

1 AN ACT relating to appropriations providing financing and conditions for the
2 operations, maintenance, support, and functioning of the Transportation Cabinet of the
3 Commonwealth of Kentucky.

4 *Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

5 → Section 1. The Transportation Cabinet Budget is as follows:

PART I

OPERATING BUDGET

8 **(1) Funds Appropriations:** There is appropriated out of the General Fund, Road
9 Fund, Restricted Funds accounts, Federal Funds accounts, or Bond Funds accounts for
10 the fiscal year beginning July 1, 2026, and ending June 30, 2027, and for the fiscal year
11 beginning July 1, 2027, and ending June 30, 2028, the following discrete sums, or so
12 much thereof as may be necessary. Appropriated funds are included pursuant to KRS
13 48.700 and 48.710. Each appropriation is made by source of respective fund or funds
14 accounts. Appropriations for the budget units of the Transportation Cabinet are subject to
15 the provisions of Chapters 12, 42, 45, and 48 of the Kentucky Revised Statutes and
16 compliance with the conditions and procedures set forth in this Act.

A. TRANSPORTATION CABINET

18 Budget Units

19 1. GENERAL ADMINISTRATION AND SUPPORT

		2026-27	2027-28
20			
21	General Fund	480,000	465,000
22	Restricted Funds	2,757,200	2,668,800
23	Road Fund	77,807,900	76,316,600
24	TOTAL	81,045,100	79,450,400

1 Preconstruction Program, and the County Priority Projects Program.

2 **(2) Adopt-A-Highway Litter Program:** The Transportation Cabinet and the
3 Energy and Environment Cabinet may receive, accept, and solicit grants, contributions of
4 money, property, labor, or other things of value from any governmental agency,
5 individual, nonprofit organization, or private business to be used for the Adopt-a-
6 Highway Litter Program or other statewide litter programs. Any contribution of this
7 nature shall be deemed to be a contribution to a state agency for a public purpose and
8 shall be treated as Restricted Funds under KRS Chapter 45 and reported according to
9 KRS Chapter 48, and shall not be subject to restrictions set forth under KRS Chapter
10 11A.

11 **(3) Budget Implementation:** The General Assembly directs that the
12 Transportation Cabinet shall carry out all appropriations and budgetary language
13 provisions as contained in the Transportation Cabinet Budget. The Legislative Research
14 Commission shall review quarterly expenditure data to determine if an agency is out of
15 compliance with this directive. If the Legislative Research Commission suspects that any
16 entity has acted in non-conformity with this subsection, the Legislative Research
17 Commission may order an audit or review at the agency's expense. Such audit findings,
18 reviews, and reports shall be subject to the Kentucky Open Records Law. The Secretary
19 of the Transportation Cabinet shall provide a comprehensive semiannual report,
20 beginning February 1, 2027, to the standing Appropriations and Revenue Committees of
21 the General Assembly or the Interim Joint Committee on Appropriations and Revenue, as
22 appropriate, detailing expenditures related to the appropriations contained within the
23 budgetary language provisions for each budget unit within the Transportation Cabinet. If
24 an agency does not expend the full General Fund appropriation contained within a
25 budgetary language provision, the unexpended funds shall be transferred to the Budget
26 Reserve Trust Fund Account (KRS 48.705).

27 **(4) Riverport Improvements:** Included in the above General Fund appropriation

1 is \$480,000 in fiscal year 2026-2027 and \$465,000 in fiscal year 2027-2028 to the
2 Riverport Financial Assistance Trust Fund (KRS 174.210). Notwithstanding KRS 45.229,
3 any portion of General Fund not expended for this purpose shall lapse to the Budget
4 Reserve Trust Fund Account (KRS 48.705).

5 **2. AVIATION**

		2026-27	2027-28
7	General Fund	1,144,300	1,130,400
8	Restricted Funds	18,255,200	17,700,800
9	Federal Funds	500,800	500,800
10	Road Fund	835,900	833,700
11	TOTAL	20,736,200	20,165,700

12 **(1) Operational Costs:** Notwithstanding KRS 183.525(5), the above Restricted
13 Funds appropriation includes operational costs of the program in each fiscal year.

