

1       AN ACT relating to preschool education programs.

2    *Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

3       ➔Section 1. KRS 157.320 is amended to read as follows:

4       As used in KRS 157.310 to 157.440, unless the context otherwise requires:

5       (1) "Administrative regulations of the Kentucky Board of Education" means those  
6       regulations which the Kentucky Board of Education may adopt upon the  
7       recommendation and with the advice of the commissioner of education. The  
8       commissioner of education shall recommend administrative regulations necessary  
9       for carrying out the purposes of KRS 157.310 to 157.440;

10      (2) "At risk" means for preschool education programs, a child who resides in a  
11       household with an income at or below two hundred fifty percent (250%) of the  
12       federal poverty level;

13      (3) "Average daily attendance" means the aggregate days attended by pupils in a public  
14       school, adjusted for weather-related low attendance days if applicable, divided by  
15       the actual number of days the school is in session, after the five (5) days with the  
16       lowest attendance have been deducted.

17       (a) Aggregate days shall include, in addition to the aggregate number of days  
18       attended by a pupil who was suspended during a school year, the number of  
19       days the pupil was suspended, not to exceed ten (10) days in total for the  
20       school year; and

21       (b) Aggregate days shall include, in addition to the aggregate number of days  
22       attended by a pupil who was expelled for behavioral problems, the number of  
23       days the pupil was expelled up to a total of one hundred seventy-five (175)  
24       days. This total may extend into the next school year and shall be counted in  
25       the average daily attendance for the next year;

26      (4)[(3)] "Base funding level" means a guaranteed amount of revenue per pupil to be  
27       provided for each school district, to be used for regular operating and capital

1           expenditures;

2   (5)~~(4)~~ "Board" means the board of education of any county or independent school  
3           district;

4   (6)~~(5)~~ "District" means any school district as defined by law;

5   (7)~~(6)~~ "Elementary school" means a school consisting of the primary school program  
6           through grade eight (8) as defined in KRS 158.030, or any appropriate combination  
7           of grades within this range, as determined by the plan of organization for schools  
8           authorized by the district board;

9   (8)~~(7)~~ "Experience" means employment as a teacher, other than as a substitute or  
10           nursery school teacher, for a minimum of one hundred forty (140) days during a  
11           school year in a public or nonpublic elementary or secondary school or college or  
12           university that is approved by the public accrediting authority in the state in which  
13           the teaching duties were performed. A teacher who is employed by a board for at  
14           least one hundred forty (140) days of a school year and who performs teaching  
15           duties for the equivalent of at least seventy (70) full school days during that school  
16           year, regardless of the schedule on which those duties were performed, shall be  
17           credited with one (1) year of experience. A teacher who is employed by a board for  
18           at least one hundred forty (140) days during each of two (2) school years and who  
19           performs teaching duties for the equivalent of at least seventy (70) full school days  
20           during those years shall be credited with one (1) year of experience. No more than  
21           one (1) year of experience shall be credited for the performance of teaching duties  
22           during a single school year;

23   (9)~~(8)~~ "Kindergarten full-time equivalent pupil in average daily attendance" means  
24           each kindergarten pupil counted no more than one-half (1/2) day in the aggregate  
25           days attended by kindergarten pupils in a public school divided by the actual  
26           number of days school is in session after the five (5) days with the lowest  
27           attendance have been deducted. Kindergarten is the entry level of the primary

1 program and shall be provided no less than the equivalent of one-half (1/2) day, five  
2 (5) days a week for a full school year for each kindergarten pupil;

3 (10)~~(9)~~ "Middle school" means a school consisting of grades five (5) through eight (8)  
4 or any appropriate combination of grades as determined by the plan of organization  
5 for schools authorized by the district board;

6 (11)~~(10)~~ "National board certification salary supplement" means an annual supplement  
7 added for the life of the certificate to the base salary of a teacher who attains  
8 national board certification;

9 (12)~~(11)~~ "Percentage of attendance" means the aggregate days attended by pupils in a  
10 public school for the school year divided by the aggregate days' membership of  
11 pupils in a public school for the school year;

12 (13)~~(12)~~ "Public school fund" means the fund created by KRS 157.330 for use in  
13 financing education in public elementary and secondary schools;

14 (14)~~(13)~~ "Secondary school" means a school consisting of grades seven (7) through  
15 twelve (12), or any appropriate combination of grades within this range as  
16 determined by the plan of organization for schools authorized by the district board.  
17 When grades seven (7) through nine (9) or ten (10) are organized separately as a  
18 junior high school, or grades ten (10) through twelve (12) are organized separately  
19 as a senior high school and are conducted in separate school plant facilities, each  
20 shall be considered a separate secondary school for the purposes of KRS 157.310 to  
21 157.440;

