

**COMMONWEALTH OF KENTUCKY FISCAL NOTE STATEMENT  
LEGISLATIVE RESEARCH COMMISSION  
2020 REGULAR SESSION**

**MEASURE**

2020 BR NUMBER 1168

SENATE BILL NUMBER 2 SCS1

**TITLE** AN ACT relating to voter identification and making an appropriation therefor.

**SPONSOR** Senator Robby Mills

**FISCAL SUMMARY**

STATE FISCAL IMPACT:  YES  NO  UNCERTAIN

OTHER FISCAL STATEMENT(S) THAT MAY APPLY:  ACTUARIAL ANALYSIS  
 LOCAL MANDATE  CORRECTIONS IMPACT  HEALTH BENEFIT MANDATE

APPROPRIATION UNIT(S) IMPACTED: Transportation Cabinet, Court Operations & Administration, and Department of Corrections

FUND(S) IMPACTED:  GENERAL  ROAD  FEDERAL  RESTRICTED Circuit Court Clerk's Fund

FISCAL ESTIMATES	2019-2020	2020-2021	2021-2022	ANNUAL IMPACT AT FULL IMPLEMENTATION
<b>REVENUES</b>		(\$254,000 - \$2,518,200) Road (\$47,600 - \$472,200) General (\$63,500 - \$629,600) Restricted	(\$254,000 - \$2,518,200) Road (\$47,600 - \$472,200) General (\$63,500 - \$629,600) Restricted	(\$254,000 - \$2,518,200) Road (\$47,600 - \$472,200) General (\$63,500 - \$629,600) Restricted
<b>EXPENDITURES</b>				
<b>NET EFFECT</b>		(\$254,000 - \$2,518,200) Road (\$47,600 - \$472,200) General (\$63,500 - \$629,600) Restricted	(\$254,000 - \$2,518,200) Road (\$47,600 - \$472,200) General (\$63,500 - \$629,600) Restricted	(\$254,000 - \$2,518,200) Road (\$47,600 - \$472,200) General (\$63,500 - \$629,600) Restricted

( ) indicates a decrease/negative

**PURPOSE OF MEASURE:** The purpose of this measure is to require a voter to provide a state or federally issued photo ID as proof of identification in order to cast a ballot. The bill outlines procedures for instances when a voter does not provide a photo ID to vote, and provides personal identification cards to all Kentuckians over the age of 18 who do not have a valid driver's license issued by the state.

**FISCAL EXPLANATION:** Section 38 provides there shall be no fee for the initial, renewal, or duplicate standard personal identification card to an individual if the individual has no valid driver's license or CDL and is over the age of 18. If all individuals over the age of 18 without a valid driver's license were to apply for the standard personal identification card, there would be a negative fiscal impact on the General Fund, Road Fund, and Circuit Clerk's Fund (see Figure 1).

**Figure 1**

Fund	Fiscal Impact
Road Fund	(\$2,518,200)
Circuit Clerk's Fund	(\$629,600)
General Fund	(\$472,200)

If the personal identification cards identified in Section 38 were limited to registered voters for voting purposes, there would be less fiscal impact on the General Fund, Road Fund, and Circuit Clerk's Fund (see Figure 2).

**Figure 2**

<b>Fund</b>	<b>Fiscal Impact</b>
Road Fund	(\$254,000)
Circuit Clerk's Fund	(\$63,500)
General Fund	(\$47,600)

**Department of Corrections**

Sections 10 and 27 may increase the possibility of this legislation increasing incarceration costs for the Department of Corrections. While it is impossible to know how many offenders will be convicted under the provisions of SB 2, the fiscal impact is anticipated to be very minimal. Although unlikely, a Class D felony is punishable by one to five years of incarceration at an estimated annual cost of \$13,396.97, assuming that the offender is eligible to be housed in a county jail. Currently, the Department of Corrections' records reflect zero offenders incarcerated or on supervision for voting violations under KRS 117.

**State Board of Elections**

This measure has no projected fiscal impact upon the State Board of Elections. Any costs incurred as part of the measure will be absorbed within the agency.

**Secretary of State**

This measure has no projected fiscal impact upon the Secretary of State's office. Any costs incurred as part of the measure will be absorbed within the agency.

**DATA SOURCE(S): Board of Elections, Transportation Cabinet, Department of Corrections, U.S. Census Bureau**

**PREPARER: Emma Mills NOTE NUMBER: 79 REVIEW: JAB DATE: 1/22/2020**