

1 AN ACT relating to non-opioid treatments.

2 *Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

3 ➔SECTION 1. A NEW SECTION OF KRS CHAPTER 218A IS CREATED TO
4 READ AS FOLLOWS:

5 *(1) As used in this section:*

6 *(a) "Opioid drug" means a controlled substance that contains any salt,*
7 *compound, derivative, or preparation of an opioid;*

8 *(b) "State licensing board" has the same meaning as in KRS 218A.205; and*

9 *(c) "Voluntary non-opioid directive" means a declaration by a patient to*
10 *inform practitioners that an opioid drug shall not be prescribed, ordered, or*
11 *administered to that patient.*

12 *(2) The cabinet shall:*

13 *(a) Establish a voluntary non-opioid directive form. The form shall:*

14 *1. Inform practitioners that an opioid drug shall not be prescribed,*
15 *ordered, or administered to a patient who has executed and filed the*
16 *form with the cabinet;*

17 *2. Permit an individual to appoint and list a duly authorized guardian or*
18 *health care proxy who may revoke the directive by written or verbal*
19 *means at any time and for any reason; and*

20 *3. Be posted on the cabinet's Web site as a downloadable document that*
21 *can be completed and submitted electronically or printed and*
22 *submitted by mail;*

23 *(b) Document receipt of a completed voluntary non-opioid directive form,*
24 *within ten (10) business days of receiving the completed form, in the*
25 *electronic monitoring system established in KRS 218A.202, including a list*
26 *of any duly authorized guardian or health care proxy who may revoke the*
27 *directive; and*

- 1 (c) Promulgate administrative regulations necessary to carry out this section,
2 including but not limited to a process by which an individual may submit,
3 execute, revoke or terminate a voluntary non-opioid directive.
- 4 (3) Before prescribing, ordering, or administering an opioid drug to a human patient
5 for the treatment of acute pain or chronic nonmalignant pain, a practitioner:
- 6 (a) Shall provide a copy of the form created under subsection (2) of this section
7 to the patient to whom an opioid drug may be prescribed, ordered, or
8 administered in the course of treatment, the patient's parent if the patient is
9 an unemancipated minor child, or the patient's legal guardian or health
10 care proxy; and
- 11 (b) May, when applicable, refer or prescribe to the patient any of the following
12 treatment alternatives:
- 13 1. Chiropractic;
14 2. Physical therapy,
15 3. Occupational therapy;
16 4. Acupuncture;
17 5. Massage therapy; or
18 6. Osteopathic manipulation.
- 19 (4) (a) A person acting in good faith as a duly authorized guardian or health care
20 proxy shall not be liable for damages in a civil action or subject to criminal
21 prosecution for revoking a voluntary non-opioid directive.
- 22 (b) A practitioner who exercises reasonable care shall not be liable for damages
23 in a civil action, subject to criminal prosecution, deemed to have violated
24 the standard of care, or subject to disciplinary action by a professional
25 licensing board for refusing to prescribe, order, or administer an opioid
26 drug pursuant to a voluntary non-opioid directive.
- 27 (c) A practitioner employed by a hospital emergency department, acting either

1 as a patient's health care provider or as the emergency medical services
2 director, who exercises reasonable care shall not be liable for damages in a
3 civil action, subject to criminal prosecution, deemed to have violated the
4 standard of care, or subject to disciplinary action by a professional licensing
5 board for prescribing, ordering, or administering an opioid drug to a patient
6 who has executed and filed a voluntary non-opioid directive form if the
7 practitioner has reasonable cause to believe that an opioid drug is necessary
8 and the practitioner has no knowledge of the patient's voluntary non-opioid
9 directive at the time of prescribing, ordering, or administering an opioid
10 drug.

11 (d) A practitioner who fails to comply with subsection (3) of this section, a
12 patient's voluntary non-opioid directive, or the revocation of a voluntary
13 non-opioid directive by a duly authorized guardian or health care proxy
14 may be subject to disciplinary action by his or her professional licensing
15 board.

16 (5) (a) For the purposes of this section, a pharmacist shall presume that an
17 electronic, written, oral, or faxed prescription for an opioid drug is valid
18 and is authorized to dispense an opioid drug in contradiction of a voluntary
19 non-opioid directive.

20 (b) A pharmacist who exercises reasonable care shall not be liable for damages
21 in a civil action, subject to criminal prosecution, deemed to have violated
22 the standard of care, or subject to disciplinary action by a professional
23 licensing board for dispensing an opioid drug in contradiction of a
24 voluntary non-opioid directive.

25 (6) Each state licensing board shall promulgate administrative regulations necessary
26 to carry out this section.

27 ➔Section 2. KRS 218A.172 is amended to read as follows:

- 1 (1) Administrative regulations promulgated under KRS 218A.205(3) shall require that,
2 prior to the initial prescribing or dispensing of any Schedule II controlled substance
3 or a Schedule III controlled substance containing hydrocodone to a human patient, a
4 practitioner shall:
- 5 (a) Obtain a medical history and conduct a physical or mental health examination
6 of the patient, as appropriate to the patient's medical complaint, and document
7 the information in the patient's medical record;
- 8 (b) Query the electronic monitoring system established in KRS 218A.202:
- 9 1. To determine if the patient has filed a voluntary non-opioid directive
10 form established in subsection (2) of Section 1 of this Act; and
11 2. For all available data on the patient for the twelve (12) month period
12 immediately preceding the patient encounter and appropriately utilize
13 that data in the evaluation and treatment of the patient;
- 14 (c) Make a written plan stating the objectives of the treatment and further
15 diagnostic examinations required;
- 16 (d) Discuss the risks and benefits of the use of controlled substances with the
17 patient, the patient's parent if the patient is an unemancipated minor child, or
18 the patient's legal guardian or health care surrogate, including the risk of
19 tolerance and drug dependence;~~and~~
- 20 (e) Obtain written consent for the treatment; and
- 21 (f) Provide, in accordance with subsection (3) of Section 1 of this Act, the
22 patient, the patient's parent if the patient is an unemancipated minor child,
23 or the patient's legal guardian or health care proxy with a copy of the
24 voluntary non-opioid directive form established in subsection (2) of Section
25 1 of this Act.
- 26 (2) (a) Administrative regulations promulgated under KRS 218A.205(3) shall require
27 that a practitioner prescribing or dispensing additional amounts of Schedule II

1 controlled substances or Schedule III controlled substances containing
2 hydrocodone for the same medical complaint and related symptoms shall:

- 3 1. Review, at reasonable intervals based on the patient's individual
4 circumstances and course of treatment, the plan of care;
- 5 2. Provide to the patient any new information about the treatment; and
- 6 3. Modify or terminate the treatment as appropriate.

