Local Government Mandate Statement Kentucky Legislative Research Commission 2022 Regular Session

Part I: Measure Information

Bill Request #: 1561
Bill #: SB 106
Document ID #: <u>3414</u>
Bill Subject/Title: AN ACT relating to the administrative dissolution of cities.
Sponsor: Senator Robby Mills
Unit of Government:XCityXCountyXUrban-CountyXCharter CountyXConsolidated LocalXGovernment
Office(s) Impacted: County Clerks
Requirement: X Mandatory Optional
Effect on Powers & Duties: Modifies ExistingX_ Adds New Eliminates Existing

Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local Government

SB 106 GA creates a new section of KRS Chapter 81 to require that the record of incorporated cities in the Secretary of State's office be updated and to provide the process for accomplishing this. Before September 1, 2022, every incorporated city listed in the Secretary of State Office shall file with the Department for Local Government (DLG) a document listing the name of the city, the address and phone number of its headquarters, the year of its incorporation if it is known, and its form of government. Any city that made a filing with the DLG pursuant to KRS 83A.085 after January 1, 2022, will be considered compliant for purposes of this subsection.

If the city does not timely make the above filing, the DLG shall, no later than October 15, 2022, inform the city they are not in compliance and failure to comply before December 1, 2022, shall subject the city to administrative dissolution.

If the city again fails to respond to the DLG, then the DLG shall publish in a newspaper of general circulation servicing the residents of the city and on the DLG's web site a notice stating the following:

- The city has failed to comply and is subject to dissolution if the city fails to comply, or any citizen, resident, or creditor of the city fails to enter a defense by January 1, 2023.
- Creditors of the city are hereby notified that the city's debts shall be extinguished if they are not otherwise discoverable in the administrative hearing, or unless a successful defense is entered pursuant to the administrative hearing convened.
- Citizens, residents, or creditors of the city may enter a defense by written notice to DLG inclusive of a preliminary statement of their legal claim or why the city should not be administratively dissolved, or the entry of a claim by a creditor.

After January 1, 2023, the DLG shall have a preliminary hearing to determine whether or not the city shall be administratively dissolved. The hearing shall be conducted in the city being dissolved, or as close to the city as possible in order to provide easy access by persons living within the city. At this time, any entered defense shall be heard, and then the hearing officer shall make a determination whether the city shall be dissolved. If a defense is not entered, then the city shall be declared administratively dissolved.

No city shall be dissolved if:

- The city is maintaining a city government and levying / collecting taxes;
- The city provides all the information previously requested; or
- A successful defense is made to the petition.

The decision of the hearing officer may be appealed by the city, any citizen or resident, or any creditor.

If the city is administratively dissolved, the DLG shall notify the Secretary of State and the county clerk of each county where the city is located of the dissolution. The dissolution will be a permanent record in the county clerk's office.

Any debts shall be satisfied on a pro-rata basis with any remaining assets being transferred to the county or counties in which the city was located. If the creditors agree to this, or fail to appear after notification, then any remaining debts shall be extinguished. The county will not be liable for any remaining debts of the city after the assignment of any remaining assets.

Any dissolution of a city shall not impair the incorporation of a city at a future date that may include all or a portion of the former city's boundaries.

Utilities providing services to the city being dissolved shall remain in operation unless the utility is declared part of the county or reorganized as a special district, either as a

standalone entity or combining it with an existing special district. The county judge/executive shall make appointments to replace any board members whose terms expire after dissolution of the city.

The fiscal impact of SB 106 GA on local government is expected to be minimal. The DLG was contacted regarding the impact SB 106 GA would have on local governments. Section I of SB 106 GA states that any city currently filing pursuant to KRS 83A.085 after January 1, 2022, shall be deemed in compliance. This filing consists of a list of who the current officers are and their contact information and any functioning city should already be in compliance. However, a city not in compliance is provided multiple opportunities to become compliant.

There is a potential for litigation costs in the unlikely event that a city decides to contest any action. Also, if a city opts to dissolve, the city may want an attorney and/or accountant to draw up any documents required for transferring assets. The DLG estimates this cost to be \$0 to \$50,000, the higher figure allowing for the possibility of legal and accounting expenses. This amount is a relatively minor amount for most cities.

Part III: Differences to Local Government Mandate Statement from Prior Versions

SB 106 GA retains all the provisions of SB 106 as introduced and adds the provisions of Senate Floor Amendment 1:

- In regards to the DLG hearing to determine whether or not the city shall dissolve, the hearing shall be conducted in the city being dissolved, or as close to the city as possible in order to provide easy access by persons living within the city.
- Utilities providing services to the city being dissolved shall remain in operation unless the utility is declared part of the county or reorganized as a special district, either as a standalone entity or combining it with an existing special district. The county judge/executive shall make appointments to replace any board members whose term expire after dissolution of the city.

Data Source(s): <u>LRC Staff, Department of Local Government</u>

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