid Services;

(2) "Managed care organization" has the same meaning as in KRS 205.532;

(3) "Pharmacy benefit manager" has the same meaning as in KRS 304.902;

(4) "Spread pricing" means any technique by which a pharmacy benefit manager or
other administrator of pharmacy benefits charges or claims an amount from an
insurer or managed care organization for pharmacy or pharmacist services,
including payment for a prescription drug, that is different than the amount the
pharmacy benefit manager or other administrator pays to the pharmacy or
pharmacist that provided the services; and

(5) "State pharmacy benefit manager" means the pharmacy benefit manager
contracted by the department, pursuant to Section 2 of this Act, to administer
pharmacy benefits for all Medicaid recipients enrolled in a managed care
organization in the Commonwealth.

 SECTION 2. A NEW SECTION OF KRS 205.510 TO 205.560 IS CREATED
TO READ AS FOLLOWS:

(1) By December 31, 2020, the department, in accordance with KRS Chapter 45A,
shall select and contract with a third-party administrator to serve as the state
pharmacy benefit manager for every managed care organization with whom the
department contracts for the delivery of Medicaid services.

(2) The state pharmacy benefit manager shall be responsible for administering all
pharmacy benefits for Medicaid recipients enrolled in a managed care
organization with whom the department contracts for the delivery of Medicaid services.

(3) Each contract entered into or renewed by the department for the delivery of Medicaid services by a managed care organization after the cabinet has selected and contracted with the state pharmacy benefit manager shall require the managed care organization to contract with and utilize the state pharmacy benefit manager for the purpose of administering all pharmacy benefits for Medicaid recipients enrolled with the managed care organization.

(4) As part of the procurement process to select the state pharmacy benefit manager, the department shall:

(a) Establish eligibility criteria that an entity shall meet in order to be eligible to become the state pharmacy benefit manager;

(b) Accept proposals from eligible entities seeking to become the state pharmacy benefit manager;

(c) Establish a master contract to be used by the department when contracting with the state pharmacy benefit manager, which shall:

1. Establish the state pharmacy benefit manager’s fiduciary duty owed to the department;

2. Comply with the provisions of subsection (4) of Section 3 of this Act;

3. Require:

   a. The use of pass-through pricing; and

   b. The state pharmacy benefit manager to use the preferred drug list, reimbursement methodologies, and dispensing fees established by the department pursuant to subsection (1) of Section 3 of this Act; and

4. Prohibit:

   a. The use of spread pricing; and
b. The state pharmacy benefit manager from:

i. Reducing payment for pharmacy or pharmacist services, directly or indirectly, under a reconciliation process to an effective rate of reimbursement. This prohibition shall include without limitation creating, imposing, or establishing direct or indirect remuneration fees, generic effective rates, dispensing effective rates, brand effective rates, any other effective rates, in-network fees, performance fees, pre-adjudication fees, post-adjudication fees, or any other mechanism that reduces, or aggregately reduces, payment for pharmacy or pharmacist services;

ii. Creating, modifying, implementing, or indirectly establishing any fee on a pharmacy, pharmacist, or a Medicaid recipient without first seeking and obtaining written approval from the department to do so;

iii. Requiring a Medicaid recipient to obtain a specialty drug from a specialty pharmacy owned by or otherwise associated with the state pharmacy benefit manager;

iv. Requiring or incentivizing a Medicaid recipient to use a pharmacy owned by or otherwise associated with the state pharmacy benefit manager; and

v. Requiring a Medicaid recipient to use a mail-order pharmaceutical distributor or mail-order pharmacy; and

(d) Select and contract with a single third-party administrator to serve as the state pharmacy benefit manager to administer all pharmacy benefits for Medicaid recipients enrolled in a managed care organization with whom the department contracts for the delivery of Medicaid services.
(5) As part of the procurement process to select the state pharmacy benefit manager, an entity seeking to become the state pharmacy benefit manager shall disclose the following information:

(a) Any activity, policy, practice, contract including any national pharmacy contract, or agreement of the entity that may directly or indirectly present a conflict of interest in the entity’s relationship with the department or a managed care organization with whom the department contracts for the delivery of Medicaid services;

