## Local Government Mandate Statement Kentucky Legislative Research Commission 2018 Regular Session

**Part I: Measure Information** 

D:11 #. LID 502
Bill #: HB 502
<b>Document ID #:</b>
<b>Bill Subject/Title:</b> An ACT related to firearms and declaring an emergency. A comprehensive regulation on firearms.
Sponsor: Representative George Brown, Jr.
Unit of Government: X City X County X Urban-County Unified Local X Charter County X Consolidated Local X Government
Office(s) Impacted: Local law enforcement; Sherriffs offices, Jails
Requirement: X Mandatory Optional
Effect on Powers & Duties: X Modifies Existing X Adds New Eliminates Existing  Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local

## Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local Government

HB 502 is a gun control measure that creates several new crimes, amends existing offenses, and creates new responsibilities for county sheriffs and local law enforcement agencies.

Sections 1, 2, 3, 4, and 5 of HB 502 create new sections to KRS Chapter 237 (Firearms and Destructive Devices).

Section 1 defines several new terms used in this measure: assault weapons, bump stocks, large-capacity ammunition-feeding device, and seller of ammunition.

Section 2 establishes restrictions and requirements to transfers of firearms. Such provisions include an instant criminal background check and the requirement that dealers maintain a record of transactions. A violation of this section is a Class A misdemeanor.

Section 3 requires any person who lawfully possesses a firearm or sells ammunition and who suffers a loss or theft of a firearm or ammunition to report that loss or theft to the police or sheriffs' department. Local law enforcement must forward a copy of the report to Kentucky State Police (KSP). Failure to report such loss or theft within 24 hours of discovering the loss or theft is a Class A misdemeanor.

Section 4 requires gun owners or custodians when not in the immediate possession or control of their guns to securely lock their firearms in an appropriate safe-storage depository or render them incapable of being fired. Failure to do so is a Class A misdemeanor.

Section 5 makes it a Class A misdemeanor for a person to make, sell, transfer, deliver, or import a bump stock. Bump stocks confiscated in violation of this section shall become contraband, will be seized and forfeited to the state, and disposed of in accordance to KRS 237.090.

Section 6 amends KRS 395.250 to require a particularized description of every firearm that is part of an estate, and to provide that to the KSP.

Section 7 amends KRS 403.735 by adding the requirement for the local sheriff to impound firearms from a respondent where the court determines there is a substantial risk that the respondent may use or threaten to use a firearm against the person requesting an order of protection.

Section 8 adds language to KRS 504.030 that requires a defendant who is found not guilty by reason of insanity to surrender all firearms owned or possessed to the local sheriff who will impound the weapons until the defendant can legally possess or own the firearms or directs the transfer of the weapons to a person lawfully allowed to possess the firearm.

Section 9 amends 506.080 by adding the language "making available, selling, exchanging, giving, or disposing of a firearm" to the elements of criminal facilitation. Criminal facilitation is either a Class D felony, Class A misdemeanor, or a Class B misdemeanor depending on the level of facilitation associated with the underlying crime.

Section 10 amends KRS 508.020, assault in the second degree, by including instances when a person "wantonly causes physical injury to a minor by intentionally discharging a firearm." Assault in the second degree is a Class C felony.

Section 11 creates the new offense of criminal purchase or disposal of a weapon. The elements of this crime include the purchase of a firearm by a person while knowing that he or she is prohibited by law from possessing a firearm. This section also prohibits purchasing a firearm for another person while knowing that the other person may not legally possess one. Lastly, Section 11 also forbids the disposal of a firearm to a person prohibited by law from possessing a gun. Any act in violation of this section is a Class D felony.

Section 12 creates a new offense of unlawful storage of a firearm. A violation of this offense is a Class B misdemeanor unless the unsecured firearm is used by a minor that results in physical injury or death of the minor or another person, in which case it shall be a Class A misdemeanor. Unlawful storage is the act of recklessly storing or leaving a firearm in a manner which allows an unsupervised minor access to a firearm.

Section 13 enhances the penalty for possession of a firearm by a convicted felon in KRS 527.040. It requires that the sentence imposed on the offender be served subsequent to the requirements of any other felony sentence.

Section 14 amends KRS 527.070 to add colleges and universities to the list of educational institutions where it is illegal to possess a firearm. Violation of this section is a Class D felony.

Section 15 adds language to KRS 532.030 that states when a person is convicted of any capital or felony offense, or any offense where the defendant is found not guilty but mentally ill, the judge shall order the defendant to be prohibited from possessing firearms. All possessed or owned firearms must be turned over to the local sheriff to be impounded until the defendant can legally possess or own firearms or directs the transfer of the weapons to someone who can. Section 17 requires that a jury be given this information in their instructions for deliberation.

Section 16 establishes licensing and registration requirements for handguns, assault weapons, and large capacity ammunition feeding devices. The KSP may create exemptions to licensing and registration requirements. Unless exempted by KSP regulation, failure to license and register a handgun or in possession is a Class A misdemeanor for each offense. Likewise, lack of proper licensing and possession of unregistered assault weapons or large capacity ammunition feeding devices is a Class D felony for each offense.