14 **(2) Debt Service:** Included in the above Road Fund appropriation is \$835,900 in
15 fiscal year 2026-2027 and \$833,700 in fiscal year 2027-2028 for debt service on
16 previously authorized bonds. Notwithstanding KRS 183.525, \$835,900 in fiscal year
17 2026-2027 and \$833,700 in fiscal year 2027-2028 is transferred to the Road Fund from
18 the Kentucky Aviation Economic Development Fund to support debt service on those
19 bonds.

20 **3. DEBT SERVICE**

		2026-27	2027-28
22	Road Fund	100,330,300	103,213,000

23 **(1) Economic Development Road Lease-Rental Payments:** Included in the
24 above Road Fund appropriation is \$100,080,300 in fiscal year 2026-2027 and
25 \$102,963,000 in fiscal year 2027-2028 for Economic Development Road lease-rental
26 payments relating to projects financed by Economic Development Road Revenue Bonds
27 previously authorized by the General Assembly and issued by the Kentucky Turnpike

1 Authority.

2 **(2) Debt Payment Acceleration Fund Account:** Notwithstanding KRS 175.505,
3 no portion of the revenues to the state Road Fund provided by the adjustments in KRS
4 138.220(2), excluding KRS 177.320 and 177.365, shall accrue to the Debt Payment
5 Acceleration Fund account during the 2026-2028 fiscal biennium.

6 **4. HIGHWAYS**

		2026-27	2027-28
8	Restricted Funds	187,561,200	183,048,800
9	Federal Funds	1,275,230,500	1,284,539,600
10	Road Fund	1,091,761,000	1,067,711,900
11	TOTAL	2,554,552,700	2,535,300,300

12 **(1) Debt Service:** Included in the above Federal Funds appropriation is
13 \$69,146,800 in fiscal year 2026-2027 and \$11,351,900 in fiscal year 2027-2028 for debt
14 service on already issued Grant Anticipation Revenue Vehicle (GARVEE) Bonds
15 previously appropriated by the General Assembly.

16 **(2) State Supported Construction Program:** Included in the above Road Fund
17 appropriation is \$581,477,500 in fiscal year 2026-2027 and \$555,967,200 in fiscal year
18 2027-2028 for the State Supported Construction Program.

19 **(3) Biennial Highway Construction Program:** Included in the State Supported
20 Construction Program is \$401,387,500 in fiscal year 2026-2027 and \$377,227,200 in
21 fiscal year 2027-2028 from the Road Fund for state construction projects and the state
22 match for federal projects in the 2026-2028 Biennial Highway Construction Program.

23 **(4) Highway Construction Contingency Account:** Included in the State
24 Supported Construction Program is \$11,890,000 in each fiscal year for the Highway
25 Construction Contingency Account. Notwithstanding KRS 45.247(2), (4), (5), (6), (7),
26 and (8), the Secretary shall only expend Highway Construction Contingency moneys for
27 projects of an emergency nature or for projects that relieve a hazardous condition.

1 Notwithstanding KRS 224.43-505(2), included in the Highway Construction Contingency
2 Account is \$5,000,000 in each fiscal year to support the Kentucky Pride Fund created in
3 KRS 224.43-505. Notwithstanding KRS 45.247 and 177.320(4), included in the Highway
4 Construction Contingency Account is \$290,000 in each fiscal year for the Kentucky
5 Transportation Center. Also included in the Highway Construction Contingency Account
6 for Railroads is \$1,600,000 in each fiscal year for public safety and service improvements
7 which shall not be expended unless matched with nonstate funds equaling at least 20
8 percent of the total amount for any individual project. Additionally, in each fiscal year,
9 up to \$350,000 of the \$1,600,000 appropriation may be used to establish and administer
10 the Kentucky Rail Office in the Kentucky Transportation Cabinet.

11 **(5) 2024-2026 Biennial Highway Construction Plan:** Projects in the enacted
12 2024-2026 Biennial Highway Construction Plan are authorized to continue their current
13 authorization into the 2026-2028 fiscal biennium. If projects in previously enacted
14 highway construction plans conflict with the 2026-2028 Biennial Highway Construction
15 Plan, the projects in the 2026-2028 Biennial Highway Construction Plan shall control.
16 The Secretary shall make every effort to maintain highway program delivery by adhering
17 to the timeframes included in the 2026-2028 Biennial Highway Construction Plan for
18 those projects. It is the intent of the General Assembly that older projects will be removed
19 from the Biennial Highway Construction Plan in future budget bills.