(b) Any direct or indirect fees, charges, or any kind of assessments imposed by the pharmacy benefit manager on pharmacies licensed in Kentucky:
   1. With which the pharmacy benefit manager shares common ownership, management, or control;
   2. Which are owned, managed, or controlled by any of the pharmacy benefit manager's management companies, parent companies, subsidiary companies, jointly held companies, or companies otherwise affiliated by a common owner, manager, or holding company;
   3. Which share any common members on the board of directors; or
   4. Which share managers in common;

(c) Any direct or indirect fees, charges, or any kind of assessments imposed by the pharmacy benefit manager on pharmacies licensed in Kentucky which operate:
   1. More than ten (10) locations in the Commonwealth;
   2. Ten (10) or fewer locations in the Commonwealth; and

(d) All common ownership, management, common members of a board of directors, shared managers, or control of a pharmacy benefit manager, or any of the pharmacy benefit manager’s management companies, parent companies, subsidiary companies, jointly held companies, or companies
otherwise affiliated by a common owner, manager, or holding company
with:

1. A managed care organization and its affiliated companies;

2. An entity that contracts on behalf of a pharmacy or any pharmacy
services administration organization and its affiliated companies;

3. A drug wholesaler or distributor and its affiliated companies;

4. A third-party payor and its affiliated companies; and

5. A pharmacy and its affiliated companies.

(6) The contract between the department and the state pharmacy benefit manager
shall be submitted to the Government Contract Review Committee of the
Legislative Research Commission for comment and review.

⇒ SECTION 3. A NEW SECTION OF KRS 205.510 TO 205.560 IS CREATED
TO READ AS FOLLOWS:

(1) The department shall:

(a) Establish a single preferred drug list to be used by the state pharmacy
benefit manager for each managed care organization with whom the
department contracts for the delivery of Medicaid services; and

(b) Promulgate administrative regulations that establish:

1. Reimbursement methodologies; and

2. Dispensing fees which may take into account applicable guidance by
the Centers for Medicare and Medicaid Services and which may, to
the extent permitted under federal law, vary by pharmacy type,
including rural and independently owned pharmacies, chain
pharmacies, and pharmacies owned or contracted by a health care
facility that is registered as a covered entity pursuant to 42 U.S.C. sec.
256b.

Reimbursement methodologies established by administrative regulations
shall not discriminate against pharmacies owned or contracted by a health
care facility that is registered as a covered entity pursuant to 42 U.S.C. sec.
256b, to the extent allowable by the Centers for Medicare and Medicaid
Services.

(2) The reimbursement methodologies and dispensing fees established by the
department pursuant to subsection (1) of this section shall be used by the state
pharmacy benefit manager for each managed care organization with whom the
department contracts for the delivery of Medicaid services.

(3) The state pharmacy benefit manager shall administer, adjudicate, and reimburse
pharmacy benefit claims submitted by pharmacies to the state pharmacy benefit
manager in accordance with:

(a) The terms of any contract between a health care facility that is registered as
a covered entity pursuant to 42 U.S.C. sec. 256b and a Medicaid managed
care organization;

(b) The terms and conditions of the contract between the state pharmacy
benefit manager and the Commonwealth; and

(c) The reimbursement methodologies and dispensing fees established by the
department, pursuant to subsection (1) of this section.

(4) The following shall apply to the state pharmacy benefit manager, the contract
between the state pharmacy benefit manager and the department, and, where
applicable, any contract between the state pharmacy benefit manager and a
pharmacy:

(a) The department shall be responsible for reviewing and shall approve or
deny:

1. Any contract, any change in the terms of a contract, or suspension or
termination of a contract between the state pharmacy benefit manager
and a pharmacy licensed under KRS Chapter 315; and
2. Any contract, any change in the terms of a contract, or suspension or termination of a contract between the state pharmacy benefit manager and an entity that contacts on behalf of a pharmacy licensed under KRS Chapter 315;

(b) The state pharmacy benefit manager shall comply with KRS 304.9-053, 304.9-054, and 304.9-055;

(c) After December 1, 2020, the state pharmacy benefit manager shall not enter into, renew, extend, or amend a national contract with any pharmacy that is inconsistent with:

1. The terms and conditions of the contract between the state pharmacy benefit manager and the Commonwealth; or

2. The reimbursement methodologies and dispensing fees established by the department, pursuant to subsection (1) of this section;

(d) 1. When creating or establishing a pharmacy network for a managed care organization with whom the department contracts for the delivery of Medicaid services, the state pharmacy benefit manager shall not discriminate against any pharmacy or pharmacist that is:

   a. Located within the geographic coverage area of the managed care organization; and

   b. Willing to agree to or accept reasonable terms and conditions established by the state pharmacy benefit manager, or other administrator for network participation, including obtaining preferred participation status.

