

# FREE CONFERENCE COMMITTEE REPORT

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The Free Conference Committee on **HB 195** has met as provided in the Rules of the House and Senate and hereby reports the following to be adopted:

\_\_\_\_\_ GA  X  SCS \_\_\_\_\_ HCS

For the above-referenced bill, with these amendments (if applicable):

Committee (list by chamber and number): \_\_\_\_\_;

Floor (list by chamber and number): \_\_\_\_\_; and

The following Free Conference Committee action:

Beginning on page 1, after line 5, delete all language in its entirety and insert in lieu thereof the following:

"➔Section 1. The Judicial Branch Budget is as follows:

## PART I

### OPERATING BUDGET

**(1) Funds Appropriations:** There is appropriated out of the General Fund, Restricted Funds accounts, or Federal Funds accounts for the fiscal year beginning July 1, 2020, and ending June 30, 2021, and for the fiscal year beginning July 1, 2021, and ending June 30, 2022, the following sums to be used for the purposes of the Judicial Branch of the government of the Commonwealth of Kentucky, including the Supreme Court, Court of Appeals, Circuit Court, Family Court, District Court, the Administrative Office of the Courts, Judicial Retirement, Local Facilities Fund, Local Facilities Use Allowance Contingency Fund, and for services performed by the Circuit Court Clerks' offices, including both Circuit and District Court support.

### A. JUDICIAL BRANCH

#### Budget Units

#### 1. Court of Justice

1        **a.    Court Operations and Administration**

	<b>2020-21</b>	<b>2021-22</b>
3        General Fund	270,755,000	260,286,700
4        Restricted Funds	52,343,600	57,112,200
5        Federal Funds	4,936,300	4,212,100
6        TOTAL	328,034,900	321,611,000

7        **(1)    Civil Filing Fees:** Pursuant to its authority, if the Supreme Court retains the increases  
8        in civil filing fees that were effective in 2008 and 2018, the additional income resulting from the  
9        fee increases, not to exceed \$15,468,100 in each fiscal year, shall be deposited into a trust and  
10       agency account for court operations and salaries for non-elected personnel. Any revenue  
11       generated by these increases in excess of the \$15,468,100 in each fiscal year shall be deposited  
12       into the General Fund.

13       **(2)    Night Court in Jefferson County:** The Administrative Office of the Courts shall  
14       continue the operations and current schedule of night court in Okolona and Middletown in  
15       Jefferson County in each fiscal year if the Court of Justice does not incur any costs.

16       **(3)    Circuit Clerk Expense Allowance:** Notwithstanding KRS 64.058, each Circuit  
17       Clerk shall receive an expense allowance of \$2,400 annually, at the rate of \$200 per month, in  
18       fiscal year 2021-2022.

19       **(4)    Salary Increment:** Notwithstanding KRS 64.480(2), no salary adjustments are  
20       provided on the base salary or wages of the Clerk of the Supreme Court.

21       **(5)    Office of Bar Admissions:** (a) Notwithstanding KRS 61.565, 61.702, and any  
22       statute to the contrary, the Office of Bar Admissions shall be an agency of the Judicial Branch for  
23       purposes of retirement contributions. Included in the above General Fund appropriation is  
24       \$62,000 in fiscal year 2021-2022 to cover the Office of Bar Admissions' anticipated increase in  
25       retirement costs over this employer's fiscal year 2019-2020 baseline contribution as outlined in  
26       the fiscal note for 2021 Regular Session House Bill 8, as passed by the General Assembly and  
27       located on the Legislative Research Commission's Web site.

1 (b) The provisions of paragraph (a) of this subsection shall neither be construed to signal  
 2 future support for the Office of Bar Admissions from the General Assembly, nor express any  
 3 intent that the Kentucky Retirement Systems grant the Administrative Office of the Courts its  
 4 request to reclassify the Office of Bar Admissions as an agency of the Judicial Branch.

5 **b. Local Facilities Fund**

	<b>2020-21</b>	<b>2021-22</b>
7 General Fund	114,514,200	114,618,400

8 **(1) Local Facility Projects:** (a) Included in the above General Fund appropriation is  
 9 \$2,345,700 in each fiscal year to support use allowance payments for two judicial center projects  
 10 authorized by the 2018 General Assembly.