7 (b) If the course of treatment extends beyond three (3) months, the administrative
8 regulations shall also require that the practitioner:

- 9 1. Query the electronic monitoring system established in KRS 218A.202
10 no less than once every three (3) months for all available data on the
11 patient for the twelve (12) month period immediately preceding the
12 query, including if the patient has filed a voluntary non-opioid
13 directive form established in subsection (2) of Section 1 of this Act;
14 and
- 15 2. Review that data before issuing any new prescription or refills for the
16 patient for any Schedule II controlled substance or a Schedule III
17 controlled substance containing hydrocodone.

18 (3) Administrative regulations promulgated under KRS 218A.205(3) shall require that,
19 for each patient for whom a practitioner prescribes any Schedule II controlled
20 substance or a Schedule III controlled substance containing hydrocodone, the
21 practitioner shall keep accurate, readily accessible, and complete medical records
22 which include, as appropriate:

- 23 (a) Medical history and physical or mental health examination;
- 24 (b) Diagnostic, therapeutic, and laboratory results;
- 25 (c) Evaluations and consultations;
- 26 (d) Treatment objectives;
- 27 (e) Discussion of risk, benefits, and limitations of treatments;

- 1 (f) Treatments;
- 2 (g) Medications, including date, type, dosage, and quantity prescribed or
3 dispensed;
- 4 (h) Instructions and agreements; and
- 5 (i) Periodic reviews of the patient's file.
- 6 (4) Administrative regulations promulgated under KRS 218A.205(3) may exempt, in
7 whole or in part, compliance with the mandatory diagnostic, treatment, review, and
8 other protocols and standards established in this section for:
- 9 (a) A licensee prescribing or administering a controlled substance immediately
10 prior to, during, or within the fourteen (14) days following an operative or
11 invasive procedure or a delivery if the prescribing or administering is
12 medically related to the operative or invasive procedure or the delivery and the
13 medication usage does not extend beyond the fourteen (14) days;
- 14 (b) A licensee prescribing or administering a controlled substance necessary to
15 treat a patient in an emergency situation;
- 16 (c) A licensed pharmacist or other person licensed by the Kentucky Board of
17 Pharmacy to dispense drugs or a licensed pharmacy;
- 18 (d) A licensee prescribing or dispensing a controlled substance:
- 19 1. For administration in a hospital or long-term-care facility if the hospital
20 or long-term-care facility with an institutional account, or a practitioner
21 in those hospitals or facilities where no institutional account exists,
22 queries the electronic monitoring system established in KRS 218A.202
23 for all available data on the patient or resident for the twelve (12) month
24 period immediately preceding the query within twelve (12) hours of the
25 patient's or resident's admission and places a copy of the query in the
26 patient's or resident's medical records during the duration of the patient's
27 stay at the facility;

- 1 2. As part of the patient's hospice or end-of-life treatment;
- 2 3. For the treatment of pain associated with cancer or with the treatment of
- 3 cancer;
- 4 4. In a single dose to relieve the anxiety, pain, or discomfort experienced
- 5 by a patient submitting to a diagnostic test or procedure;
- 6 5. Within seven (7) days of an initial prescribing or dispensing under
- 7 subsection (1) of this section if the prescribing or dispensing:
 - 8 a. Is done as a substitute for the initial prescribing or dispensing;
 - 9 b. Cancels any refills for the initial prescription; and
 - 10 c. Requires the patient to dispose of any remaining unconsumed
 - 11 medication;
- 12 6. Within ninety (90) days of an initial prescribing or dispensing under
- 13 subsection (1) of this section if the prescribing or dispensing is done by
- 14 another practitioner in the same practice or in an existing coverage
- 15 arrangement, if done for the same patient for the same medical
- 16 condition; or
- 17 7. To a research subject enrolled in a research protocol approved by an
- 18 institutional review board that has an active federalwide assurance
- 19 number from the United States Department of Health and Human
- 20 Services, Office for Human Research Protections, where the research
- 21 involves single, double, or triple blind drug administration or is
- 22 additionally covered by a certificate of confidentiality from the National
- 23 Institutes of Health;
- 24 (e) The prescribing of a Schedule III, IV, or V controlled substance by a licensed
- 25 optometrist to a patient in accordance with the provisions of KRS 320.240; or
- 26 (f) The prescribing of a three (3) day supply of a Schedule III controlled
- 27 substance following the performance of oral surgery by a dentist licensed

1 pursuant to KRS Chapter 313.

2 (5) (a) A state licensing board promulgating administrative regulations under KRS
3 218A.205(3) may promulgate an administrative regulation authorizing
4 exemptions supplemental or in addition to those specified in subsection (4) of
5 this section. Prior to exercising this authority, the board shall:

- 6 1. Notify the Kentucky Office of Drug Control Policy that it is considering
7 a proposal to promulgate an administrative regulation authorizing
8 exemptions supplemental or in addition to those specified in subsection
9 (4) of this section and invite the office to participate in the board
10 meeting at which the proposal will be considered;
- 11 2. Make a factual finding based on expert testimony as well as evidence or
12 research submitted to the board that the exemption demonstrates a low
13 risk of diversion or abuse and is supported by the dictates of good
14 medical practice; and
- 15 3. Submit a report to the Governor and the Legislative Research
16 Commission of its actions, including a detailed explanation of the
17 factual and policy basis underlying the board's action. A copy of this
18 report shall be provided to the regulations compiler.