22 (15)~~(14)~~ "Single salary schedule" means a schedule adopted by a local board from  
23 which all teachers are paid for one hundred eighty-five (185) days and is based on  
24 training, experience, and such other factors as the Kentucky Board of Education  
25 may approve and which does not discriminate between salaries paid elementary and  
26 secondary teachers. If the budget bill contains a minimum statewide salary  
27 schedule, no teacher shall be paid less than the amount specified in the biennial

1        budget salary schedule for the individual teacher's educational qualifications and  
2        experience;

3        **(16)** "Support Education Excellence in Kentucky" means the level of educational  
4        services and facilities which is to be provided in each district from the public school  
5        fund;

6        **(17)** "Teacher" means any regular or special teacher, principal, supervisor,  
7        superintendent, assistant superintendent, librarian, director of pupil personnel, or  
8        other member of the teaching or professional staff engaged in the service of the  
9        public elementary and secondary school for whom certification is required as a  
10      condition of employment;

11      **(18)** **"Teaming partner"** means a nongovernmental entity that contracts with a  
12      **school district to provide preschool education programs to eligible children in a**  
13      **nonresidential setting;**

14      **(19)** "Virtual program" means a program offered by a public school district in which all  
15      courses in the program are virtual, do not include regular in-person instruction, and  
16      are designed as an alternative to traditional in-person school programs; and

17      **(20)** "Weather-related low attendance day" means a school day on which the  
18      district's attendance falls below the average daily attendance for the prior year due  
19      to inclement weather. The district shall submit a request to substitute the prior  
20      year's average daily attendance for its attendance on up to ten (10) designated days,  
21      along with documentation that the low attendance was due to inclement weather,  
22      for approval by the commissioner of education in accordance with Kentucky Board  
23      of Education administrative regulations.

24      ➔Section 2. KRS 157.3175 is amended to read as follows:

25      (1) **(a)** **Until the end of the 2031-2032 school year,** each local school district shall  
26      ensure that a developmentally appropriate half-day preschool education  
27      program is provided for each child who:~~is at risk of educational failure and~~

~~who~~ ]

1. Is four (4) years of age

(a) ~~By October 1, for any year prior to 2017; or~~

(b) —] by August 1; and

**2. Resides in a household with an income at or below one hundred sixty percent (160%) of the federal poverty level.**

**(b) No later than July 1, 2031, each local school district shall ensure that a developmentally appropriate half-day preschool education program is provided for each child who is:**

**1. At risk as defined in Section 1 of this Act; and**

2. *Four (4) years of age by August 1* [for 2017 or any year thereafter].

12            **(c)** All other four (4) year old children shall be served to the extent placements  
13            are available.

14 (2) The Kentucky Board of Education, upon the recommendation of the chief state  
15 school officer, shall adopt administrative regulations establishing the guidelines for  
16 the program. *The program guidelines established shall be applicable to all*  
17 *providers of preschool education programs and services pursuant to this section,*  
18 *including teaming partners. The guidelines shall include:*

**(a) Enrollment eligibility criteria;**

(b) *Minimum class sizes and staff-to-child ratio:*

(c) *Standards for personnel:*

(d) *The minimum number of hours and days programs shall operate:*

**(e) Standards for curriculum that are aligned with Kentucky's Early Childhood Standards:**

(f) *Standards for ensuring enrolled children are kindergarten ready:*

(g) Requirements for facilities, safety, health, and transportation:

(b) Processes for the collection and reporting of data necessary to implement

### **subsection (3) of this section;**

**(i) Guidance for local school districts providing preschool education programs or services in collaboration with teaming partners; and**

(j) Any other guidelines necessary to provide developmentally appropriate preschool education programs or services or to implement the provisions of this section.

(3) (a) The Kentucky Department of Education shall establish and maintain a statewide unified data system for all preschool education program providers.

(b) Providers shall collect and submit to the department on an annual basis enrollment, quality, workforce, and student success data.

(c) By November 1 of each year, the department shall publish the data to a public website designated for that purpose [Administrative regulations shall establish eligibility criteria, program guidelines, and standards for personnel.]

**(4)(2)** "Developmentally appropriate preschool program" means a program which focuses on the physical, intellectual, social, and emotional development of young children. The preschool program shall help children with their interpersonal and socialization skills.