11 (b) Included in the above General Fund appropriation is an additional \$175,000 in fiscal  
 12 year 2021-2022 to support use allowance payments attributable to a project scope increase for the  
 13 relocation of the Oldham County facility project authorized by the 2018 General Assembly.

14 **(2) Maintenance Pool:** Included in the above General Fund appropriation is \$3,000,000  
 15 in each fiscal year to create a maintenance pool for planned and unanticipated non-capital  
 16 projects for local courthouses and judicial centers.

17 **(3) Local Court Facility Compensation:** Included in the above General Fund  
 18 appropriation are moneys to compensate local units of government for providing court space and  
 19 for costs incurred in the development of local court facilities as defined in KRS Chapter 26A and  
 20 provided in Part II of this Act, and to perform all other acts required or authorized by KRS  
 21 Chapter 26A.

22 **(4) Use Allowance Payments to Counties:** Pursuant to KRS 26A.090(2), beginning  
 23 with court facility construction or renovation projects authorized by the 2000 Regular Session of  
 24 the General Assembly and all subsequent court facility projects, use allowance payments are  
 25 restricted to the court's proportional share of the annual principal and interest costs in connection  
 26 with the construction or renovation of the facility, not to exceed the authorized annual use  
 27 allowance.

1           **(5) Court Facility Maintenance Fund:** (a) Notwithstanding KRS 26A.090(2),  
 2 when there is no debt on court facility construction or renovation projects authorized prior to the  
 3 2000 Regular Session of the General Assembly, use allowance is restricted to compensation  
 4 equal to two percent annually of capital costs to be paid to the county unit of government and two  
 5 percent annually to be retained by the Administrative Office of the Courts and directed to a  
 6 separate fund specifically for maintenance of court facilities.

7           (b) The fund created pursuant to paragraph (a) of this subsection shall be used for routine,  
 8 ongoing, planned, and unanticipated maintenance for court facilities.

9           **c. Local Facilities Use Allowance Contingency Fund**

10           **(1) Funds Carry Forward:** Notwithstanding KRS 45.229, any unexpended balance  
 11 remaining at the close of fiscal year 2019-2020 shall not lapse and shall continue into fiscal year  
 12 2020-2021, and any unexpended balance remaining at the close of fiscal year 2020-2021 shall not  
 13 lapse and shall continue into fiscal year 2021-2022 to provide for cost overruns in authorized  
 14 court facilities projects not to exceed 15 percent of the use allowance in accordance with KRS  
 15 Chapter 26A.

16 **TOTAL - Court of Justice**

	<b>2020-21</b>	<b>2021-22</b>
18       General Fund	385,269,200	374,905,100
19       Restricted Funds	52,343,600	57,112,200
20       Federal Funds	4,936,300	4,212,100
21       TOTAL	442,549,100	436,229,400

22 **2. JUDICIAL RETIREMENT SYSTEM**

	<b>2020-21</b>	<b>2021-22</b>
24       General Fund	7,147,500	7,147,500

25           **(1) Judicial Retirement Benefits:** General Fund amounts are included to provide  
 26 actuarial-assessed judicial retirement benefits pursuant to KRS 21.345 to 21.580.

27           **(2) Administrative Expenses:** Pursuant to KRS 21.540, administrative expenses shall be

1 paid out of an administrative account which shall be funded by transfers of the necessary moneys,  
 2 in appropriate ratio, from the funds described in KRS 21.550 and 21.560. Notwithstanding Part  
 3 III, 8. of this Act, Restricted Funds appropriations may be increased to ensure sufficient funding  
 4 to support the Judicial Form Retirement System.

5 **(3) Pension Benefit Increase:** Notwithstanding KRS 21.405(5), no pension benefit  
 6 increase shall be granted to recipients of a retirement allowance under KRS 21.345 to 21.580 on  
 7 July 1, 2020, or July 1, 2021.

