Local Government Mandate Statement Kentucky Legislative Research Commission 2024 Regular Session

Part I: Measure Information

Bill Request #: 401
Bill #:HB 580 SCS 1
Document ID #: 9463
Bill Title: AN ACT relating to elections and declaring an emergency.
Sponsor: Representative Jennifer H. Decker
Unit of Government: City X County Urban-County Unified Local
X Charter County X Consolidated Local X Government
Office(s) Impacted: County Clerks, Sheriffs, County Boards of Elections, Local Jails
Requirement: X Mandatory Optional
Effect on Powers & Duties: X Modifies Existing X Adds New Eliminates Existing

Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local Government

Section 1 would amend KRS 116.112 to prohibit county boards of elections from removing the name of a voter from the registration records on the ground that the voter has changed their residence, unless the voter confirms the change via a form available on the State Board of Elections website.

Section 2 would amend KRS 117.035 to provide that appointed members of a county board of elections shall serve four year terms that expire June 30 of the year following a presidential election. Appointed members may be removed for just cause. Per diem payments of members set by fiscal courts would be raised from a minimum of \$15 to \$50 for each day the board meets.

Section 3 would amend KRS 117.065 to require that the county board of elections shall establish the voting place for each precinct no later than January 15 of each year. The deadline is currently September 20 of each year. It would also allow the county board of

elections to designate certain buildings as voting places all days of excused and noexcuse in-person absentee voting.

Section 4 would amend KRS 117.066 to require petitions to consolidate precincts be submitted by county boards of elections at least 120 days before a primary election and that the approved petitions shall apply for the entire year.

Section 5 would amend KRS 117.076 to allow any person prevented from voting in person at the polls on election day and from casting a no-excuse in-person absentee ballot, because of absence from the county of his or her residence to cast an excused inperson absentee ballot.

Section 6 would amend KRS 117.085 to require that mail-in absentee ballots be mailed by county clerks to a student's residence or current address at the educational institution where he or she is enrolled. It would require that mail-in absentee ballots for persons incarcerated in jail who have been charged with but not convicted of a crime be sent to the correctional facility where he or she is in custody. Language that prohibits the information contained in an application for mail-in absentee ballots from being made public until after the close of business hours on the day of a primary or regular election would be eliminated.

Section 7 would amend KRS 117.086 to require that county clerks send specified lists to the State Board of Elections and Secretary of State after any primary or election day.

Section 11 would amend KRS 117.295 to allow the county clerk to dispose of video surveillance of voting equipment after 60 days, or upon completion of any investigation or pending litigation, whichever is later.

Section 16 would amend KRS 118.215 to change the date by which the Secretary of State is required to certify names of candidates to county clerks from the second Monday after the filing deadline for the primary to the third Monday.

Section 19 would amend KRS 118.415 to remove references to participation by the Attorney General in the formation of a ballot question for a proposed constitutional amendment. The General Assembly would be required to state the entirety of a proposed constitutional amendment in the form of a question and certify the question to the Secretary of State to be placed on ballots no later than April 15 preceding the applicable regular election. Currently the amendment can be rephrased in a manner calculated to inform the electorate of the substance of the amendment. The deadline is also currently 14 days preceding the first Tuesday in August preceding the applicable regular election.

Section 21 would amend KRS 118.740 to require copies of certain proclamations or writs of election be forwarded by mail to the sheriff of a county at least 63 days before an election and that the sheriff shall give notice at least 56 days before the day of an election. Both of these deadlines would be moved up by 7 days relative to the current language.

Section 22 would amend KRS 118.770 to require that certain certificates of nomination be filed at least 56 days before an election instead of the currently required 49 days.

Section 27 would amend KRS 119.115 to add tampering, attempting to tamper with, deface, impair, injure, or destroy any e-poll book or election administration information system to a list of Class D felony offenses.

Section 28 would amend KRS 160.190 to require candidates for school board vacancies to file nominating petitions not later than the second Tuesday in August preceding the regular election, and to file declarations of intent to be a write-in candidate in accordance with KRS 117.265.

Section 29 is created, notwithstanding subsection (2)(a) of Section 3 of this Act, require that members appointed by the State Board of Elections to the county board of elections whose terms expire on June 30, 2024, shall be reappointed by the State Board of Elections for a term of one year to expire on June 30, 2025.

Section 30 declares an emergency and states that the bill would take effect upon its passage and approval by the Governor or upon its otherwise becoming a law.

The fiscal impact of the provisions of HB 580 SCS 1 affecting county clerks and county boards of elections is generally expected to be minimal.

Section 1 may create new administrative costs, however the Kentucky County Clerks Association (KCCA) believes these costs will be borne by the State Board of Elections.

The change in deadlines for county boards of elections to establish voting locations or file a petition to consolidate precincts may initially create additional expenditures as processes are changed to comply with **Sections 3 and 4**. KCCA does not expect these costs to be significant.

Section 5 is not expected to affect the number of voters casting excused in-person absentee ballots according to the KCCA.

Section 6 is not expected to have a significant impact on expenditures for county clerks who are responsible for mailing out absentee ballots.

Section 7 would require clerks to also send specified lists to the Secretary of State at a minor additional expense.

Section 19 may lead to longer constitutional amendment language on ballots. Ballot printing costs are also a factor in election expenses. If the proposed amendment results in additional pages needed for the ballot, that would be an additional cost to the county clerk's office. It has been estimated that the cost of one extra page for a ballot is \$0.25.

The fiscal impact of Section 2 would result in minor increased expenditures for fiscal courts due to the increase in minimum county boards of elections per diem payments to board members.

The fiscal impact of the Section 21 which moves up the deadline by which sheriffs are required to give notice of a writ of election or proclamation by 7 days is expected to be minimal.

The fiscal impact of Section 27 which expands elements of a Class D felony offense, is expected to be minimal on local jails. Though it cannot be determined how often such violations would occur, they are expected to be rare.

When a court denies bail to a Class D felony defendant, the local government is responsible for incarcerating the defendant until disposition of the case in one of Kentucky's 74 full-service jails or three life safety jails. While the expense of housing inmates varies by jail, each additional inmate increases facility costs by an average cost to incarcerate of \$44.97, which includes the \$35.34 per diem and medical expenses that the Department of Corrections pays jails to house felony offenders. Upon sentencing, a Class D felon is housed in one of Kentucky's full-service jails for the duration of his or her sentence. The Department of Corrections pays a jail \$35.34 per day to house a Class D felon. The per diem may be less than, equal to, or greater than the actual housing cost.

Data Source(s): LRC Staff; Kentucky Department of Corrections; Kentucky County Clerks

Association; Harp Enterpises

Preparer: Jacob Blevins (LG) **Reviewer:** KHC **Date:** 3/27/24