19 (b) Within one (1) working day of promulgating an administrative regulation
20 authorizing an exemption under this section, the promulgating board shall e-
21 mail to the Kentucky Office of Drug Control Policy:

- 22 1. A copy of the administrative regulation as filed, and all attachments
23 required by KRS 13A.230(1); and
- 24 2. A request from the board that the office review the administrative
25 regulation in the same manner as would the Commission on Small
26 Business Advocacy under KRS 11.202(1)(e), and submit its report or
27 comments in accordance with the deadline established in KRS

1 13A.270(1)(c). A copy of the report or comments shall be filed with the
2 regulations compiler.

3 ➔Section 3. KRS 218A.202 is amended to read as follows:

4 (1) The Cabinet for Health and Family Services shall establish and maintain an
5 electronic system for monitoring Schedules II, III, IV, and V controlled substances.
6 The cabinet may contract for the design, upgrade, or operation of this system if the
7 contract preserves all of the rights, privileges, and protections guaranteed to
8 Kentucky citizens under this chapter and the contract requires that all other aspects
9 of the system be operated in conformity with the requirements of this or any other
10 applicable state or federal law.

11 (2) A practitioner or a pharmacist authorized to prescribe or dispense controlled
12 substances to humans shall register with the cabinet to use the system provided for
13 in this section and shall maintain such registration continuously during the
14 practitioner's or pharmacist's term of licensure and shall not have to pay a fee or tax
15 specifically dedicated to the operation of the system.

16 (3) Every practitioner or pharmacy which dispenses a controlled substance to a person
17 in Kentucky, or to a person at an address in Kentucky, shall report to the Cabinet for
18 Health and Family Services the data required by this section, which includes the
19 reporting of any Schedule II controlled substance dispensed at a facility licensed by
20 the cabinet and a Schedule II through Schedule V controlled substance regardless of
21 dosage when dispensed by the emergency department of a hospital to an emergency
22 department patient. Reporting shall not be required for:

23 (a) A drug administered directly to a patient in a hospital, a resident of a health
24 care facility licensed under KRS Chapter 216B, a resident of a child-caring
25 facility as defined by KRS 199.011, or an individual in a jail, correctional
26 facility, or juvenile detention facility;

27 (b) A Schedule III through Schedule V controlled substance dispensed by a

- 1 facility licensed by the cabinet provided that the quantity dispensed is limited
2 to an amount adequate to treat the patient for a maximum of forty-eight (48)
3 hours and is not dispensed by the emergency department of a hospital; or
- 4 (c) A drug administered or dispensed to a research subject enrolled in a research
5 protocol approved by an institutional review board that has an active
6 federalwide assurance number from the United States Department of Health
7 and Human Services, Office for Human Research Protections, where the
8 research involves single, double, or triple blind drug administration or is
9 additionally covered by a certificate of confidentiality from the National
10 Institutes of Health.
- 11 (4) In addition to the data required by subsection (5) of this section, a Kentucky-
12 licensed acute care hospital or critical access hospital shall report to the cabinet all
13 positive toxicology screens that were performed by the hospital's emergency
14 department to evaluate the patient's suspected drug overdose.
- 15 (5) Data for each controlled substance that is reported shall include but not be limited
16 to the following:
- 17 (a) Patient identifier;
18 (b) National drug code of the drug dispensed;
19 (c) Date of dispensing;
20 (d) Quantity dispensed;
21 (e) Prescriber; and
22 (f) Dispenser.
- 23 (6) The data shall be provided in the electronic format specified by the Cabinet for
24 Health and Family Services unless a waiver has been granted by the cabinet to an
25 individual dispenser. The cabinet shall establish acceptable error tolerance rates for
26 data. Dispensers shall ensure that reports fall within these tolerances. Incomplete or
27 inaccurate data shall be corrected upon notification by the cabinet if the dispenser

1 exceeds these error tolerance rates.

2 (7) The Cabinet for Health and Family Services shall only disclose data to persons and
3 entities authorized to receive that data under this section. Disclosure to any other
4 person or entity, including disclosure in the context of a civil action where the
5 disclosure is sought either for the purpose of discovery or for evidence, is prohibited
6 unless specifically authorized by this section. The Cabinet for Health and Family
7 Services shall be authorized to provide data to:

8 (a) A designated representative of a board responsible for the licensure,
9 regulation, or discipline of practitioners, pharmacists, or other person who is
10 authorized to prescribe, administer, or dispense controlled substances and who
11 is involved in a bona fide specific investigation involving a designated person;

12 (b) Employees of the Office of the Inspector General of the Cabinet for Health
13 and Family Services who have successfully completed training for the
14 electronic system and who have been approved to use the system, federal
15 prosecutors, Kentucky Commonwealth's attorneys and assistant
16 Commonwealth's attorneys, county attorneys and assistant county attorneys, a
17 peace officer certified pursuant to KRS 15.380 to 15.404, a certified or full-
18 time peace officer of another state, or a federal agent whose duty is to enforce
19 the laws of this Commonwealth, of another state, or of the United States
20 relating to drugs and who is engaged in a bona fide specific investigation
21 involving a designated person;

22 (c) A state-operated Medicaid program in conformity with subsection (8) of this
23 section;

24 (d) A properly convened grand jury pursuant to a subpoena properly issued for the
25 records;

26 (e) A practitioner or pharmacist, or employee of the practitioner's or pharmacist's
27 practice acting under the specific direction of the practitioner or pharmacist,