8 **TOTAL - JUDICIAL BRANCH**

	<b>2020-21</b>	<b>2021-22</b>
10 General Fund	392,416,700	382,052,600
11 Restricted Funds	52,343,600	57,112,200
12 Federal Funds	4,936,300	4,212,100
13 TOTAL	449,696,600	443,376,900

14 **PART II**

15 **CAPITAL PROJECTS BUDGET**

16 **(1) Authorization of Capital Projects:** It is the intent of the General Assembly that any  
 17 capital project proposed by any state government entity, including the agencies and subdivisions  
 18 of the Court of Justice, shall be authorized by the General Assembly prior to the project's  
 19 financing and construction, in accordance with KRS 7A.010, 7A.120, 45.750, 45.760, 45.763,  
 20 45.765, and 48.110. Pursuant to KRS 45.760(1), the amount allotted, from all sources, for  
 21 expenditure on any capital project, including leases as defined by KRS 45.750, shall not exceed  
 22 the estimated cost as shown in this Act.

23 **(2) Capital Projects and Bond Oversight Committee:** Capital construction projects  
 24 and major items of equipment that are not specifically listed in this Act may be authorized only  
 25 after submission of the project to the Capital Projects and Bond Oversight Committee and in  
 26 accordance with the other requirements of KRS 45.760(7). Moneys may be transferred to the  
 27 allotment account of any capital project only after submission of the project to the Capital

1 Projects and Bond Oversight Committee and in accordance with the other requirements of KRS  
2 45.760(6). As required by KRS 45.760, all capital construction items authorized in this Act shall  
3 be constructed in accordance with this Act, supporting documentation considered by the General  
4 Assembly, and Judicial Branch budget records. Any modifications to the scope of a capital  
5 construction project or to a lease shall be reported to the Capital Projects and Bond Oversight  
6 Committee before execution.

7 **(3) Court Facility Planning Process:** The county shall require the Project Development  
8 Board to hire a certified architect not otherwise involved with the project to conduct an  
9 independent feasibility study to determine whether the needs of the community and the Court of  
10 Justice can best be met through the construction of a freestanding building, or through an  
11 addition and/or renovation of the existing court facility. The cost for this study shall be an  
12 accepted and approved portion of the planning process, and shall be eligible for reimbursement  
13 from the bond proceeds.

14 **(4) Deferred Funding:** (a) General Fund support to provide operating costs totaling  
15 \$2,354,800, annualized use allowance payments totaling \$14,491,900, and nonrecurring furniture  
16 and equipment costs of \$4,075,000 for Barren, Butler, Clinton, Crittenden, Jessamine, Madison,  
17 and Scott Counties is deferred to the 2022-2024 fiscal biennium.

18 (b) General Fund support to provide operating costs totaling \$680,800 and \$2,000,000 for  
19 nonrecurring equipment and furniture costs for two judicial center projects authorized by the  
20 2018 General Assembly is deferred to the 2022-2024 fiscal biennium.

21 (c) It is the intent of the General Assembly that all projects in paragraphs (a) and (b) of  
22 this subsection shall be funded using resources previously appropriated for projects that no  
23 longer require use allowance debt payments in the 2022-2024 fiscal biennium.

24 **(5) Local Facilities Use Allowance Contingency Fund:** For any court facility project  
25 which is occupied and use allowance funding is insufficient, the use allowance payments shall be  
26 approved from the Local Facilities Use Allowance Contingency Fund. If funds are not available  
27 in the Local Facilities Use Allowance Contingency Fund, the Chief Justice may transfer funds

1 from other Judicial Branch accounts in accordance with Part III, General Provisions, Section 7. of  
 2 this Act to make the necessary payments.

3 **(6) Edmonson County Courthouse Additional Parking Lot:** (a) General Fund  
 4 support of \$70,800 in fiscal year 2020-2021 is contained in the Local Facilities Fund for an  
 5 additional parking lot in Brownsville. This funding shall be contingent upon the local unit of  
 6 government contributing \$20,000 towards the completion of the additional parking lot.

7 (b) Notwithstanding any statute to the contrary, any unexpended balance from the  
 8 appropriation set forth in paragraph (a) of this subsection shall be transferred to the Budget  
 9 Reserve Trust Fund Account (KRS 48.705).