20 **(6) State Match Provisions:** The Transportation Cabinet is authorized to utilize
21 Road Fund or General Fund state construction moneys or Toll Credits to match federal
22 highway moneys.

23 **(7) Federal Aid Highway Funds:** If additional federal highway moneys are
24 made available to Kentucky by the United States Congress, the funds shall be used
25 according to the following priority:

26 (a) Any demonstration-specific or project-specific moneys shall be used on the
27 project identified; and

3 If additional federal moneys remain after these priorities are met, the Transportation
4 Cabinet may select projects from the Highway Preconstruction Program.

5 **(8) Road Fund Cash Management:** The Secretary of the Transportation Cabinet
6 may continue the Cash Management Plan to address the policy of the General Assembly
7 to expeditiously initiate and complete projects in the fiscal biennium 2026-2028 Biennial
8 Highway Construction Plan. Notwithstanding KRS Chapter 45, specifically including
9 KRS 45.242 and 45.244, the Secretary may concurrently advance projects in the Biennial
10 Highway Construction Plan by employing management techniques that maximize the
11 Cabinet's ability to contract for and effectively administer the project work. Under the
12 approved Cash Management Plan, the Secretary shall continuously ensure that the
13 unspent project and Road Fund balances available to the Transportation Cabinet are
14 sufficient to meet expenditures consistent with appropriations provided. The
15 Transportation Cabinet shall provide quarterly reports to the Interim Joint Committee on
16 Appropriations and Revenue when the General Assembly is not in session and the
17 Standing Committees on Appropriations and Revenue when the General Assembly is in
18 session beginning July 1, 2026.

1 balances shall not lapse but shall carry forward.

2 **(10) Federally Supported Construction Program:** Included in the above Federal
3 Funds appropriation is \$1,175,748,300 in fiscal year 2026-2027 and \$1,242,678,700 in
4 fiscal year 2027-2028 for federal construction projects.

5 **(11) Highways Maintenance:** Included in the above Road Fund appropriation is
6 \$435,407,500 in each fiscal year for Highways Maintenance.

7 **(12) Delayed Projects Status Report:** The Secretary of the Transportation
8 Cabinet shall report by September 30 of each fiscal year to the Interim Joint Committee
9 on Transportation any project included in the enacted Biennial Highway Construction
10 Plan which has been delayed beyond the fiscal year for which the project was authorized.

11 The report shall include:

- 12 (a) The county name;
- 13 (b) The Transportation Cabinet project identification number;
- 14 (c) The route where the project is located;
- 15 (d) The length of the project;
- 16 (e) A description of the project and the scope of improvement;
- 17 (f) The type of local, state, or federal funds to be used on the project;
- 18 (g) The stage of development for the design, right-of-way, utility, and
19 construction phases;
- 20 (h) The fiscal year in which each phase of the project was scheduled to
21 commence;
- 22 (i) The estimated cost for each phase of the project;
- 23 (j) A detailed description of the circumstances leading to the delay; and
- 24 (k) The same information required in paragraphs (a) to (i) of this subsection for
25 the project or projects advanced with funds initially scheduled for the delayed project.

26 **(13) Maintenance Reentry Employment Program:** Included in the above Road
27 Fund appropriation is \$1,000,000 in each fiscal year to support contracting with a

1 501(c)(3) nonprofit organization that employs individuals on probation or parole
2 supervision to perform crew-based maintenance services. These individuals shall be
3 selected with input from the Department of Corrections and shall provide assistance with
4 litter abatement, graffiti removal, and vegetation control in highway districts three, five,
5 six, and seven.

6 **(14) Federal Highways Match:** Notwithstanding KRS 45.229, the General Fund
7 appropriation balance for Federal Highways Match for fiscal years 2025-2026 and 2026-
8 2027 shall not lapse and shall carry forward.

9 **(15) Local Assistance Road Program:** Included in the State Supported
10 Construction Program is \$19,200,00 in fiscal year 2026-2027 and \$18,600,00 in fiscal
11 year 2027-2028 from the Road Fund to fund the Local Assistance Road Program to assist
12 with county and city roads.