- 1 who certifies that the requested information is for the purpose of:
- 2 1. Providing medical or pharmaceutical treatment to a bona fide current or
 - 3 prospective patient;
 - 4 2. Reviewing data on controlled substances that have been reported for the
 - 5 birth mother of an infant who is currently being treated by the
 - 6 practitioner for neonatal abstinence syndrome, or has symptoms that
 - 7 suggest prenatal drug exposure; or
 - 8 3. Reviewing and assessing the individual prescribing or dispensing
 - 9 patterns of the practitioner or pharmacist or to determine the accuracy
 - 10 and completeness of information contained in the monitoring system;
- 11 (f) The chief medical officer of a hospital or long-term-care facility, an employee
- 12 of the hospital or long-term-care facility as designated by the chief medical
- 13 officer and who is working under his or her specific direction, or a physician
- 14 designee if the hospital or facility has no chief medical officer, if the officer,
- 15 employee, or designee certifies that the requested information is for the
- 16 purpose of providing medical or pharmaceutical treatment to a bona fide
- 17 current or prospective patient or resident in the hospital or facility;
- 18 (g) In addition to the purposes authorized under paragraph (a) of this subsection,
- 19 the Kentucky Board of Medical Licensure, for any physician who is:
- 20 1. Associated in a partnership or other business entity with a physician who
 - 21 is already under investigation by the Board of Medical Licensure for
 - 22 improper prescribing or dispensing practices;
 - 23 2. In a designated geographic area for which a trend report indicates a
 - 24 substantial likelihood that inappropriate prescribing or dispensing may
 - 25 be occurring; or
 - 26 3. In a designated geographic area for which a report on another physician
 - 27 in that area indicates a substantial likelihood that inappropriate

1 prescribing or dispensing may be occurring in that area;

2 (h) In addition to the purposes authorized under paragraph (a) of this subsection,
3 the Kentucky Board of Nursing, for any advanced practice registered nurse
4 who is:

5 1. Associated in a partnership or other business entity with a physician who
6 is already under investigation by the Kentucky Board of Medical
7 Licensure for improper prescribing or dispensing practices;

8 2. Associated in a partnership or other business entity with an advanced
9 practice registered nurse who is already under investigation by the Board
10 of Nursing for improper prescribing practices;

11 3. In a designated geographic area for which a trend report indicates a
12 substantial likelihood that inappropriate prescribing or dispensing may
13 be occurring; or

14 4. In a designated geographic area for which a report on a physician or
15 another advanced practice registered nurse in that area indicates a
16 substantial likelihood that inappropriate prescribing or dispensing may
17 be occurring in that area;

18 (i) A judge or a probation or parole officer administering a diversion or probation
19 program of a criminal defendant arising out of a violation of this chapter or of
20 a criminal defendant who is documented by the court as a substance abuser
21 who is eligible to participate in a court-ordered drug diversion or probation
22 program; or

23 (j) A medical examiner engaged in a death investigation pursuant to KRS 72.026.

24 (8) The Department for Medicaid Services shall use any data or reports from the system
25 for the purpose of identifying Medicaid providers or recipients whose prescribing,
26 dispensing, or usage of controlled substances may be:

27 (a) Appropriately managed by a single outpatient pharmacy or primary care

1 physician; or

2 (b) Indicative of improper, inappropriate, or illegal prescribing or dispensing
3 practices by a practitioner or drug seeking by a Medicaid recipient.

4 (9) A person who receives data or any report of the system from the cabinet shall not
5 provide it to any other person or entity except as provided in this section, in another
6 statute, or by order of a court of competent jurisdiction and only to a person or
7 entity authorized to receive the data or the report under this section, except that:

8 (a) A person specified in subsection (7)(b) of this section who is authorized to
9 receive data or a report may share that information with any other persons
10 specified in subsection (7)(b) of this section authorized to receive data or a
11 report if the persons specified in subsection (7)(b) of this section are working
12 on a bona fide specific investigation involving a designated person. Both the
13 person providing and the person receiving the data or report under this
14 paragraph shall document in writing each person to whom the data or report
15 has been given or received and the day, month, and year that the data or report
16 has been given or received. This document shall be maintained in a file by
17 each agency engaged in the investigation;

18 (b) A representative of the Department for Medicaid Services may share data or
19 reports regarding overutilization by Medicaid recipients with a board
20 designated in subsection (7)(a) of this section, or with a law enforcement
21 officer designated in subsection (7)(b) of this section;

22 (c) The Department for Medicaid Services may submit the data as evidence in an
23 administrative hearing held in accordance with KRS Chapter 13B;

24 (d) If a state licensing board as defined in KRS 218A.205 initiates formal
25 disciplinary proceedings against a licensee, and data obtained by the board is
26 relevant to the charges, the board may provide the data to the licensee and his
27 or her counsel, as part of the notice process required by KRS 13B.050, and

- 1 admit the data as evidence in an administrative hearing conducted pursuant to
2 KRS Chapter 13B, with the board and licensee taking all necessary steps to
3 prevent further disclosure of the data; and
- 4 (e) A practitioner, pharmacist, or employee who obtains data under subsection
5 (7)(e) of this section may share the report with the patient or person authorized
6 to act on the patient's behalf. Any practitioner, pharmacist, or employee who
7 obtains data under subsection (7)(e) of this section may place the report in the
8 patient's medical record, in which case the individual report shall then be
9 deemed a medical record subject to disclosure on the same terms and
10 conditions as an ordinary medical record in lieu of the disclosure restrictions
11 otherwise imposed by this section.
- 12 (10) The Cabinet for Health and Family Services, all peace officers specified in
13 subsection (7)(b) of this section, all officers of the court, and all regulatory agencies
14 and officers, in using the data for investigative or prosecution purposes, shall
15 consider the nature of the prescriber's and dispenser's practice and the condition for
16 which the patient is being treated.
- 17 (11) The data and any report obtained therefrom shall not be a public record, except that
18 the Department for Medicaid Services may submit the data as evidence in an
19 administrative hearing held in accordance with KRS Chapter 13B.
- 20 (12) Intentional failure to comply with the reporting requirements of this section shall be
21 a Class B misdemeanor for the first offense and a Class A misdemeanor for each
22 subsequent offense.
- 23 (13) Intentional disclosure of transmitted data to a person not authorized by subsections
24 (7) to (9) of this section or authorized by KRS 315.121, or obtaining information
25 under this section not relating to a bona fide current or prospective patient or a bona
26 fide specific investigation, shall be a Class B misdemeanor for the first offense and
27 a Class A misdemeanor for each subsequent offense.