Furthermore, Section 16 requires firearm dealers and ammunition sellers to keep logs of sales. By July 1, 2019, such logs are to be kept in real-time and shall be used to access KSP's records to determine if a particular purchase can be completed. A failure to comply with these requirements is a Class B misdemeanor.

Sections 19 repeals KRS 65.870 which, among other things, prevents local governments from occupying any part of the field of regulation of firearms. The statute also subjects local governments and their agents to civil liability for attempting to enforce any local firearms laws.

Section 20 makes the effective date for Section 15 January 1, 2019.

Section 21 declares an emergency and makes this Act effective upon passage and approval by the Governor or upon it otherwise becoming law.

## The bill's impact on local government will fall mostly upon sheriffs' departments, local law enforcement agencies, and county jails.

HB 502 places new duties on sheriffs' departments and local law enforcement agencies. These new duties are clerical and custodial in nature. Section 3 requires all local law enforcement agencies, including sheriffs, to forward to KSP all reports of lost or stolen firearms and ammunition.

Additionally, the bill requires the sheriff to impound the firearms of those barred by the bill from possessing a gun. Those individuals include anyone convicted of a felony, a capital offense, and anybody found to be guilty but mentally ill or guilty by reason of insanity. Further, the bill requires sheriffs to impound guns belonging to respondents of domestic violence emergency protective orders who are judicially deemed to pose a substantial risk to use or threaten to use a firearm against a domestic violence victim.

The Kentucky Sheriffs' Association (KSA) is concerned the requirements of this bill will create a significant fiscal impact to local sheriff offices. The anticipated impact is a result of the lack of space to store firearms, increase training for personnel, and supplies or equipment to maintain the stored firearms. They expect this bill will increase the overall number of firearms that will need to be stored for an undefinable period of time. KSA states that impounded firearms must be treated like evidence. This means that any additional storage space must be secure and have controlled and limited access. The space must be environmentally controlled to prevent damage to firearms from humidity. Due to the unknown period of time firearms may be stored, there may be a need to periodically inspect and maintain firearms to keep them in the same condition as when first impounded.

The KSA presented one instance of where a sheriffs' office impounded 36 collectable firearms because of a domestic violence situation. The sheriffs' office had control of these firearms for over four years and had to maintain the condition of the firearms so as not to affect their value.

HB 502 creates a series of new crimes, makes changes to current ones, and adds an enhanced jail sentence requirement for possession of a firearm by convicted felon.

Local governments will be responsible for incarcerating individuals charged with violating the provisions of HB 502. Local governments are responsible for the cost of incarcerating an individual who does not make bail when charged with a Class B or Class A misdemeanor, as well as, an individual convicted of one of these offenses.

A person convicted of a Class B misdemeanor may be incarcerated for up to 90 days. A person convicted of a Class A misdemeanor may be incarcerated for up to twelve months. Misdemeanants are housed in one of Kentucky's 76 full-service jails or four life-safety jails. While the expense of housing inmates varies by jail, this estimated impact will be based on \$31.34 per day, which equals the per diem and medical expenses that the Department of Corrections (DOC) pays jails to house felony offenders. While the

majority of misdemeanor defendants are granted bail, those who are not, will also cost local jails an average of \$31.34 per day.

When a court denies bail to a Class D of Class C felony defendant, the local government is responsible for incarcerating the defendant until disposition of the case in one of Kentucky's 76 full-service jails or four life-safety jails. While the expense of housing inmates varies by jail, each additional inmate increases facility costs by an estimated average of \$31.34 per day, which equals the per diem and medical expenses that DOC pays jails to house felony offenders. Upon sentencing, a Class D felon is housed in one of Kentucky's full-service jails for the duration of his or her sentence. Class C felons are ineligible for placement in local jails until they are classified at the lowest custody level with 24 months or less to their minimum expiration date or parole eligibility date. DOC pays a jail \$31.34 per day to house a Class D or C felon. Since the per diem pays for the estimated average cost of housing a Class D or C felon, the per diem may be less than, equal to, or greater than the actual housing cost.

Lastly, since the bill repeals KRS 65.870, local governments would then be allowed to enact their own gun control measures. If localities enact their own ordinances or other laws, the **costs and workload associated with those measures** would be **in addition to other state and federal requirements.** 

The creation of new duties will potentially impact the sheriffs' departments in a moderate to high manner depending on the increase in numbers of firearms to be stored and the availability of additional storage space. The impact of the new duties on other local law enforcement is expected to be mostly procedural and paper oriented and thus minimal. The impact on local jails is indeterminable.

## Part III: Differences to Local Government Mandate Statement from Prior Versions

The Part II section above pertains to the bill as introduced and there are not any prior introduced versions of the bill to complete the Part III section.

**Data Source(s):** <u>LRC Staff, Kentucky Sheriff's Association</u>

**Preparer:** Mark Offerman **Reviewer:** KHC **Date:** 3/12/18