13 **(16) County and City Bridge Improvement Program:** Included in the State
14 Supported Construction Program is \$24,000,000 in fiscal year 2026-2027 and
15 \$23,250,000 in fiscal year 2027-2028 in Road Fund to establish the County and City
16 Bridge Improvement Program. Notwithstanding KRS 48.710, these funds shall not lapse
17 and shall carry forward. The Transportation Cabinet shall prepare a report for the County
18 and City Bridge Improvement Program. This report shall include a list of bridge repairs
19 and replacements that have been completed, the date in which they were completed, and a
20 status report for all other ongoing projects. This report shall be submitted to the Interim
21 Joint Committee on Appropriations and Revenue by November 1 of each year.

22 **(17) Grant Anticipation Revenue Vehicle (GARVEE) Bonds Reauthorization:**
23 The \$150,000,000 GARVEE Bond Funds to be issued for the I-69 Ohio River Crossing
24 pursuant to 2024 Ky. Acts ch. 180, Part I, A., 4., (15) are reauthorized.

25 **(18) Grant Anticipation Revenue Vehicle (GARVEE) Debt Service:** Included
26 in the above Federal Funds appropriation is \$7,713,200 in fiscal year 2026-2027 and
27 \$15,426,400 in fiscal year 2027-2028 for debt service payments related to the I-69 Ohio

1 River crossing. Included in the above Road Fund appropriation is \$1,928,300 in fiscal
2 year 2026-2027 and \$3,856,600 in fiscal year 2027-2028 for debt service payments
3 related to the I-69 Ohio River crossing.

4 **(19) Grant Anticipation Revenue Vehicle (GARVEE) Bonds Reauthorization:**
5 The \$150,000,000 GARVEE Bond Funds to be issued for the Brent Spence Bridge
6 Project pursuant to 2022 Ky. Acts ch. 214, Part I, A., 4., (15) are reauthorized.

7 **(20) Reauthorized Grant Anticipation Revenue Vehicle (GARVEE) Bonds**
8 **Debt Service:** Included in the above Federal Funds appropriation is \$15,426,400 in each
9 fiscal year for debt service payments related to the Brent Spence Bridge Project. Included
10 in the above Road Fund appropriation is \$3,856,000 in each fiscal year for debt service
11 payments related to the Brent Spence Bridge Project.

12 **(21) Strategic Highway Investment Formula for Tomorrow Scores and**
13 **Reporting:** The Transportation Cabinet shall provide Strategic Highway Investment
14 Formula for Tomorrow (SHIFT) scores for each district and statewide project to the
15 Interim Joint Committee on Appropriations and Revenue by October 1 of each year.

16 **(22) Recycled Asphalt Products:** The Transportation Cabinet shall not restrict the
17 use of recycled asphalt products for any asphalt mixture used on a project, provided that
18 the asphalt mixture meets the established performance criteria. The Transportation
19 Cabinet shall report on the percentage of recycled asphalt products used in state projects
20 to the Interim Joint Committee on Appropriations and Revenue on or before November 1,
21 2027. It is the intent of the General Assembly that by 2030, the Transportation Cabinet
22 shall use an asphalt mixture that utilizes 30 percent or greater recycled asphalt products.

23 **(23) Road Fund Surplus:** Notwithstanding KRS 48.710 or any other statute to the
24 contrary, any balance of the Road Fund not appropriated by the 2026 General Assembly
25 shall remain unappropriated and shall not be transferred to the State Project Account or
26 any other account unless authorized by an act of the General Assembly.

27 **5. JUDGMENTS**

1 **(1) Payment of Judgments:** Road Fund resources required to pay judgments
2 shall be transferred from the State Construction Account at the time when actual
3 payments must be disbursed from the State Treasury.

4 **6. PUBLIC TRANSPORTATION**

		2026-27	2027-28
6	General Fund	14,898,200	14,390,000
7	Restricted Funds	686,000	659,000
8	Federal Funds	41,825,900	41,855,000
9	TOTAL	57,410,100	56,904,000

10 **(1) Nonpublic School Transportation:** Included in the above General Fund
11 appropriation is \$4,800,000 in fiscal year 2026-2027 and \$4,650,000 in fiscal year 2027-
12 2028 for nonpublic school transportation. Notwithstanding KRS 45.229, any portion of
13 General Fund not expended for this purpose shall lapse to the Budget Reserve Trust Fund
14 Account (KRS 48.705).