- 1 (14) The Cabinet for Health and Family Services may, by promulgating an
2 administrative regulation, limit the length of time that data remain in the electronic
3 system. Any data removed from the system shall be archived and subject to retrieval
4 within a reasonable time after a request from a person authorized to review data
5 under this section.
- 6 (15) (a) The Cabinet for Health and Family Services shall work with each board
7 responsible for the licensure, regulation, or discipline of practitioners,
8 pharmacists, or other persons who are authorized to prescribe, administer, or
9 dispense controlled substances for the development of a continuing education
10 program about the purposes and uses of the electronic system for monitoring
11 established in this section.
- 12 (b) The cabinet shall work with the Kentucky Bar Association for the
13 development of a continuing education program for attorneys about the
14 purposes and uses of the electronic system for monitoring established in this
15 section.
- 16 (c) The cabinet shall work with the Justice and Public Safety Cabinet for the
17 development of a continuing education program for law enforcement officers
18 about the purposes and uses of the electronic system for monitoring
19 established in this section.
- 20 (16) If the cabinet becomes aware of a prescriber's or dispenser's failure to comply with
21 this section, the cabinet shall notify the licensing board or agency responsible for
22 licensing the prescriber or dispenser. The licensing board shall treat the notification
23 as a complaint against the licensee.
- 24 (17) The Cabinet for Health and Family Services, Office of Inspector General, shall
25 conduct quarterly reviews to identify patterns of potential improper, inappropriate,
26 or illegal prescribing or dispensing of a controlled substance. The Office of
27 Inspector General may independently investigate and submit findings and

1 recommendations to the appropriate boards of licensure or other reporting agencies.

2 (18) The cabinet shall promulgate administrative regulations to implement the provisions
3 of this section. Included in these administrative regulations shall be:

4 (a) An error resolution process allowing a patient to whom a report had been
5 disclosed under subsection (9) of this section to request the correction of
6 inaccurate information contained in the system relating to that patient; and

7 (b) A requirement that data be reported to the system under subsection (3) of this
8 section within one (1) day of dispensing.

9 (19) Before July 1, 2018, the Administrative Office of the Courts shall forward data
10 regarding any felony or Class A misdemeanor conviction that involves the
11 trafficking or possession of a controlled substance or other prohibited acts under
12 KRS Chapter 218A for the previous five (5) calendar years to the cabinet for
13 inclusion in the electronic monitoring system established under this section. On or
14 after July 1, 2018 such data shall be forwarded by the Administrative Office of the
15 Courts to the cabinet on a continuing basis. The cabinet shall incorporate the data
16 received into the system so that a query by patient name indicates any prior drug
17 conviction.

18 **(20) The electronic monitoring system established in subsection (1) of this section**
19 **shall permit:**

20 **(a) The cabinet to report and document receipt of a voluntary non-opioid**
21 **directive form established in subsection (2) of Section 1 of this Act**
22 **submitted by an individual and to list any duly authorized guardian or**
23 **health care proxy who may revoke the directive; and**

24 **(b) A practitioner to determine if a patient has filed a voluntary non-opioid**
25 **directive and to identify any duly authorized guardian or health care proxy**
26 **who may revoke the directive.**

27 ➔SECTION 4. A NEW SECTION OF SUBTITLE 17A OF KRS CHAPTER 304

1 IS CREATED TO READ AS FOLLOWS:

2 (1) As used in this section, "health benefit plan" has the same meaning as in KRS

3 304.17A-005, except for purposes of this section, the term includes:

4 (a) Limited health service benefit plans;

5 (b) Short-term limited duration coverage policies; and

6 (c) Student health insurance offered by a Kentucky-licensed insurer under
 7 written contract with a university or college whose students it proposes to
 8 insure.

9 (2) A health benefit plan issued or renewed on or after the effective date of this Act,
 10 shall provide coverage for evidenced-based nonopioid treatment for pain,
 11 including but not limited to:

12 (a) Chiropractic;

13 (b) Physical therapy

14 (c) Occupational therapy;

15 (d) Acupuncture;

16 (e) Massage therapy; and

17 (f) Osteopathic manipulation

18 (3) Coverage required by this section shall not be subject to annual or lifetime
 19 numerical limits on visits for the treatment of pain.

20 (4) Reimbursement, coinsurance, copayment, and deductible amounts for coverage
 21 required by this section shall be determined in accordance with the requirements
 22 for rehabilitative and habilitative services under the Patient Protection and
 23 Affordable Care Act of 2009, Pub. L. No. 111-148, as amended.

24 ➔SECTION 5. A NEW SECTION OF SUBTITLE 17C OF KRS CHAPTER 304

25 IS CREATED TO READ AS FOLLOWS:

26 The provisions of Section 4 of this Act shall apply to limited health service benefit
 27 plans, including but not limited to limited health service contracts as defined in KRS

1 304.38A-010.

