Local Government Mandate Statement Kentucky Legislative Research Commission 2024 Regular Session

Part I: Measure Information

Bill Request #: 454
Bill #: SB 220 SCS
Document ID #: 8398
Bill Title: AN ACT relating to combined municipal electric and water utilities.
Sponsor: Senator Edwin Gex Williams
Unit of Government: X City X County X Urban-County Unified Local
X Charter County X Consolidated Local X Government
Office(s) Impacted: Combined municipal utility plant boards
Requirement: X Mandatory Optional
Effect on Powers & Duties: X Modifies Existing Adds New X Eliminates Existing

Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local Government

SB 220 SCS **Section 2** would change the make-up of the board of a municipal combined water and electric utility and would increase the board membership from 5 to 7. The mayor or chief executive of the municipality would, with approval of the municipality's governing body, appoint 7 customers to serve as the board. **Section 2** would establish how vacancies on the board would be filled.

KRS 96.179 currently allows municipal combined water and electric utility boards, in lieu of taxes, to elect to pay to a school district and a municipality where its property is located an amount equivalent to an annual ad valorem tax on the fair cash value of board property located in those jurisdictions. SB 220 SCS Section 4 would amend KRS 96.179 to require the board pay that amount to each taxing jurisdiction in which its property lies.

Section 5 would prohibit use of surplus utility revenues for any purpose except redemption or purchase of outstanding bonds or reduction of utility rates.

Section 5 of the bill would require that acquisition, construction, maintenance, improvement, addition to, or operation of any public project by the board would first have to be approved by the legislative body of the municipality operating the combined utility system; the board would not be authorized to use revenues from utility service to subsidize activities unrelated to provision of electric or water utility service; would require the board keep separate accounts for non-utility related activities.

Section 6 would amend KRS 96.184 to require use of utility revenues to secure payment of revenue bonds for non-utility public projects must be approved by the municipality's governing body.

Section 7 would, in addition to the annual audit of combined utility board records currently required by KRS 96.185, require in each even-numbered year the board have an independent appraisal for the properties, services and assets of each project or operation of the board unrelated to provision of water or electric utility services.

Section 8 would establish the 60 day time period for challenging ordinances or resolutions of the board begins when they are published in accordance with KRS Chapter 424.

Section 9 would define terms and would prohibit the board using funds generated from its provision of services for institutional or political advertising. The board would be authorized to use money not derived from its provision of service for promotional advertising of public projects it undertakes pursuant to Section 5.

Section 10 would require the Public Service Commission to assist customers of a combined electric and water system or plant board established under KRS Chapter 96.171 to 96.188 to resolve complaints, and to annually review rates paid by the customers.

The Kentucky League of Cities (KLC) believes SB 220 SCS would have an indeterminable negative fiscal impact on cities. The payment of equivalent ad valorem taxes by a combined municipal water and electric utility to additional taxing jurisdictions, which could require multiple tax assessments be done, would have a negative fiscal impact on the utility.

KLC believes SB 220 SCS could negatively impact the utility board's ability to borrow money and provide funds between different departments within the system, and to make investments to maintain and update other systems it operates, including services it offers to other cities. Borrowing would be more expensive and could result in higher utility rates to its customers, including to the city. For the same reasons, the bill could also have a negative impact on the board's ability to provide money for other economic development in the city.

Finally, KLC believes subjecting a local municipal utility to PSC regulation would be a duplication of current local oversight and would add significant delays and cost. KLC

believes the requirements of the bill would place the utility – an asset of the city - at risk and subject the city to increased liabilities.

Passage of SB 220 SCS may require municipal combined water and electric utilities and the cities owning to amend applicable ordinances to effectuate the requirements of the bill. Local governments will incur costs associated with drafting, publication, and public hearing of proposed ordinances. Time spent drafting an ordinance is influenced by its complexity and the amount of research necessary.

According to the Kentucky League of Cities, most cities, especially smaller cities, pay their city attorney on an hourly basis. The estimated average wage paid by a city to their attorney as of January 2024 is approximately \$117 to \$128 an hour. Rates for publishing legal notices vary depending on the length of the notice, the number of times it must be published, and the newspaper in which the notice is published. Therefor these costs are unknown.

Information for preparing this local mandate analysis was sought from the Kentucky Association of Counties (KACO) and form the Kentucky Municipal Energy Agency. If information is received from either entity, this mandate analysis may be amended.

Data Source(s): Kentucky League of Cities; LRC staff

Preparer: Mary Stephens (JB) **Reviewer:** KHC **Date:** 3/14/24