10 **A. JUDICIAL BRANCH**

11 **Budget Units**

12 **1. Local Facilities Fund**

<b>Project</b>	<b>Project Scope</b>
14 <b>001.</b> Barren	31,615,000
15 <b>002.</b> Butler	11,860,000
16 <b>003.</b> Clinton	17,435,000
17 <b>004.</b> Crittenden	11,965,000
18 <b>005.</b> Jessamine	28,440,000
19 <b>006.</b> Madison	12,490,000
20 <b>007.</b> Scott	37,330,000

21 **2. Lease Authorizations**

- 22 **001.** Franklin County - Lease - Court of Appeals
- 23 **002.** Jefferson County - Lease - Parking

24 **PART III**

25 **GENERAL PROVISIONS**

26 **1. Expenditure Authority:** The Director of the Administrative Office of the Courts,  
 27 with the approval of the Chief Justice, may expend any of the funds appropriated for court

1 operations and administration in any lawful manner and for any legal purpose that the Chief  
2 Justice shall authorize or direct. No executive agency of state government shall have the power to  
3 restrict or limit the expenditure of funds appropriated to the Judicial Branch of government.

4 **2. Severability of Budget Provisions:** Appropriation items and sums in this Act  
5 conform to KRS 48.311. If any section, any subsection, or any provision thereof shall be invalid  
6 or unconstitutional, the decision of the courts shall not affect or impair any of the remaining  
7 sections, subsections, or provisions.

8 **3. Duplicate Appropriations:** Any appropriation item and sum in this Act and in an  
9 appropriation provision in another Act of the 2020 and 2021 Regular Sessions of the General  
10 Assembly which constitutes a duplicate appropriation shall be governed by KRS 48.312.

11 **4. Priority of Individual Appropriations:** KRS 48.313 shall control when a total or  
12 subtotal figure in this Act conflicts with the sum of the appropriations of which it consists.

13 **5. Carry Forward of Funds:** Notwithstanding KRS 45.229, any unexpended balance  
14 remaining at the close of the fiscal years ending June 30, 2020, June 30, 2021, and June 30, 2022,  
15 shall not lapse and shall continue into the next fiscal year.

16 **6. Final Budget Document:** The Director of the Administrative Office of the Courts  
17 shall prepare a final budget document reflecting the 2020-2022 biennial budget of the Court of  
18 Justice. A copy shall be provided to the Legislative Research Commission, and an informational  
19 copy shall be furnished to the Finance and Administration Cabinet, within 60 days of the  
20 adjournment of the 2020 Regular Session of the General Assembly and the 2021 Regular Session  
21 of the General Assembly.

22 **7. Transferability of Funds:** The Chief Justice of the Commonwealth of Kentucky  
23 shall have the ability to transfer funds to other programs and budget units within the Judicial  
24 Branch. Any funds transferred to other budget units within the Judicial Branch may be used to  
25 support any activity, program, or operation of the budget unit or program receiving the respective  
26 funds.

27 **8. Appropriations Revisions:** Notwithstanding KRS 48.630(10), no revisions for

1 unbudgeted Restricted Funds appropriations for expenditure shall be allotted or expended that  
2 have not been appropriated in any enacted branch budget bill or without the express authority of  
3 the General Assembly. Proposed revisions to unbudgeted Federal Funds appropriations for  
4 expenditure in this Act shall be made and reported to the Interim Joint Committee on  
5 Appropriations and Revenue. The Director of the Administrative Office of the Courts shall  
6 notify, on a timely basis, the Legislative Research Commission of the most current estimates of  
7 anticipated receipts for the affected fiscal year and an accompanying statement which explains  
8 variations from the anticipated amount.

9 **9. Issuance of Paychecks to Employees:** Notwithstanding 101 KAR 2:095, Section 10,  
10 the state payroll that would normally be scheduled to be paid on June 30, 2020, and June 30,  
11 2021, shall not be issued prior to July 1, 2020, and July 1, 2021, respectively.

12 **10. Maximum Salary of Trial Commissioners:** Pursuant to KRS 24A.100(3), no trial  
13 commissioner shall be compensated at a rate greater than \$7,200. No funding is provided for trial  
14 commissioners commissioned in counties with a residing District Judge.