2 →Section 6. KRS 18A.225 (Effective April 1, 2021) is amended to read as
3 follows:

4 (1) (a) The term "employee" for purposes of this section means:

- 5 1. Any person, including an elected public official, who is regularly
6 employed by any department, office, board, agency, or branch of state
7 government; or by a public postsecondary educational institution; or by
8 any city, urban-county, charter county, county, or consolidated local
9 government, whose legislative body has opted to participate in the state-
10 sponsored health insurance program pursuant to KRS 79.080; and who
11 is either a contributing member to any one (1) of the retirement systems
12 administered by the state, including but not limited to the Kentucky
13 Retirement Systems, County Employees Retirement System, Kentucky
14 Teachers' Retirement System, the Legislators' Retirement Plan, or the
15 Judicial Retirement Plan; or is receiving a contractual contribution from
16 the state toward a retirement plan; or, in the case of a public
17 postsecondary education institution, is an individual participating in an
18 optional retirement plan authorized by KRS 161.567; or is eligible to
19 participate in a retirement plan established by an employer who ceases
20 participating in the Kentucky Employees Retirement System pursuant to
21 KRS 61.522 whose employees participated in the health insurance plans
22 administered by the Personnel Cabinet prior to the employer's effective
23 cessation date in the Kentucky Employees Retirement System;
- 24 2. Any certified or classified employee of a local board of education;
- 25 3. Any elected member of a local board of education;
- 26 4. Any person who is a present or future recipient of a retirement
27 allowance from the Kentucky Retirement Systems, County Employees

- 1 Retirement System, Kentucky Teachers' Retirement System, the
2 Legislators' Retirement Plan, the Judicial Retirement Plan, or the
3 Kentucky Community and Technical College System's optional
4 retirement plan authorized by KRS 161.567, except that a person who is
5 receiving a retirement allowance and who is age sixty-five (65) or older
6 shall not be included, with the exception of persons covered under KRS
7 61.702(4)(c), unless he or she is actively employed pursuant to
8 subparagraph 1. of this paragraph; and
- 9 5. Any eligible dependents and beneficiaries of participating employees
10 and retirees who are entitled to participate in the state-sponsored health
11 insurance program;
- 12 (b) The term "health benefit plan" for the purposes of this section means a health
13 benefit plan as defined in KRS 304.17A-005;
- 14 (c) The term "insurer" for the purposes of this section means an insurer as defined
15 in KRS 304.17A-005; and
- 16 (d) The term "managed care plan" for the purposes of this section means a
17 managed care plan as defined in KRS 304.17A-500.
- 18 (2) (a) The secretary of the Finance and Administration Cabinet, upon the
19 recommendation of the secretary of the Personnel Cabinet, shall procure, in
20 compliance with the provisions of KRS 45A.080, 45A.085, and 45A.090,
21 from one (1) or more insurers authorized to do business in this state, a group
22 health benefit plan that may include but not be limited to health maintenance
23 organization (HMO), preferred provider organization (PPO), point of service
24 (POS), and exclusive provider organization (EPO) benefit plans encompassing
25 all or any class or classes of employees. With the exception of employers
26 governed by the provisions of KRS Chapters 16, 18A, and 151B, all
27 employers of any class of employees or former employees shall enter into a

1 contract with the Personnel Cabinet prior to including that group in the state
2 health insurance group. The contracts shall include but not be limited to
3 designating the entity responsible for filing any federal forms, adoption of
4 policies required for proper plan administration, acceptance of the contractual
5 provisions with health insurance carriers or third-party administrators, and
6 adoption of the payment and reimbursement methods necessary for efficient
7 administration of the health insurance program. Health insurance coverage
8 provided to state employees under this section shall, at a minimum, contain
9 the same benefits as provided under Kentucky Kare Standard as of January 1,
10 1994, and shall include a mail-order drug option as provided in subsection
11 (13) of this section. All employees and other persons for whom the health care
12 coverage is provided or made available shall annually be given an option to
13 elect health care coverage through a self-funded plan offered by the
14 Commonwealth or, if a self-funded plan is not available, from a list of
15 coverage options determined by the competitive bid process under the
16 provisions of KRS 45A.080, 45A.085, and 45A.090 and made available
17 during annual open enrollment.

18 (b) The policy or policies shall be approved by the commissioner of insurance and
19 may contain the provisions the commissioner of insurance approves, whether
20 or not otherwise permitted by the insurance laws.

21 (c) Any carrier bidding to offer health care coverage to employees shall agree to
22 provide coverage to all members of the state group, including active
23 employees and retirees and their eligible covered dependents and
24 beneficiaries, within the county or counties specified in its bid. Except as
25 provided in subsection (20) of this section, any carrier bidding to offer health
26 care coverage to employees shall also agree to rate all employees as a single
27 entity, except for those retirees whose former employers insure their active

1 employees outside the state-sponsored health insurance program.

2 (d) Any carrier bidding to offer health care coverage to employees shall agree to
3 provide enrollment, claims, and utilization data to the Commonwealth in a
4 format specified by the Personnel Cabinet with the understanding that the data
5 shall be owned by the Commonwealth; to provide data in an electronic form
6 and within a time frame specified by the Personnel Cabinet; and to be subject
7 to penalties for noncompliance with data reporting requirements as specified
8 by the Personnel Cabinet. The Personnel Cabinet shall take strict precautions
9 to protect the confidentiality of each individual employee; however,
10 confidentiality assertions shall not relieve a carrier from the requirement of
11 providing stipulated data to the Commonwealth.

12 (e) The Personnel Cabinet shall develop the necessary techniques and capabilities
13 for timely analysis of data received from carriers and, to the extent possible,
14 provide in the request-for-proposal specifics relating to data requirements,
15 electronic reporting, and penalties for noncompliance. The Commonwealth
16 shall own the enrollment, claims, and utilization data provided by each carrier
17 and shall develop methods to protect the confidentiality of the individual. The
18 Personnel Cabinet shall include in the October annual report submitted
19 pursuant to the provisions of KRS 18A.226 to the Governor, the General
20 Assembly, and the Chief Justice of the Supreme Court, an analysis of the
21 financial stability of the program, which shall include but not be limited to
22 loss ratios, methods of risk adjustment, measurements of carrier quality of
23 service, prescription coverage and cost management, and statutorily required
24 mandates. If state self-insurance was available as a carrier option, the report
25 also shall provide a detailed financial analysis of the self-insurance fund
26 including but not limited to loss ratios, reserves, and reinsurance agreements.