15 **7. REVENUE SHARING**

		2026-27	2027-28
17	Road Fund	341,552,400	360,834,600
18	(1) County Road Aid Program: Included in the above Road Fund appropriation 19 is \$129,001,300 in fiscal year 2026-2027 and \$136,303,000 in fiscal year 2027-2028 for 20 the County Road Aid Program in accordance with KRS 177.320, 179.410, 179.415, and 21 179.440.		

22 **(2) Rural Secondary Program:** Included in the above Road Fund appropriation
23 is \$156,493,400 in fiscal year 2026-2027 and \$165,351,200 in fiscal year 2027-2028 for
24 the Rural Secondary Program in accordance with KRS 177.320, 177.330, 177.340,
25 177.350, and 177.360.

26 **(3) Municipal Road Aid Program:** Included in the above Road Fund
27 appropriation is \$54,279,200 in fiscal year 2026-2027 and \$57,351,500 in fiscal year

1 2027-2028 for the Municipal Road Aid Program in accordance with KRS 177.365,
2 177.366, and 177.369.

3 **(4) Energy Recovery Road Fund:** Included in the above Road Fund
4 appropriation is \$181,000 in each fiscal year for the Energy Recovery Road Fund in
5 accordance with KRS 177.977, 177.9771, 177.978, 177.979, and 177.981.

6 **(5) Continuation of the Flex Funds and 80/20 Bridge Replacement
7 Programs:** The Transportation Cabinet shall continue the Flex Funds and the 80/20
8 Bridge Replacement Programs within the Rural Secondary Program.

9 **(6) County Judge/Executive Expense Allowance:** Notwithstanding KRS
10 67.722, County Judges/Executive not serving in a consolidated local government that
11 served as a County Judge/Executive prior to November 2022 shall receive an annual
12 expense allowance of \$3,000. County Judges/Executive newly elected in November 2022
13 or thereafter and those serving in counties with a consolidated local government shall not
14 receive an annual expense allowance.

15 **8. VEHICLE REGULATION**

	2026-27	2027-28
17 Restricted Funds	19,310,900	17,580,400
18 Federal Funds	4,627,100	4,627,100
19 Road Fund	54,757,300	54,034,900
20 TOTAL	78,695,300	76,242,400

21 **(1) Regional Driver Licensing Offices Level of Service Report:** The
22 Department of Vehicle Regulation shall develop a level of service report that will provide
23 data regarding the wait times at each regional driver licensing office and an overall
24 statewide summary. This report shall include data of actual wait times from customers'
25 arrivals to the time they reach the transaction window, broken down by customers with
26 appointments and walk-ins for each regional driver licensing office. This report shall also
27 include the total number of customer transactions by type of service provided for each

1 regional driver licensing office and recommendations to improve business processes to
2 reduce customer wait times. This report shall be submitted to the Interim Joint Committee
3 on Transportation by September 1, 2027.

4 **TOTAL - TRANSPORTATION CABINET**

		2026-27	2027-28
6	General Fund	16,522,500	15,985,400
7	Restricted Funds	228,570,500	221,657,800
8	Federal Funds	1,322,184,300	1,331,522,500
9	Road Fund	1,667,044,800	1,662,944,700
10	TOTAL	3,234,322,100	3,232,110,400

11 **PART II**

12 **CAPITAL PROJECTS BUDGET**

13 **(1) Capital Construction Fund Appropriations and Reauthorizations:**
14 Moneys in the Capital Construction Fund are appropriated for the following capital
15 projects subject to the conditions and procedures in this Act. Items listed without
16 appropriated amounts are previously authorized for which no additional amount is
17 required. These items are listed in order to continue their current authorization into the
18 2026-2028 fiscal biennium. Unless otherwise specified, reauthorized projects shall
19 conform to the original authorization enacted by the General Assembly.