(5)(3) Funds appropriated by the General Assembly for the preschool education programs shall be granted to local school districts according to a grant allotment system approved by the Kentucky Board of Education. ~~Children who are at risk shall be identified based on the Federal School Lunch Program eligibility criteria for free lunch.~~ Appropriations shall be separate from all other funds appropriated to the Department of Education and shall be administered in accordance with applicable federal and state statutes and administrative regulations. Eligible local school districts shall receive funds based on the average number of preschool children being served on December 1 and March 1 of the prior academic year who

1                   are appropriately identified as:

2                   (a) Three (3) and four (4) years of age with disabilities; and  
3                   (b) Four (4) years of age identified as at risk[~~of educational failure~~].

4                   Local school districts may develop cooperative arrangements with other school  
5                   districts or organizations in accordance with KRS 157.280.

6 ~~(6)~~<sup>(4)</sup> A child shall be eligible for a free and appropriate preschool education and  
7                   related services if:

8                   (a) 1. The child has been identified as a child with a disability in accordance  
9                   with the Individuals with Disabilities Education Act, 20 U.S.C.  
10                   ~~sec.~~<sup>sees.</sup> 1400 et seq.; or  
11                   2. The child has been identified in accordance with the definitions and  
12                   procedures for exceptional children and youth in accordance with KRS  
13                   157.200(1)(a) to (m); and  
14                   (b) The child is three (3) or four (4) years of age:  
15                   1. ~~By October 1, for any year before 2017; or~~  
16                   2. ~~by August 1, for 2017 or any year thereafter.~~

17 ~~(7)~~<sup>(5)</sup> The chief state school officer shall receive and review proposals from local  
18                   school districts for grants to operate or oversee the operation of developmentally  
19                   appropriate preschool education programs. Districts may submit proposals for  
20                   implementing new services, enhancing existing preschool education services, or  
21                   contracting for services. In designing a local early childhood education program,  
22                   each district shall work with existing preschool programs to avoid duplication of  
23                   programs and services, to avoid supplanting federal funds, and to maximize Head  
24                   Start funds in order to serve as many four (4) year old children as possible.

25 ~~(8)~~<sup>(6)</sup> Each program proposal shall include, at a minimum:

26                   (a) A description of the process conducted by the district to ensure that the  
27                   parents or guardians of all eligible participants have been made aware of the

1 program and of their right to participate;

2 (b) A description of the planned educational programming and related services;

3 (c) The estimated number of children participating in the program;

4 (d) Strategies for involving children with disabilities;

5 (e) Estimated ratio of staff to children with the maximum being one (1) adult for  
6 each ten (10) children;

7 (f) The estimated percentage of children participating in the program who are at  
8 risk~~of educational failure~~;

9 (g) Information on the training and qualifications of program staff and  
10 documentation that the staff meet required standards;

11 (h) A budget and per-child expenditure estimate;

12 (i) A plan to facilitate active parental involvement in the preschool program,  
13 including provisions for complementary parent education when appropriate;

14 (j) Facilities and equipment which are appropriate for young children;

15 (k) The days of the week and hours of a day during which the program shall  
16 operate;

17 (l) A plan for coordinating the program with existing medical and social services,  
18 including a child development and health screening component;

19 (m) Assurances that participants shall receive breakfast or lunch;

20 (n) Program sites which meet state and local licensure requirements;

21 (o) A plan for coordinating program philosophy and activities with the local  
22 district's primary school program;

23 (p) An evaluation component; and

24 (q) Certification from the local Head Start director that the Head Start program is  
25 fully utilized pursuant to subsection (7)~~(4)~~ of this section.

26 (9)~~(7)~~ If the superintendent and local Head Start director are unable to reach an  
27 agreement on whether a Head Start program is fully utilized, the superintendent or

1 local Head Start director shall notify the chief state school officer. The local Head  
2 Start director shall provide the chief state school officer all information relevant to  
3 the utilization of the Head Start program. Within thirty (30) days of notification  
4 from the superintendent or local Head Start director, the chief state school officer  
5 shall make a determination of whether a Head Start program is fully utilized and  
6 may execute the certification required by subsection ~~(8)(g)(6)(q)~~ of this section on  
7 behalf of the local Head Start director.

8 ~~(10)(8)~~ Programs shall reflect an equitable geographic distribution representative of  
9 all areas of the Commonwealth.

