

1 AN ACT relating to the hospital rate improvement program, making an  
2 appropriation therefor, and declaring an emergency.

3 ***Be it enacted by the General Assembly of the Commonwealth of Kentucky:***

4 ➔Section 1. KRS 205.6405 is amended to read as follows:

5 As used in KRS 205.6405 to 205.6408:

- 6 (1) "Assessment" means the hospital assessment authorized by KRS 205.6406;
- 7 (2) "Commissioner" means the commissioner of the Department for Medicaid Services;
- 8 (3) "Department" means the Department for Medicaid Services;
- 9 (4) "Excess disproportionate share taxes" means any excess provider tax revenues  
10 collected under KRS 142.303 that are not needed to fund the state share of hospital  
11 disproportionate share payments under KRS 205.640 due to federal disproportionate  
12 share allotments being reduced and limited to the portion of provider tax revenues  
13 collected under KRS 142.303 necessary to fund the state share of the difference  
14 between the unreduced disproportionate share allotment and the reduced  
15 disproportionate share allotment;
- 16 (5) "Intergovernmental transfer" means any transfer of money by or on behalf of a  
17 public agency for purposes of qualifying funds for federal financial participation in  
18 accordance with 42 C.F.R. sec. 433.51;
- 19 (6) "Long-term acute hospital" means an in-state hospital that is certified as a long-term  
20 care hospital under 42 U.S.C. sec. 1395ww(d)(1)(B)(iv);
- 21 (7) "Managed care" means the provision of Medicaid benefits through managed care  
22 organizations under contract with the department pursuant to 42 C.F.R. sec. 438;
- 23 (8) "Managed care gap" means the difference between the maximum actuarially sound  
24 amount that can be included in managed care rates for hospital inpatient services  
25 provided by qualifying hospitals and out-of-state hospitals and the amount of total  
26 payments for hospital inpatient services provided by qualifying hospitals and out-of-  
27 state hospitals paid by managed care organizations. For purposes of the managed

- 1 care gap, total payments shall include only those supplemental payments made to a  
2 qualifying hospital and shall exclude payments established under KRS 205.6405 to  
3 205.6408;
- 4 (9) "Managed care organization" means an entity contracted with the department to  
5 provide Medicaid benefits pursuant to 42 C.F.R. sec. 438;
- 6 (10) "Non-state government-owned hospital" means the same as non-state government-  
7 owned or operated facilities in 42 C.F.R. sec. 447.272 and represents one (1) group  
8 of hospitals for purposes of estimating the upper payment limit;
- 9 (11) "University hospital" means a state university teaching hospital, owned or operated  
10 by either the University of Kentucky College of Medicine or the University of  
11 Louisville School of Medicine, including a hospital owned or operated by a related  
12 organization pursuant to 42 C.F.R. sec. 413.17;
- 13 (12) "Pediatric teaching hospital" means the same as in KRS 205.565;
- 14 (13) "Private hospitals" means the same as privately owned and operated facilities in 42  
15 C.F.R. sec. 447.272 and represents one (1) group of hospitals for purposes of  
16 estimating the upper payment limit;
- 17 (14) "Program year" means the state fiscal year during which an assessment is assessed  
18 and rate improvement payments are made;
- 19 (15) "Psychiatric access hospital" means an in-state psychiatric hospital licensed under  
20 KRS Chapter 216B that:
- 21 (a) Is not located in a Metropolitan Statistical Area;
- 22 (b) Provides at least sixty-five thousand (65,000) days of inpatient care as  
23 reflected in the department's hospital rate data for state fiscal year 1998-1999;
- 24 (c) Provides at least twenty percent (20%) of inpatient care to Medicaid-eligible  
25 recipients as reflected in the department's hospital rate data for state fiscal year  
26 1998-1999; and
- 27 (d) Provides at least five thousand (5,000) days of inpatient psychiatric care to