15 **11. Authorized Personnel Complement:** On July 1, 2020, the Administrative Office of  
16 the Courts shall establish a record for each budget unit of authorized permanent full-time and  
17 other positions based upon the enacted Judicial Budget of the Commonwealth and any  
18 adjustments authorized by provisions in this Act. The total number of filled permanent full-time  
19 and all other positions shall not exceed the authorized complements pursuant to this section. The  
20 Director of the Administrative Office of the Courts may request an increase in the number of  
21 authorized positions to the Chief Justice. Upon approval, the Administrative Office of the Courts  
22 may authorize the employment of individuals in addition to the authorized complement. A report  
23 of the actions authorized in this section shall be provided to the Interim Joint Committee on  
24 Appropriations and Revenue on a monthly basis.

25 **12. Debt Restructuring:** Notwithstanding any other provision of the Kentucky Revised  
26 Statutes, use allowance payments shall not be amended to reflect debt restructuring transactions  
27 undertaken by a county during the 2020-2022 fiscal biennium.

1           **13. Court Facility Maintenance Fund Report:** For each of the periods ending June 30,  
2 2020, June 30, 2021, and June 30, 2022, the Director of the Administrative Office of the Courts  
3 shall prepare a court facility maintenance report. This report shall detail all court facility  
4 maintenance undertaken by the Court of Justice, to include any cost-sharing with counties, as  
5 well as detail regarding future maintenance needs. This report shall include a statewide  
6 expenditure summary followed by individual county expenditures detailing the state's and  
7 county's respective share of expenditures. The Administrative Office of the Courts shall provide  
8 this report to the Interim Joint Committee on Appropriations and Revenue by September 15 of  
9 each fiscal year.

10           **14. Biennial Audits:** The Auditor of Public Accounts shall have the right to review, upon  
11 request, the accountant's work papers.

12           **15. Budgetary Restructuring:** The Court of Justice is hereby notified that it is the intent  
13 of the General Assembly that, beginning with the 2022-2024 biennium, the Court of Justice shall  
14 establish new appropriation units specific to the Supreme Court, Court of Appeals, Circuit Court,  
15 Family Court, District Court, Administrative Office of the Courts, Judicial Retirement, Local  
16 Facilities Fund, Local Facilities Use Allowance Contingency Fund, and for services performed  
17 by the Circuit Court Clerks' offices. The Court of Justice shall also begin tracking expenditures  
18 by location for each of the new appropriation units identified herein.

19           **16. Unexpended Use Allowance:** Notwithstanding any provision of the Kentucky  
20 Revised Statutes, any General Fund moneys appropriated for project-related expenses or use  
21 allowance payments in fiscal years 2020-2021 and 2021-2022 that are not expended specifically  
22 for project-related expenses or use allowance payments in the fiscal year in which appropriated  
23 shall be transferred to the Budget Reserve Trust Fund Account (KRS 48.705).

24           **17. Employee Layoffs, Furloughs, and Reduced Hours:** Notwithstanding any statute to  
25 the contrary, the following process and procedure is established for July 1, 2020, through June  
26 30, 2022, in the event that the Chief Justice determines that it is desirable for the Court of Justice  
27 to layoff, furlough, or reduce hours of employees:

1 (1) For the purposes of this section:

2 (a) "Appointing authority" means the Chief Justice, in his or her capacity as provided in  
3 KRS 27A.010, or any agent whom he or she has delegated to act on his or her behalf with respect  
4 to employee appointments, position establishments, payroll documents, reemployment requests,  
5 waiver requests, requests for certification, or other position actions for the Court of Justice;

6 (b) "Furlough" or "reduction in hours" means the temporary reduction of hours an  
7 employee is scheduled to work by the appointing authority within a pay period;

8 (c) "Layoff" means discharge of employment subject to the rights contained in this  
9 section; and

10 (d) "Employees" includes all persons employed by the Court of Justice;

11 (2) Upon an order by the Chief Justice, an appointing authority has the authority to layoff  
12 or furlough employees or reduce hours of employment for any of the following reasons:

13 (a) Lack of funds or budgetary constraints;

14 (b) A reduction in the agency's spending authorization;

15 (c) Lack of work;

16 (d) Abolishment of a position; or

17 (e) Other material change in duties or organization;