10 ➔ SECTION 3. A NEW SECTION OF KRS CHAPTER 157 IS CREATED TO  
11 READ AS FOLLOWS:

12 (1) To increase preschool enrollment eligibility, each local school district shall work  
13 with Head Start and other existing preschool programs to avoid duplication of  
14 services and programs, to avoid supplanting federal funds, and to maximize Head  
15 Start funds in order to serve as many four (4) year old children as possible, and  
16 shall maintain certification from the Head Start director that the Head Start  
17 program is fully utilized. If a local school district fails to comply with the  
18 requirements of this subsection, the commissioner of education shall withhold  
19 preschool funding for an amount equal to the number of Head Start-eligible  
20 children served in the district who would have been eligible to be served by Head  
21 Start under the full utilization certification required under this subsection. The  
22 commissioner of education shall resolve any disputes and make a determination  
23 of the district's compliance with the full utilization requirement.

24 (2) By March 1, 2027, a local school district shall prepare and submit a preschool  
25 expansion plan to the Kentucky Department of Education for review and  
26 approval. Preschool expansion plans may include:

27 (a) The estimated school year when expansion will begin;

1                   **(b) The existing number of preschool students as of the date of plan**  
2                   **submission;**

3                   **(c) The anticipated number of seats needed to enroll all four (4) year old**  
4                   **children in the district;**

5                   **(d) The identification of any anticipated implementation and compliance**  
6                   **issues;**

7                   **(e) A statement of intent regarding use of teaming partners for implementation;**

8                   **(f) Any infrastructure and facility needs;**

9                   **(g) Any transportation concerns;**

10                   **(h) Any space or capacity concerns;**

11                   **(i) Any anticipated facility, transportation, personnel, or other waivers needed**  
12                   **for expansion implementation, if any; and**

13                   **(j) Any additional information as required by the department.**

14                   **(3) (a) By December 1, 2026, the department shall promulgate administrative**  
15                   **regulations in accordance with KRS Chapter 13A to establish:**

16                   **1. Procedures for school districts to submit preschool expansion**  
17                   **implementation plans to the department for review and approval;**

18                   **2. Procedures and requirements for school districts to contract with**  
19                   **teaming partners to provide preschool education programs or services**  
20                   **for eligible children;**

21                   **3. Requirements for school districts to proceed with preschool expansion**  
22                   **without the use of teaming partners, including documentation**  
23                   **certifying that teaming partners do not exist in the school district,**  
24                   **cannot meet the requirements of the program guidelines established in**  
25                   **administrative regulation, or choose not to participate;**

26                   **4. Procedures for school districts to submit preschool expansion program**  
27                   **waivers to the department for review and approval;**

- 1       5. Procedures for a school district to apply for preschool expansion
- 2       funds following submission and approval of its preschool expansion
- 3       plan, including the creation of a uniform application form and
- 4       application review guidelines;
- 5       6. Procedures for review and approval of a school district's application
- 6       for preschool expansion funds;
- 7       7. Procedures and criteria to be used by the department to distribute
- 8       preschool expansion funds to approved school districts through a
- 9       grant allotment system; and
- 10      8. Any additional administrative regulations necessary to effectuate this
- 11      section.

12      (b) When promulgating administrative regulations under this section, the

13      department shall consider standards and procedures that have been found

14      to be best practices relative to the regulation of preschool education

15      programs or services for children.

16      (4) By December 1, 2027, and each year thereafter, the department shall submit a

17      report to the Legislative Research Commission regarding preschool expansion for

18      referral to the appropriate Interim Joint Committee on Education. The purpose

19      of the annual report is to guide the General Assembly in expanding preschool

20      access in a phased and responsible manner. The report submitted by the

21      department shall include:

22      (a) A summary of the information provided by local school districts in their

23      respective preschool expansion plans;

24      (b) An assessment of:

- 25       1. The current state of preschool education programs or services in the
- 26       Commonwealth of Kentucky; and
- 27       2. The ability of four (4) year old children in all areas of the state to

**access preschool education programs or services;**

(c) Any recommendations for the continued expansion of preschool access in the Commonwealth of Kentucky;

(d) Any recommended additions or revisions to this chapter; and

(e) Any other data or information requested by the Legislative Research Commission relating to the preschool education programs or services and this chapter.

(5) The General Assembly of the Commonwealth of Kentucky recognizes the importance of preschool education programs for children. It is the intent of the General Assembly to expand access to preschool education and services to all four (4) year old children in the Commonwealth of Kentucky, and such expansion shall occur in a phased and responsible manner based on program enrollment growth and available funding.