27 (f) If any agency participating in the state-sponsored employee health insurance

1 program for its active employees terminates participation and there is a state
2 appropriation for the employer's contribution for active employees' health
3 insurance coverage, then neither the agency nor the employees shall receive
4 the state-funded contribution after termination from the state-sponsored
5 employee health insurance program.

6 (g) Any funds in flexible spending accounts that remain after all reimbursements
7 have been processed shall be transferred to the credit of the state-sponsored
8 health insurance plan's appropriation account.

9 (h) Each entity participating in the state-sponsored health insurance program shall
10 provide an amount at least equal to the state contribution rate for the employer
11 portion of the health insurance premium. For any participating entity that used
12 the state payroll system, the employer contribution amount shall be equal to
13 but not greater than the state contribution rate.

14 (3) The premiums may be paid by the policyholder:

15 (a) Wholly from funds contributed by the employee, by payroll deduction or
16 otherwise;

17 (b) Wholly from funds contributed by any department, board, agency, public
18 postsecondary education institution, or branch of state, city, urban-county,
19 charter county, county, or consolidated local government; or

20 (c) Partly from each, except that any premium due for health care coverage or
21 dental coverage, if any, in excess of the premium amount contributed by any
22 department, board, agency, postsecondary education institution, or branch of
23 state, city, urban-county, charter county, county, or consolidated local
24 government for any other health care coverage shall be paid by the employee.

25 (4) If an employee moves his or her place of residence or employment out of the service
26 area of an insurer offering a managed health care plan, under which he or she has
27 elected coverage, into either the service area of another managed health care plan or

1 into an area of the Commonwealth not within a managed health care plan service
2 area, the employee shall be given an option, at the time of the move or transfer, to
3 change his or her coverage to another health benefit plan.

4 (5) No payment of premium by any department, board, agency, public postsecondary
5 educational institution, or branch of state, city, urban-county, charter county,
6 county, or consolidated local government shall constitute compensation to an
7 insured employee for the purposes of any statute fixing or limiting the
8 compensation of such an employee. Any premium or other expense incurred by any
9 department, board, agency, public postsecondary educational institution, or branch
10 of state, city, urban-county, charter county, county, or consolidated local
11 government shall be considered a proper cost of administration.

12 (6) The policy or policies may contain the provisions with respect to the class or classes
13 of employees covered, amounts of insurance or coverage for designated classes or
14 groups of employees, policy options, terms of eligibility, and continuation of
15 insurance or coverage after retirement.

16 (7) Group rates under this section shall be made available to the disabled child of an
17 employee regardless of the child's age if the entire premium for the disabled child's
18 coverage is paid by the state employee. A child shall be considered disabled if he or
19 she has been determined to be eligible for federal Social Security disability benefits.

20 (8) The health care contract or contracts for employees shall be entered into for a period
21 of not less than one (1) year.

22 (9) The secretary shall appoint thirty-two (32) persons to an Advisory Committee of
23 State Health Insurance Subscribers to advise the secretary or the secretary's designee
24 regarding the state-sponsored health insurance program for employees. The
25 secretary shall appoint, from a list of names submitted by appointing authorities,
26 members representing school districts from each of the seven (7) Supreme Court
27 districts, members representing state government from each of the seven (7)

1 Supreme Court districts, two (2) members representing retirees under age sixty-five
2 (65), one (1) member representing local health departments, two (2) members
3 representing the Kentucky Teachers' Retirement System, and three (3) members at
4 large. The secretary shall also appoint two (2) members from a list of five (5) names
5 submitted by the Kentucky Education Association, two (2) members from a list of
6 five (5) names submitted by the largest state employee organization of nonschool
7 state employees, two (2) members from a list of five (5) names submitted by the
8 Kentucky Association of Counties, two (2) members from a list of five (5) names
9 submitted by the Kentucky League of Cities, and two (2) members from a list of
10 names consisting of five (5) names submitted by each state employee organization
11 that has two thousand (2,000) or more members on state payroll deduction. The
12 advisory committee shall be appointed in January of each year and shall meet
13 quarterly.

14 (10) Notwithstanding any other provision of law to the contrary, the policy or policies
15 provided to employees pursuant to this section shall not provide coverage for
16 obtaining or performing an abortion, nor shall any state funds be used for the
17 purpose of obtaining or performing an abortion on behalf of employees or their
18 dependents.

19 (11) Interruption of an established treatment regime with maintenance drugs shall be
20 grounds for an insured to appeal a formulary change through the established appeal
21 procedures approved by the Department of Insurance, if the physician supervising
22 the treatment certifies that the change is not in the best interests of the patient.

23 (12) Any employee who is eligible for and elects to participate in the state health
24 insurance program as a retiree, or the spouse or beneficiary of a retiree, under any
25 one (1) of the state-sponsored retirement systems shall not be eligible to receive the
26 state health insurance contribution toward health care coverage as a result of any
27 other employment for which there is a public employer contribution. This does not

1 preclude a retiree and an active employee spouse from using both contributions to
2 the extent needed for purchase of one (1) state sponsored health insurance policy for
3 that plan year.

4 (13) (a) The policies of health insurance coverage procured under subsection (2) of
5 this section shall include a mail-order drug option for maintenance drugs for
6 state employees. Maintenance drugs may be dispensed by mail order in
7 accordance with Kentucky law.

8 (b) A health insurer shall not discriminate against any retail pharmacy located
9 within the geographic coverage area of the health benefit plan and that meets
10 the terms and conditions for participation established by the insurer, including
11 price, dispensing fee, and copay requirements of a mail-order option. The
12 retail pharmacy shall not be required to dispense by mail.

13 (c) The mail-order option shall not permit the dispensing of a controlled
14 substance classified in Schedule II.

15 (14) The policy or policies provided to state employees or their dependents pursuant to
16 this section shall provide coverage for obtaining a hearing aid and acquiring hearing
17 aid-related services for insured individuals under eighteen (18) years of age, subject
18 to a cap of one thousand four hundred dollars (\$1,400) every thirty-six (36) months
19 pursuant to KRS 304.17A-132.