20 **(2) Expiration of Existing Line-Item Capital Construction Projects:** All
21 appropriations to existing line-item capital construction projects expire on June 30, 2026,
22 unless reauthorized in this Act with the following exceptions:

23 (a) A construction contract for the project shall have been awarded by June 30,
24 2026;

25 (b) Permanent financing or a short-term line of credit sufficient to cover the total
26 authorized project scope shall have been obtained in the case of projects authorized for
27 bonds, if the authorized project completes an initial draw on the line of credit within the

1 biennium immediately subsequent to the original authorization; and
2 (c) Grant or loan agreements, if applicable, shall have been finalized and properly
3 signed by all necessary parties.

4 Notwithstanding the criteria set forth in this subsection, the disposition of 2024-
5 2026 fiscal biennium nonstatutory appropriated maintenance pools funded from Capital
6 Construction Investment Income shall remain subject to the provisions of KRS
7 45.770(5)(c).

8 **(3) Bond Proceeds Investment Income:** Investment income earned from bond
9 proceeds beyond that which is required to satisfy Internal Revenue Service arbitrage
10 rebates and penalties and excess bond proceeds upon the completion of a bond-financed
11 capital project shall be used to pay debt service according to the Internal Revenue Service
12 Code and accompanying regulations.

13 **(4) Appropriations for Projects Not Line-Itemized:** Inasmuch as the
14 identification of specific projects cannot be ascertained with absolute certainty at this
15 time, amounts are appropriated for specific purposes to projects which are not
16 individually identified in this Act in the following areas: Aircraft Major Maintenance
17 Pool - 2026-2028, Maintenance Pool - 2026-2028, and Repair Loadometers and Rest
18 Areas - 2026-2028. Notwithstanding any statute to the contrary, projects estimated to cost
19 \$1,000,000 and over and equipment estimated to cost \$200,000 and over shall be reported
20 to the Capital Projects and Bond Oversight Committee.

21 A. TRANSPORTATION CABINET

22 Budget Units	2026-27	2027-28
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23 **1. GENERAL ADMINISTRATION AND SUPPORT**

24 **001. Maintenance Pool - 2026-2028**

25	Road Fund	4,000,000	4,000,000
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26 **2. AVIATION**

27 **001. Aircraft Major Maintenance Pool - 2026-2028**

1	General Fund	1,200,000	1,200,000
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2 **3. HIGHWAYS**

3 **001. Repair Loadometers & Rest Areas - 2026-2028**

4	Road Fund	4,000,000	4,000,000
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5 **002. Road Maintenance Parks - 2026-2028**

6	Road Fund	1,500,000	1,500,000
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7 **003. Jefferson County-Lease**

8 **004. Knott County - Lease**

9 **PART III**

10 **FUNDS TRANSFER**

11 The General Assembly finds that the financial condition of state government
 12 requires the following action.

13 Notwithstanding the statutes or requirements of the Restricted Funds enumerated
 14 below, there is transferred to the General Fund the following amounts in fiscal year 2026-
 15 2027 and fiscal year 2027-2028:

16		2026-27	2027-28
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17 **A. TRANSPORTATION CABINET**

18 **1. Aviation**

19	Agency Revenue Fund	2,040,400	1,596,600
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20 (KRS 183.525(4) and (5))

21	TOTAL - FUNDS TRANSFER	2,040,400	1,596,600
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22 **PART IV**

23 **TRANSPORTATION CABINET BUDGET SUMMARY**

24 **OPERATING BUDGET**

25		2026-27	2027-28
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26	General Fund	16,522,500	15,985,400
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27	Restricted Funds	228,570,500	221,657,800
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1	Federal Funds	1,322,184,300	1,331,522,500
2	Road Fund	1,667,044,800	1,662,944,700
3	SUBTOTAL	3,234,322,100	3,232,110,400

4 CAPITAL PROJECTS BUDGET

	2026-27	2027-28	
5			
6	General Fund	1,200,000	1,200,000
7	Road Fund	9,500,000	9,500,000
8	SUBTOTAL	10,700,000	10,700,000

9 TOTAL - TRANSPORTATION CABINET BUDGET

	2026-27	2027-28	
10			
11	General Fund	17,722,500	17,185,400
12	Restricted Funds	228,570,500	221,657,800
13	Federal Funds	1,322,184,300	1,331,522,500
14	Road Fund	1,676,544,800	1,672,444,700
15	TOTAL FUNDS	3,245,022,100	3,242,810,400