



continue to increase in future years. This bill incorporates the two-year statutory index adjustment provided by KRS 132.810 into Section 170 of the Kentucky Constitution.

Section 2 of the bill proposes that the following question be submitted to the voters: "Are you in favor of amending the Constitution of Kentucky to exempt real property, up to an assessed valuation of \$100,000, from property taxation when the property is owned by and maintained as the permanent residence of a veteran with a permanent and total 100% disability rating by the United States Department of Veterans Affairs due to his or her service in the United States Armed Forces and to allow, upon the death of the veteran, the exemption to remain with the property until the death, relocation, or remarriage of the surviving spouse?"

If the bill is enacted and ratified, the homestead exemption would increase the exemption for veterans who qualify from \$39,300 up to \$100,000. The exemption would also transfer to the veteran's surviving spouse, which extends it beyond the veteran's life span. This bill will not affect the tax revenues payable by other homeowners that qualify for the homestead exemption, since KRS 132.810 already incorporates the index adjustment and it has been applied since 1974.

The impact this Constitutional amendment may have on local property tax revenues received by counties, cities, school districts, and other local special districts with taxing authority would depend on the tax rate levied by the given locality. Most local taxing jurisdictions undertake an annual rate setting process through which the governing body chooses a tax rate to impose for that year, which may or may not be subject to various public hearing and voter recall provisions based on the rate imposed for the prior year. Unlike the state, local taxing jurisdictions generally have the ability to offset a reduction in revenues that may occur as a result of reductions in the total assessment base, by imposing an increased tax rate on all property remaining subject to the tax through this annual process.

Specifically, most local taxing jurisdictions would have the statutory authority to impose a "compensating tax rate", which would be the rate estimated to produce an amount of revenue in the current year approximately equal to the amount produced in the preceding year. If a jurisdiction chooses to impose this rate, it would not be subject to voter recall. The practical effect would be a tax burden shift from the newly exempted property to all other property remaining subject to tax at the increased rate. The shifting of the tax burden, in general, is meant to prevent a reduction in tax revenues from occurring. However, the unintentional consequence can be an increase in collection issues, especially in counties that already have a struggling economy. The increase of collection issues will result in decreased tax revenues for the local taxing districts.

Jefferson, Hardin, Fayette, and Christian counties have the highest number of resident disabled veterans. The taxing districts within these counties are impacted more due to the increased number of disabled veterans residing in larger city populations or near the military bases, Fort Knox and Fort Campbell. Therefore, these areas could experience more tax revenue loss and thus, may impose a higher tax rate to compensate. On the flip side, counties like Elliot, Owen, Robertson, and Rowan, which have very few disabled veterans, would not be impacted by this amendment.

The average assessment value of a home in Kentucky is \$165,805. It is estimated that 7,500 disabled veterans and surviving spouses would qualify for the exemption. Taking into account the existing homestead exemption of \$39,300 and the \$100,000 cap for the increased exemption, **the local fiscal impact is estimated at a negative \$4,700,000.** This total may vary each year as tax rates, property values, and the number of qualifying veterans will fluctuate. Each impacted locality may elect the compensating tax rate in order to try and recoup any lost tax revenues.

**The costs of HB 347 to local governments due to adding a constitutional amendment to a ballot would be minimal.**

Section 256 of the Kentucky Constitution specifies that constitutional amendments are only added to the ballot for the general election in even-numbered years (“next general election for members of the House of Representatives”). Therefore the constitutional amendment would be submitted to the voters in November, 2020.

According to Harp Enterprises, a vendor that provides electronic voting machines to 97 Kentucky counties, there are additional programming costs associated with adding a new category to the ballot on an already scheduled statewide election. For example, the cost to add a new category to the ballot for Lexington-Fayette Urban County Government, with 291 precincts, is estimated to be between \$3,000 and \$4,000, and for Franklin County, with 44 precincts, the cost is estimated to be between \$1,250 and \$2,000.

### **Part III: Differences to Local Government Mandate Statement from Prior Versions**

The Part II section above pertains to the bill as introduced and there are not any prior introduced versions of the bill to complete the Part III section.

**Data Source(s):** US Department of Veterans Affairs, National Center for Veterans Analysis and Statistics; US Census Bureau, 2017 American Community Survey 1-year estimates; Kentucky Department of Revenue; and LRS staff.

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