2. Discrimination prohibited by this paragraph shall include denying a pharmacy the opportunity to participate in a pharmacy network at preferred participation status; and

(e) A contract between the state pharmacy benefit manager and a pharmacy
shall not release the state pharmacy benefit manager from the obligation to make any payments owed to the pharmacy for services rendered prior to the termination of the contract between the state pharmacy benefit manager and the pharmacy or removal of the pharmacy from the pharmacy network.

SECTION 4. A NEW SECTION OF KRS 205.510 TO 205.560 IS CREATED TO READ AS FOLLOWS:

All payment arrangements between the department, managed care organizations, and the state pharmacy benefit manager shall comply with state and federal statutes, regulations adopted by the Centers for Medicare and Medicaid Services, and any other agreement between the department and the Centers for Medicare and Medicaid Services. The department may change a payment arrangement in order to comply with state and federal statutes, regulations adopted by the Centers for Medicare and Medicaid services, or any other agreement between the department and the Centers for Medicare and Medicaid services.

SECTION 5. A NEW SECTION OF KRS 205.510 to 205.560 IS CREATED TO READ AS FOLLOWS:

(1) Notwithstanding any provisions of law to the contrary, beginning on the effective date of this Act and continuing until December 31, 2020, a pharmacy benefit manager contracted with a managed care organization to administer Medicaid benefits shall not:

(a) Adjust, modify, change, or amend reimbursement methodologies, dispensing fees, and any other fees paid by the pharmacy benefit manager to pharmacies licensed in the Commonwealth;

(b) Create, modify, implement, or indirectly establish any fee on a pharmacy, pharmacist, or a Medicaid recipient in the Commonwealth; and

(c) Make any adjustments, modifications, or changes to a pharmacy network for the managed care organization with whom the pharmacy benefit

(d) 

(e) 

(f) 

(g) 

(h) 

(i) 

(j) 

(k) 

(l) 

(m) 

(n) 

(o) 

(p) 

(q) 

(r) 

(s) 

(t) 

(u) 

(v) 

(w) 

(x) 

(y) 

(z)
manager has contracted to administer Medicaid benefits.

(2) Notwithstanding any provisions of law to the contrary, beginning on the effective date of this Act and continuing until December 31, 2020, a pharmacy benefit manager contracted with a managed care organization to administer Medicaid benefits shall:

(a) Administer, adjudicate, and, when appropriate, reimburse any pharmacy benefit claim submitted to the managed care organization prior to the termination of the contract between the pharmacy benefit manager and the managed care organization in accordance with the contract between the pharmacy benefit manager and the managed care organization; and

(b) Not be released from its obligation to make any payments owed to a pharmacy licensed in the Commonwealth for pharmacy services rendered prior to the termination of the contract between the pharmacy benefit manager and the managed care organization.

(3) The department shall impose a fine of twenty-five thousand dollars ($25,000) per day per separate violation on a pharmacy benefit manager who violates subsection (1) or (2) of this section.

SECTION 6. A NEW SECTION OF KRS 205.510 to 205.560 IS CREATED TO READ AS FOLLOWS:

By December 1, 2020, and at least annually thereafter, the Technical Advisory Committee on Pharmacy established in Section 7 of this Act shall make recommendations to the department regarding the reimbursement methodologies and dispensing fees used by the state pharmacy benefit manager pursuant to Section 3 of this Act.

