

**COMMONWEALTH OF KENTUCKY FISCAL NOTE STATEMENT
LEGISLATIVE RESEARCH COMMISSION
2026 REGULAR SESSION**

MEASURE

2026 BR NUMBER 993

HOUSE BILL NUMBER 571

TITLE AN ACT relating to light pollution and declaring an emergency.

SPONSOR Representative Kim Holloway

FISCAL SUMMARY

STATE FISCAL IMPACT: ☒ YES ☐ NO ☐ UNCERTAIN

OTHER FISCAL STATEMENT(S) THAT MAY APPLY: ☐ ACTUARIAL ANALYSIS
☒ LOCAL MANDATE ☐ CORRECTIONS IMPACT ☐ HEALTH BENEFIT MANDATE ☐ STATE
EMPLOYEE HEALTH PLAN IMPACT

APPROPRIATION UNIT(S) IMPACTED: Highways

FUND(S) IMPACTED: ☐ GENERAL ☒ ROAD ☐ FEDERAL ☐ RESTRICTED _____

FISCAL ESTIMATES	2025-2026	2026-2027	2027-2028	ANNUAL IMPACT AT FULL IMPLEMENTATION
REVENUES				
EXPENDITURES	Indeterminable	Indeterminable	Indeterminable	Indeterminable
NET EFFECT	(Indeterminable)	(Indeterminable)	(Indeterminable)	(Indeterminable)

() indicates a decrease/negative

PURPOSE OF MEASURE: This measure creates a new section of KRS Chapter 176 that requires the Transportation Cabinet to “fully shield” any outdoor lighting owned or maintained by the state that may encroach on any agricultural land, whether public or private, for all new projects.

There is an exemption for temporary lighting used in the construction of any highway project removed within 30 days.

If any existing or newly installed lighting encroaches on agricultural land, the landowner may submit a written complaint to the Cabinet. The Cabinet then has 10 days to shield the light in order to remain immune from any civil liability.

FISCAL EXPLANATION: The fiscal impact is indeterminable, as there is no way to estimate where light pollution may reach crops for future projects or how many existing lights could be reported to the Cabinet by landowners. Online estimates from other local governments and private companies indicate a range of \$150 to \$400 per shield, though costs may exceed this range depending on site-specific conditions and installation requirements.

DATA SOURCE(S): LRC Staff, City of Los Angeles – Bureau of Street Lighting, Meridian Idaho Streetlight Master Plan

PREPARER: Jeremy Simpson **NOTE NUMBER:** 61 **REVIEW:** JMR **DATE:** 2/16/2026