18 (3) The appointing authority shall determine the job classifications affected and the  
19 number of employees laid-off in each classification and each county to which a layoff applies. In  
20 the same department or office, county, and job classification, interim and probationary employees  
21 shall be laid-off before any full-time or part-time employees with status are laid-off. For purposes  
22 of layoff, "probationary employee" does not include an employee with status serving a  
23 promotional probation;

24 (4) The Chief Justice shall approve and implement all actions taken under subsection (2)  
25 of this section and no such layoff, furlough, or reduction of hours may begin until such approval  
26 has been granted. The Chief Justice has the authority to determine the extent, effective dates, and  
27 length of any action taken under subsection (2) of this section;

1 (5) In determining the employees to be laid-off, the appointing authority shall consider all  
2 employees under the same appointing authority, within the job classification affected, and within  
3 the county affected. Consideration shall be given to the following relevant factors:

- 4 (a) Job performance evaluations;
- 5 (b) Seniority;
- 6 (c) Education, training, and experience; and
- 7 (d) Disciplinary record;

8 (6) Any employee whose position is subject to layoff, furlough, or reduction of hours  
9 shall be provided written notice containing the reason for the action as set forth in subsection (2)  
10 of this section at least 15 days in advance of the effective date of the action;

11 (7) Any tenured employee who is laid-off shall be eligible to apply as a reemployment  
12 applicant for positions with the same job classification in the Court of Justice. For a period of  
13 two years, a reemployment applicant shall be hired before any applicant except another  
14 reemployment applicant with greater seniority who is on the same reemployment list. When a  
15 reemployment applicant is removed from a reemployment list, he or she shall be notified in  
16 writing. A reemployment applicant who accepts another Court of Justice position, tenured or  
17 non-tenured, or who retires, shall cease to have eligibility rights as a reemployment applicant;

18 (8) The appointing authority may place employees subject to a reduction in force;

19 (9) Furloughs or reduction of hours during a pay period shall not result in the loss of  
20 eligibility for any benefit otherwise due the employee;

21 (10) The appointing authority shall have the authority to promulgate comprehensive  
22 administrative regulations governing this section; and

23 (11) A layoff, furlough, or reduction of hours implemented in accordance with this section  
24 shall not be considered a penalization of the employee.

25 **18. Employer Retirement Contributions:** Notwithstanding KRS 61.565 or 61.702 to  
26 the contrary, the initial actuarially accrued liability employer contribution rate from July 1, 2021,  
27 through June 30, 2022, for nonhazardous employees in the judicial branch departments shall be

1 determined by the Director of the Administrative Office of the Courts by May 1, 2021. The  
2 employer contribution rate shall include the normal cost contribution of 10.10 percent and be  
3 sufficient to adhere to the prorated amount of the actuarially accrued liability to each individual  
4 nonhazardous employer as determined by the Kentucky Employees Retirement System. The rates  
5 in this subsection apply to wages and salaries earned for work performed during the described  
6 period regardless of when the employee is paid for the time worked.

7 **PART IV**

8 **FUNDS TRANSFER**

9 The Judicial Branch shall transfer \$10,000,000 in fiscal year 2021-2022 to the General  
10 Fund.

11 **PART V**

12 **BUDGET REDUCTION OR SURPLUS EXPENDITURE PLAN**

13 The Judicial Branch shall participate in any Budget Reduction Plan or Surplus Expenditure  
14 Plan in accordance with KRS Chapter 48, except that obligations essential to the constitutional  
15 duties and use allowance of the Judicial Branch shall be exempt from any Budget Reduction  
16 Plan. The level of participation in a Budget Reduction Plan shall be at the discretion of the Chief  
17 Justice and shall not exceed the actual percentage of revenue shortfall."  
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**Senate Members**

**House Members**

Christian McDaniel

Jason Petrie

Robert Stivers

David Meade

David P. Givens

Chad McCoy

Damon Thayer

Brandon Reed

Mike Wilson

Steven Rudy

Julie Raque Adams

Suzanne Miles

Morgan McGarvey

David Osbourne

Reginald Thomas

Joni Jenkins

Robin L. Webb

Derrick Graham

Angie Hatton

The above-named members, in separate votes by house, all concur in the provisions of this report.

DATE

3/15/2021

For Clerk's Use:

Adopted: \_\_\_\_\_

Repassage Vote: \_\_\_\_\_