- 1 Medicaid recipients in a state fiscal year;
- 2 (16) "Qualifying hospital" means a Medicaid-participating, in-state hospital licensed  
3 under KRS Chapter 216B, including a long-term acute hospital, but excluding a  
4 university hospital and a state mental hospital defined in KRS 205.639. *The*  
5 *department may, but is not required to, exclude critical access hospitals from the*  
6 *definition of "qualifying hospital" for purposes of calculating the quarterly*  
7 *assessments. Notwithstanding the permission referenced in this subsection, or*  
8 *any other provision of the law to the contrary, the department may include*  
9 *critical access hospitals for purposes of calculating and paying the quarterly*  
10 *supplemental payments authorized in KRS 205.6406;*
- 11 (17) "Qualifying hospital disproportionate share percentage" means a percentage equal to  
12 the amount of hospital provider taxes paid pursuant to KRS 142.303 by qualifying  
13 hospitals in state fiscal year 2016-2017 divided by the amount of hospital provider  
14 taxes paid pursuant to KRS 142.303 by all hospitals in state fiscal year 2016-2017;
- 15 (18) "University hospital disproportionate share percentage" means a percentage equal to  
16 the amount of hospital provider taxes paid pursuant to KRS 142.303 by university  
17 hospitals and state mental hospitals, as defined in KRS 205.639, in state fiscal year  
18 2016-2017 divided by the amount of hospital provider taxes paid pursuant to KRS  
19 142.303 by all hospitals in fiscal year 2016-2017;
- 20 (19) "Upper payment limit" or "UPL" means the methodology permitted by federal  
21 regulation to achieve the maximum allowable amount on aggregate hospital  
22 Medicaid payments to non-state government-owned hospitals and private hospitals  
23 under 42 C.F.R. sec. 447.272. A separate UPL shall be estimated for non-state  
24 government-owned hospitals and private hospitals; and
- 25 (20) "UPL gap" means the difference between the UPL and amount of total fee-for-  
26 service payments paid by the department for hospital inpatient services provided by  
27 non-state government-owned hospitals and private hospitals to Medicaid

1 beneficiaries and excluding payments established under KRS 205.6405 to 205.6408.  
2 A separate UPL gap shall be estimated for the non-state government-owned  
3 hospitals and private hospitals.

4 ➔Section 2. KRS 205.6406 is amended to read as follows:

- 5 (1) To the extent allowable under federal law, the department shall develop the  
6 following programs to increase Medicaid reimbursement for inpatient hospital  
7 services provided by a qualifying hospital to Medicaid recipients:
- 8 (a) A program to increase inpatient reimbursement to qualifying hospitals within  
9 the Medicaid fee-for-service program in an aggregate amount equivalent to the  
10 UPL gap; and
  - 11 (b) A program to increase inpatient reimbursement to qualifying hospitals within  
12 the Medicaid managed care program in an aggregate amount equivalent to the  
13 managed care gap.
- 14 (2) On an annual basis prior to the start of each program year, the department shall  
15 determine:
- 16 (a) The maximum allowable UPL for inpatient services provided in the Kentucky  
17 Medicaid fee-for-service program;
  - 18 (b) The fee-for-service UPL gap for applicable ownership groups;
  - 19 (c) A per discharge uniform add-on amount to be applied to Medicaid fee-for-  
20 service discharges at qualifying hospitals for that program year, determined by  
21 dividing the UPL gap for the applicable ownership group by total fee-for-  
22 service hospital inpatient discharges at qualifying hospitals in the data used to  
23 calculate the UPL gap. Claims for discharges that already receive an enhanced  
24 rate at qualifying hospitals that also are classified as a pediatric teaching  
25 hospital or as a psychiatric access hospital shall be excluded from the  
26 calculation of the per discharge uniform add-on, unless the department is  
27 required to include these claims to obtain federal approval;

- 1 (d) The maximum managed care gap for inpatient services; and
- 2 (e) A per discharge uniform add-on amount to be applied to Medicaid managed
- 3 care discharges at qualifying hospitals for that program year in an amount that
- 4 is calculated by dividing the managed care gap by total managed care in-state
- 5 qualifying hospital inpatient discharges in the data used to calculate the
- 6 managed care gap. Claims for discharges that already receive an enhanced rate
- 7 at qualifying hospitals that also are classified as a pediatric teaching hospital
- 8 or as a psychiatric access hospital shall be excluded from the calculation of the
- 9 per discharge uniform add-on, unless the department is required to include
- 10 these claims to obtain federal approval.