Section 7. KRS 205.590 is amended to read as follows:

(1) The following technical advisory committees shall be established for the purpose of acting in an advisory capacity to the council with respect to the administration of the
medical assistance program and in performing the function of peer review:

(a) A Technical Advisory Committee on Physician Services consisting of five (5) physicians appointed by the council of the Kentucky State Medical Association;

(b) A Technical Advisory Committee on Hospital Care consisting of five (5) hospital administrators appointed by the board of trustees of the Kentucky Hospital Association;

(c) A Technical Advisory Committee on Dental Care consisting of five (5) dentists appointed by the Kentucky Dental Association;

(d) A Technical Advisory Committee on Nursing Service consisting of five (5) nurses appointed by the board of directors of the Kentucky State Association of Registered Nurses;

(e) A Technical Advisory Committee on Nursing Home Care consisting of six (6) members of which five (5) members shall be appointed by the Kentucky Association of Health Care Facilities, and one (1) member shall be appointed by the Kentucky Association of Nonprofit Homes and Services for the Aging, Inc.;

(f) A Technical Advisory Committee on Optometric Care consisting of five (5) members appointed by the Kentucky Optometric Association;

(g) A Technical Advisory Committee on Podiatric Care consisting of five (5) podiatrists appointed by the Kentucky Podiatry Association;

(h) A Technical Advisory Committee on Primary Care consisting of five (5) primary care providers, two (2) of whom shall represent licensed health maintenance organizations, appointed by the Governor, until such time as an association of primary care providers is established, whereafter the association shall appoint the members;

(i) A Technical Advisory Committee on Home Health Care consisting of five (5)
members appointed by the board of directors of the Kentucky Home Health Association;

(j) A Technical Advisory Committee on Consumer Rights and Client Needs consisting of five (5) members, with one (1) member to be appointed by each of the following organizations: the Kentucky Combined Committee on Aging, the Kentucky Legal Services Corporation, the Arc of Kentucky, the Department of Public Advocacy, and the National Association of Social Workers-Kentucky Chapter;

(k) A Technical Advisory Committee on Behavioral Health consisting of six (6) members, with one (1) member to be appointed by each of the following organizations: the Kentucky Mental Health Coalition, the Kentucky Association of Regional Programs, the National Alliance on Mental Illness (NAMI) Kentucky, a statewide mental health consumer organization, the People Advocating Recovery (PAR), and the Kentucky Brain Injury Alliance;

(l) A Technical Advisory Committee on Children's Health consisting of ten (10) members, with one (1) member to be appointed by each of the following organizations: the Kentucky Chapter of the American Academy of Pediatrics, the Kentucky PTA, the Kentucky Psychological Association, the Kentucky School Nurses Association, the Kentucky Association for Early Childhood Education, the Family Resource and Youth Services Coalition of Kentucky, the Kentucky Youth Advocates, the Kentucky Association of Hospice and Palliative Care, a parent of a child enrolled in Medicaid or the Kentucky Children's Health Insurance Program appointed by the Kentucky Head Start Association, and a pediatric dentist appointed by the Kentucky Dental Association;

(m) A Technical Advisory Committee on Intellectual and Developmental Disabilities consisting of nine (9) members, one (1) of whom shall be a
consumer who participates in a nonresidential community Medicaid waiver program, one (1) of whom shall be a consumer who participates in a residential community Medicaid waiver program, one (1) of whom shall be a consumer representative of a family member who participates in a community Medicaid waiver program, and one (1) of whom shall be a consumer representative of a family member who resides in an ICF/ID facility that accepts Medicaid payments, all of whom shall be appointed by the Governor; one (1) member shall be appointed by the Arc of Kentucky; one (1) member shall be appointed by the Commonwealth Council on Developmental Disabilities; one (1) member shall be appointed by the Kentucky Association of Homes and Services for the Aging; and two (2) members shall be appointed by the Kentucky Association of Private Providers, one (1) of whom shall be a nonprofit provider and one (1) of whom shall be a for-profit provider;

(n) A Technical Advisory Committee on Therapy Services consisting of six (6) members, two (2) of whom shall be occupational therapists and shall be appointed by the Kentucky Occupational Therapists Association, two (2) of whom shall be physical therapists and shall be appointed by the Kentucky Physical Therapy Association, and two (2) of whom shall be speech therapists and shall be appointed by the Kentucky Speech-Language-Hearing Association; and

(o) A Technical Advisory Committee on Pharmacy consisting of seven (7) members, two (2) of whom shall be Kentucky licensed pharmacists who own fewer than ten (10) pharmacies in the Commonwealth and shall be appointed by the Kentucky Independent Pharmacy Alliance, two (2) of whom shall be Kentucky licensed pharmacists and shall be appointed by the Kentucky Pharmacy Association, and one (1) member to be appointed by each of the following organizations: the Kentucky Hospital Association, the
Kentucky Primary Care Association, and the National Association of Chain Drug Stores [pharmacists appointed by the Kentucky Pharmacists Association].