20 (15) Any policy provided to state employees or their dependents pursuant to this section
21 shall provide coverage for the diagnosis and treatment of autism spectrum disorders
22 consistent with KRS 304.17A-142.

23 (16) Any policy provided to state employees or their dependents pursuant to this section
24 shall provide coverage for obtaining amino acid-based elemental formula pursuant
25 to KRS 304.17A-258.

26 (17) If a state employee's residence and place of employment are in the same county, and
27 if the hospital located within that county does not offer surgical services, intensive

1 care services, obstetrical services, level II neonatal services, diagnostic cardiac
2 catheterization services, and magnetic resonance imaging services, the employee
3 may select a plan available in a contiguous county that does provide those services,
4 and the state contribution for the plan shall be the amount available in the county
5 where the plan selected is located.

6 (18) If a state employee's residence and place of employment are each located in counties
7 in which the hospitals do not offer surgical services, intensive care services,
8 obstetrical services, level II neonatal services, diagnostic cardiac catheterization
9 services, and magnetic resonance imaging services, the employee may select a plan
10 available in a county contiguous to the county of residence that does provide those
11 services, and the state contribution for the plan shall be the amount available in the
12 county where the plan selected is located.

13 (19) The Personnel Cabinet is encouraged to study whether it is fair and reasonable and
14 in the best interests of the state group to allow any carrier bidding to offer health
15 care coverage under this section to submit bids that may vary county by county or
16 by larger geographic areas.

17 (20) Notwithstanding any other provision of this section, the bid for proposals for health
18 insurance coverage for calendar year 2004 shall include a bid scenario that reflects
19 the statewide rating structure provided in calendar year 2003 and a bid scenario that
20 allows for a regional rating structure that allows carriers to submit bids that may
21 vary by region for a given product offering as described in this subsection:

22 (a) The regional rating bid scenario shall not include a request for bid on a
23 statewide option;

24 (b) The Personnel Cabinet shall divide the state into geographical regions which
25 shall be the same as the partnership regions designated by the Department for
26 Medicaid Services for purposes of the Kentucky Health Care Partnership
27 Program established pursuant to 907 KAR 1:705;

- 1 (c) The request for proposal shall require a carrier's bid to include every county
 2 within the region or regions for which the bid is submitted and include but not
 3 be restricted to a preferred provider organization (PPO) option;
- 4 (d) If the Personnel Cabinet accepts a carrier's bid, the cabinet shall award the
 5 carrier all of the counties included in its bid within the region. If the Personnel
 6 Cabinet deems the bids submitted in accordance with this subsection to be in
 7 the best interests of state employees in a region, the cabinet may award the
 8 contract for that region to no more than two (2) carriers; and
- 9 (e) Nothing in this subsection shall prohibit the Personnel Cabinet from including
 10 other requirements or criteria in the request for proposal.
- 11 (21) Any fully insured health benefit plan or self-insured plan issued or renewed on or
 12 after July 12, 2006, to public employees pursuant to this section which provides
 13 coverage for services rendered by a physician or osteopath duly licensed under KRS
 14 Chapter 311 that are within the scope of practice of an optometrist duly licensed
 15 under the provisions of KRS Chapter 320 shall provide the same payment of
 16 coverage to optometrists as allowed for those services rendered by physicians or
 17 osteopaths.
- 18 (22) Any fully insured health benefit plan or self-insured plan issued or renewed on *the*
 19 *effective date of this act*~~or after July 12, 2006,~~ to public employees pursuant to
 20 this section shall comply with the provisions of:
- 21 *(a) Section 4 of this act;*
- 22 *(b) KRS 304.17A-270 and 304.17A-525;*
- 23 *(c) KRS 304.17A-600 to 304.17A-633;*
- 24 *(d) KRS 205.593;*
- 25 *(e) KRS 304.17A-700 to 304.17A-730;*
- 26 *(f) KRS 304.14-135;*
- 27 *(g) KRS 304.17A-580 and 304.17A-641;*

1 (h) KRS 304.99-123;

2 (i) KRS 304.17A-138; and

3 (j) Administrative regulations promulgated pursuant to statutes listed in this
 4 subsection.

5 ~~[(23) Any fully insured health benefit plan or self-insured plan issued or renewed on or~~
 6 ~~after July 12, 2006, to public employees shall comply with KRS 304.17A-600 to~~
 7 ~~304.17A-633 pertaining to utilization review, KRS 205.593 and 304.17A-700 to~~
 8 ~~304.17A-730 pertaining to payment of claims, KRS 304.14-135 pertaining to~~
 9 ~~uniform health insurance claim forms, KRS 304.17A-580 and 304.17A-641~~
 10 ~~pertaining to emergency medical care, KRS 304.99-123, and any administrative~~
 11 ~~regulations promulgated thereunder].~~

12 ~~(24) Any fully insured health benefit plan or self-insured plan issued or renewed on or~~
 13 ~~after July 1, 2019, to public employees pursuant to this section shall comply with~~
 14 ~~KRS 304.17A-138.~~

15 †

16 ➔Section 7. KRS 205.522 is amended to read as follows:

17 The Department for Medicaid Services and any managed care organization contracted to
 18 provide Medicaid benefits pursuant to this chapter shall comply with the provisions of
 19 Section 4 of this Act and KRS 304.17A-167, 304.17A-235, 304.17A-515, 304.17A-580,
 20 304.17A-600, 304.17A-603, 304.17A-607, and 304.17A-740 to 304.17A-743, as
 21 applicable.

22 ➔Section 8. If the cabinet for Health and Family Services or the Department for
 23 Medicaid Services determines that a waiver or any other authorization from a federal
 24 agency is necessary prior to the implementation of any provision of Section 7 of this Act,
 25 the cabinet or department shall, within 90 days after the effective date of this Act, request
 26 the waiver or authorization and shall only delay full implementation of those provisions
 27 for which a waiver or authorization was deemed necessary until the waiver or

1 authorization is granted.