11 At least thirty (30) days prior to the beginning of each program year, the department

12 shall provide each qualifying hospital the opportunity to verify the base data to be

13 utilized in both the fee-for-service and managed care gap calculations, with data

14 sources and methodologies identified.

- 15 (3) On a quarterly basis in the program year, the department shall:
- 16 (a) Calculate a fee-for-service quarterly supplemental payment for each qualifying
- 17 hospital using fee-for-service claims for inpatient discharges paid in the
- 18 quarter to the qualifying hospital multiplied by the uniform add-on amount
- 19 determined in subsection (2)(c) of this section;
- 20 (b) Calculate a managed care quarterly supplemental payment for each qualifying
- 21 hospital to be paid by each managed care organization using managed care
- 22 encounter claims for inpatient discharges received in the quarter multiplied by
- 23 the uniform add-on amount determined in subsection (2)(e) of this section;
- 24 (c) Make the quarterly supplemental payment calculated under paragraph (a) of
- 25 this subsection;
- 26 (d) Provide each managed care organization with a listing of the supplemental
- 27 payments to be paid by each managed care organization to each qualifying

- 1 hospital;
- 2 (e) Provide each managed care organization with a supplemental capitation  
3 payment to cover the managed care organization's quarterly supplemental  
4 payments to be paid to qualifying hospitals in the quarter;
- 5 (f) Determine the amount of state funds necessary to obtain federal matching  
6 funds that, in the aggregate, equal the total quarterly supplemental payments  
7 to be paid to all qualifying hospitals in both the fee-for-service and the  
8 Medicaid managed care programs;
- 9 (g) Determine a per discharge hospital assessment for the quarter for each  
10 qualifying hospital, which shall be calculated by first applying towards the  
11 state share calculated under paragraph (f) of this subsection the qualifying  
12 hospital disproportionate share percentage of the excess disproportionate share  
13 taxes and then dividing the remaining state share by the total discharges  
14 reported by all in-state qualifying hospitals on the Medicare cost report filed  
15 by those qualifying hospitals in the calendar year two (2) years prior to the  
16 program year;
- 17 (h) Determine each qualifying hospital's quarterly assessment by multiplying the  
18 assessment established in paragraph (g) of this subsection by the hospital's  
19 total discharges from the qualifying hospital's Medicare cost report filed in the  
20 calendar year two (2) years prior to the program year; and
- 21 (i) Provide each qualifying hospital with a notice sent on the same day as the  
22 distribution to managed care organizations of the supplemental capitation  
23 payments pursuant to paragraph (e) of this subsection, of the qualifying  
24 hospital's quarterly assessment, that shall state the total amount due from the  
25 assessment, the date payment is due, the total number of paid claims for  
26 inpatient discharges used to calculate the qualifying hospital's quarterly  
27 supplemental payments, and the amount of quarterly supplemental payments

1           due to be received by the qualifying hospital from the department and each  
2           Medicaid managed care organization.

3 (4) In calculating the quarterly supplemental payments under subsection (3)(a) and (b)  
4 of this section for qualifying hospitals that are also classified as a pediatric teaching  
5 hospital or as a psychiatric access hospital, no add-on shall be applied to the paid  
6 claims for the services for which that hospital also receives supplemental payments  
7 pursuant to state plan methodologies and managed care contracts in effect on  
8 January 1, 2019.

9 (5) Each qualifying hospital shall receive four (4) quarterly supplemental payments in  
10 the program year, as determined under subsection (3) of this section.