(2) The members of the technical advisory committees shall serve until their successors are appointed and qualified.

(3) Each appointive member of a committee shall serve without compensation but shall be entitled to reimbursement for actual and necessary expenses in carrying out his duties with reimbursement for expenses being made in accordance with state regulations relating to travel reimbursement.

Section 8. KRS 205.647 is amended to read as follows:

(1) As used in this section, "state pharmacy benefit manager" means a pharmacy benefit manager, [has the same meaning] as defined in KRS 304.9-020, contracted by the department, pursuant to Section 2 of this Act, to administer pharmacy benefits for all Medicaid recipients enrolled in a managed care organization in the Commonwealth.

(2) [A pharmacy benefit manager contracted with a managed care organization that provides Medicaid benefits pursuant to this chapter shall comply with the provisions of this section and KRS 304.9-053, 304.9-054, 304.9-055, and 304.17A-162.

(3) KRS 304.17A-162(10), (11), (12), and (13) shall not apply to a pharmacy benefit manager contracted directly with the cabinet to provide Medicaid benefits.

(4) The state[A] pharmacy benefit manager [contracting with a managed care organization to administer Medicaid benefits] shall, upon receipt of a request from the Department for Medicaid Services, provide the following information to the Department for Medicaid Services in a form and manner prescribed by the Department for Medicaid Services [no later than August 15, 2018, and for each year thereafter that the pharmacy benefit manager is contracted with a managed care organization to provide Medicaid benefits].
organization to administer Medicaid benefits:

(a) The total Medicaid dollars paid to the **state** pharmacy benefit manager by a managed care organization and the total amount of Medicaid dollars paid to the pharmacy benefit manager by a managed care organization which were not subsequently paid to a pharmacy licensed in Kentucky;

(b) 1. The average reimbursement, by drug ingredient cost, dispensing fee, and any other fee paid by **the state[a]** pharmacy benefit manager to licensed pharmacies with which the **state** pharmacy benefit manager shares common ownership, management, or control; or which are owned, managed, or controlled by any of the **state** pharmacy benefit manager's management companies, parent companies, subsidiary companies, jointly held companies, or companies otherwise affiliated by a common owner, manager, or holding company; or which share any common members on the board of directors; or which share managers in common.

2. For the purposes of this subsection, "average reimbursement" means a statistical methodology selected by the Department for Medicaid Services via any administrative regulations promulgated pursuant to this section which shall include, at a minimum, the median and mean;

(c) The average reimbursement, by drug ingredient cost, dispensing fee, and any other fee, paid by **the state[a]** pharmacy benefit manager to pharmacies licensed in Kentucky which operate more than ten (10) locations;

(d) The average reimbursement by drug ingredient cost, dispensing fee, and any other fee, paid by **the state[a]** pharmacy benefit manager to pharmacies licensed in Kentucky which operate ten (10) or fewer locations; and

(e) Any direct or indirect fees, charges, or any kind of assessments imposed by the pharmacy benefit manager on pharmacies licensed in Kentucky with
which the pharmacy benefit manager shares common ownership, management, or control; or which are owned, managed, or controlled by any of the pharmacy benefit manager's management companies, parent companies, subsidiary companies, jointly held companies, or companies otherwise affiliated by a common owner, manager, or holding company; or which share any common members on the board of directors; or which share managers in common;

(f) Any direct or indirect fees, charges, or any kind of assessments imposed by the pharmacy benefit manager on pharmacies licensed in Kentucky which operate more than ten (10) locations;

(g) Any direct or indirect fees, charges, or any kind of assessments imposed by the pharmacy benefit manager on pharmacies licensed in Kentucky which operate ten (10) or fewer locations; and

(h) All common ownership, management, common members of a board of directors, shared managers, or control of the state pharmacy benefit manager, or any of the state pharmacy benefit manager's management companies, parent companies, subsidiary companies, jointly held companies, or companies otherwise affiliated by a common owner, manager, or holding company with any managed care organization contracted to administer Kentucky Medicaid benefits, any entity which contracts on behalf of a pharmacy, or any pharmacy services administration organization; or any common ownership, management, common members of a board of directors, shared managers, or control of a pharmacy services administration organization that is contracted with the state pharmacy benefit manager, with any drug wholesaler or distributor or any of the pharmacy services administration organization's management companies, parent companies, subsidiary companies, jointly held companies, or companies otherwise
affiliated by a common owner, common members of a board of directors, manager, or holding company.

(3) All information provided by the state pharmacy benefit manager pursuant to subsection (2) of this section shall reflect data for the most recent full calendar year and shall be divided by month. This information shall be managed by the Department for Medicaid Services in accordance with applicable law and shall be exempt from KRS 61.870 to 61.884 in accordance with KRS 61.878(1)(c).

(4) Any contract entered into or renewed for the delivery of Medicaid services by a managed care organization on or after the effective date of this Act, shall comply with the following requirements:

(a) The Department for Medicaid Services shall, in accordance with Section 3 of this Act, set, create, or approve, and may change at any time for any reason, reimbursement rates between the state pharmacy benefit manager and a contracted pharmacy, or an entity which contracts on behalf of a pharmacy. Reimbursement rates shall include dispensing fees which take into account applicable guidance by the Center for Medicare and Medicaid Services. A pharmacy benefit manager shall notify the Department for Medicaid Services thirty (30) days in advance of any proposed change of over five percent (5%) in the product reimbursement rates for a pharmacy licensed in Kentucky. The Department for Medicaid Services may disallow the change within thirty (30) days of this notification;

(b) All laws and administrative regulations promulgated by the Department for Medicaid Services, including but not limited to the regulation of maximum allowable costs;

(c) The Department for Medicaid Services shall review and may approve or deny any contract between the managed care organization and the state pharmacy benefit manager;
(d) The Department for Medicaid Services shall approve any contract, any change in the terms of a contract, or suspension or termination of a contract between a pharmacy benefit manager contracted with a managed care organization to administer Medicaid benefits and an entity which contracts on behalf of a pharmacy, or any contract or any change in the terms of a contract, or any suspension or termination of a contract between a pharmacy benefit manager and a pharmacy or pharmacist; and

(e) Any fee established, modified, or implemented directly or indirectly by a managed care organization, the state pharmacy benefit manager, or entity which contracts on behalf of a pharmacy that is directly or indirectly charged to, passed onto, or required to be paid by a pharmacy services administration organization, pharmacy, or Medicaid recipient shall be submitted to the Department for Medicaid Services for approval. This paragraph shall not apply to any membership fee or service fee established, modified, or implemented by a pharmacy services administration organization on a pharmacy licensed in Kentucky that is not directly or indirectly related to product reimbursement; and

(e) The provisions of Sections 2 and 3 of this Act.

(5) The Department for Medicaid Services may promulgate administrative regulations pursuant to KRS Chapter 13A as necessary to implement and administer its responsibilities under this section. These administrative regulations may include but are not limited to the assessment of fines, penalties, or sanctions for noncompliance.

(6) The Department for Medicaid Services may consider any information ascertained pursuant to this section in the setting, creation, or approval of reimbursement rates used by a pharmacy benefit manager or an entity which contracts on behalf of a pharmacy.
Section 9. If the Cabinet for Health and Family Services determines that a waiver or any other authorization from a federal agency is necessary prior to the implementation of any provision of this Act, the Cabinet for Health and Family Services shall, within 90 days of the effective date of this Act, request the waiver or authorization and may delay implementing any provision deemed to require a waiver or authorization only until the waiver or authorization is granted.

Section 10. Whereas there is urgent need to improve the administration and provision of pharmacy benefits for Medicaid recipients in the Commonwealth, an emergency is declared to exist, and this Act takes effect upon its passage and approval by the Governor or upon its otherwise becoming a law.