11 (6) Medicaid managed care organizations shall pay the supplemental payments to  
12 qualifying hospitals within five (5) business days of receiving the supplemental  
13 capitation payment from the department.

14 (7) A qualifying hospital shall pay its quarterly assessment no later than fifteen (15)  
15 days from the date the qualifying hospital is notified of the assessment from the  
16 department. A non-state government-owned hospital may make payment of its  
17 assessment through an intergovernmental transfer. The department may delay or  
18 withhold a portion of the supplemental payment if a hospital is delinquent in its  
19 payment of a quarterly assessment.

20 (8) The department shall complete the actions required under subsection (3) of this  
21 section expeditiously and within the same quarter as all required information is  
22 received.

23 (9) Qualifying hospitals may notify the department of errors in the data used to make a  
24 quarterly supplemental payment by providing documentation within thirty (30) days  
25 of receipt of a quarterly supplemental payment from a Medicaid managed care  
26 organization. If the department agrees that an error occurred in a qualifying  
27 hospital's quarterly supplemental payment, the department shall reconcile the

1 payment error through an adjustment in the qualifying hospital's next quarterly  
2 supplemental payment.

3 (10) The programs in this section shall not be implemented if federal financial  
4 participation is not available or if the provider tax waiver is not approved. A  
5 qualifying hospital shall have no obligation to pay an assessment if any federal  
6 agency determines that federal financial participation is not available for any  
7 assessment. Any assessments received by the department that cannot be matched  
8 with federal funds shall be returned pro rata to the qualified hospitals that paid the  
9 assessments.

10 (11) The department may implement the hospital rate improvement programs only if  
11 Medicaid state plan amendments required for federal financial participation are  
12 approved by the United States Centers for Medicare and Medicaid Services.

13 (12) The assessment authorized under KRS 205.6405 to 205.6408 shall be restricted for  
14 use to accomplish the inpatient reimbursement increases established under this  
15 section. The Commonwealth shall not maintain or revert funds received under KRS  
16 205.6405 to 205.6408 to the state general fund, except that the department may  
17 receive two hundred fifty thousand dollars (\$250,000) in state funds each program  
18 year to administer the programs. The department shall not establish Medicaid fee-  
19 for-service rate-setting methodology changes that result in rate reductions from  
20 policies in effect as of October 1, 2018, for acute care hospitals and July 1, 2019,  
21 for hospitals paid on a per diem basis.

22 (13) The department shall promulgate administrative regulations to implement the  
23 provisions of KRS 205.6405 to 205.6408.

24 **(14) If the department submits, and the United States Centers for Medicare and**  
25 **Medicaid Services (CMS) approves, a supplemental payment formula that permits**  
26 **the managed care gap to be calculated based upon a percentage of average**  
27 **commercial rates (ACR) that results in a total annual supplemental payment**



1 greater than eighty percent (80%) of ACR instead of the Medicare upper payment  
2 limit, then the Hospital Rate Improvement Program shall be modified as follows:

3 (a) The amount of funds the department may receive to administer the  
4 programs as stated in subsection (12) of this section shall be replaced by an  
5 administrative fee that shall be calculated to be an amount equal to four  
6 percent (4%) of the assessment collected under this section. The  
7 administrative fee payable under this paragraph shall accrue only for  
8 supplemental payments attributable to state fiscal year 2021-2022 and for  
9 state fiscal years thereafter so long as CMS approves the supplemental  
10 payment formula in accordance with this subsection. The administrative fee  
11 shall be paid within thirty (30) days after supplemental payments are issued  
12 to qualifying hospitals; and

13 (b) The department shall not be required under KRS 205.6408 to transfer any  
14 excess disproportionate share taxes to the hospital Medicaid assessment  
15 fund for use as state matching dollars for the payments made under this  
16 section.

17 ➔Section 3. Whereas, ensuring necessary funding for hospitals is a compelling  
18 and immediate need, an emergency is declared to exist, and this Act takes effect upon its  
19 passage and approval by the Governor or upon its otherwise becoming a law.